

Commission of Inquiry into the Circumstances Surrounding the Death of Phoenix Sinclair

The Honourable Edward (Ted) Hughes, Q.C., Commissioner

Transcript of Proceedings
Public Inquiry Hearing,
held at the Victoria/Albert Room,
Lower Level, Delta Hotel, Winnipeg, Manitoba

MONDAY, MAY 27, 2013

APPEARANCES

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- MR. D. OLSON, Senior Associate Counsel
- MS. K. DYCK, Associate Commission Counsel
- MR. R. MASCARENHAS, Associate Commission Counsel
- MR. S. PAUL, for Department of Family Services and Labour
- MR. H. COCHRANE, MR. K. SAXBERG and MR. S. SCARCELLO, First Nations of Northern Manitoba Child and Family Services Authority, First Nations of Southern Manitoba Child and Family Services Authority, and Child and Family All Nation Coordinated Response Network
- MR. H. KHAN, for Intertribal Child and Family Services
- MR. J. GINDIN, for Mr. Nelson Draper Steve Sinclair and Ms. Kimberly-Ann Edwards
- MR. J. FUNKE, for Assembly of Manitoba Chiefs and Southern Chiefs Organization Inc.
- **MR. W. HAIGHT**, for Manitoba Métis Federation and Métis Child and Family Services Authority Inc.
- MS. C. DUNN, for Ka Ni Kanichihk Inc.
- MR. G. TRAMLEY, for Aboriginal Council of Winnipeg Inc.
- MS. U. GOERES, for Ms. Billie Schibler

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- 1 MAY 27, 2013
- 2 PROCEEDINGS CONTINUED FROM MAY 16, 2013

3

- 4 THE COMMISSIONER: Good morning.
- 5 MS. WALSH: Good morning, Mr. Commissioner.
- 6 THE COMMISSIONER: We're ready to start phase 3.
- 7 MS. WALSH: We are. Before we begin, Mr.
- 8 Commissioner, as you've just indicated, today the
- 9 Commission moves to the third and final phase of this
- 10 inquiry.
- Before we call our first witnesses, I want to say
- 12 a few words about the evidence we expect to hear over the
- 13 course of the next eight days and where that evidence fits
- 14 in the context of the proceedings as a whole.
- In phase 1, we focused mostly on the facts
- 16 surrounding the contact Phoenix Sinclair and her family had
- 17 with the child welfare system. We heard from Phoenix's
- 18 biological father, Steve Sinclair, and from her foster, or
- 19 godparents, Kim Edwards and Rohan Stephenson. We heard
- 20 from child welfare staff, going all the way up the chain of
- 21 command, from the front line workers, to agency CEOs. We
- 22 heard from the principal of the school where Phoenix was
- 23 registered to attend nursery school, from the public health
- 24 nurse who worked with Samantha Kematch before and after the
- 25 birth of her fourth child, from staff of the Employment and

1 Income Assistance program and from people in Phoenix's

- 2 community, friends and family members of Phoenix and her
- 3 parents.
- In phase 2, we focused on the child welfare
- 5 system itself, starting with a discussion about best
- 6 practice and the delivery of child welfare services. Dr.
- 7 Alex Wright, you will recall, testified about the
- 8 importance of what she called an ecological approach to
- 9 child welfare, on in which best practice is looked at not
- 10 only from the perspective of direct service delivery, but
- 11 also from the broader perspective of the community and
- 12 social system in which child welfare services are
- 13 delivered.
- We heard from the assistant deputy minister of
- 15 the Department of Family Services and Labour, from the CEOs
- 16 of the General and Southern Authorities, the CEO of ANCR
- 17 and from the current CEO of Winnipeg Child and Family
- 18 Services.
- The evidence from these witnesses focused on
- 20 changes that have been made in response to the
- 21 recommendations in the reports which were prepared
- 22 following the discovery of Phoenix's death, some of which
- 23 were specific to the facts of Phoenix's case and some of
- 24 which were of a more systemic nature. These reports
- 25 included the six reports which are listed in the terms of

- 1 reference which established this inquiry.
- 2 We also heard from witnesses put forward by the
- 3 Assembly of Manitoba Chiefs, including Dr. Cindy
- 4 Blackstock, Chief Norman Bone and staff from First Nations
- 5 agencies about current issues surrounding the delivery of
- 6 child welfare services to and by First Nations people,
- 7 including the impact of efforts taken to implement the
- 8 recommendations made in the reports which you must
- 9 consider.
- Repeatedly, in both phases 1 and 2, we heard
- 11 evidence that the dominant circumstances which makes
- 12 families vulnerable and which may lead them into contact
- 13 with the child welfare system are poverty, homelessness and
- 14 substance abuse. We looked at the statistics published by
- 15 the Department of Family Services and Labour, which showed
- 16 the numbers of children who are in care of the child
- 17 welfare system at March 31st each year. We saw that those
- 18 numbers remain high, almost 10,000 children in the most
- 19 recent count, over 80 percent of whom are aboriginal.
- We heard about the implementation of a new model
- 21 of child welfare service delivery, differential response.
- 22 A model which places emphasis on prevention and early
- 23 intervention, on building relationships with families and
- 24 keeping children safe in their home. A model which relies
- 25 on developing partnerships with other government

1 departments and with community-based agencies and

- 2 organizations.
- 3 We heard evidence that notwithstanding the
- 4 addition of staff and money to the system over the last six
- 5 or seven years, resources remain stretched. Workloads are
- 6 such that agencies are often not able to spend the time
- 7 required to build relationships and implement prevention
- 8 and early intervention strategies. We heard that
- 9 notwithstanding the provision of additional resources to
- 10 the child welfare system, the underlying need, the social
- 11 context in which families and children live, is becoming
- 12 more dire and that the child welfare system alone cannot
- 13 protect Manitoba children.
- 14 With that in mind, Mr. Commissioner, the evidence
- 15 in phase 3 will look beyond the strict parameters of the
- 16 child welfare system, although there will necessarily be
- 17 instances of overlap, since, as the evidence has
- 18 demonstrated, no single response to protecting children can
- 19 be looked at in isolation. As we heard, however,
- 20 currently, only the child welfare system has the legislated
- 21 mandate to protect Manitoba children.
- 22 Over the course of the next week and a half, you
- 23 will hear from witnesses who will talk about where else you
- 24 might look in considering recommendations to better protect
- 25 children in Manitoba.

1 We will start by listening to the experience and

- 2 wisdom of some First Nation elders, the grandmothers. We
- 3 will go on to hear from those with experience and expertise
- 4 in the areas of poverty, homelessness, substance abuse,
- 5 early childhood education and care, public health policy
- 6 and building capacity for First Nations communities.
- 7 The witnesses who will testify come from a
- 8 variety of backgrounds. Their expertise and experience
- 9 ranges from local to international, from personal to
- 10 professional.
- In listening to this evidence, Mr. Commissioner,
- 12 we must remember Phoenix herself and the circumstances into
- 13 which she was born. We will recall the evidence that
- 14 Phoenix Sinclair was born on April 23rd, 2000. Her
- 15 parents, Samantha Kematch and Steve Sinclair, were 18 and
- 16 19 years old, respectively. They were aboriginal, they
- 17 were urban, they had not completed their high school
- 18 education. They lived on social assistance because they
- 19 were unemployed. They had been wards of the child welfare
- 20 system themselves. They had issues of substance abuse.
- 21 Neither one of them had experienced much in the way of a
- 22 parental role model.
- 23 Samantha delivered her first baby when she was a
- 24 teenager and that baby was, shortly after, taken into care.
- 25 Neither parent was prepared for Phoenix's birth. Steve had

1 some supports from his family and certainly from his

- 2 friend, Kim and her partner. From the beginning, the
- 3 evidence was that Steve wanted to find employment and
- 4 daycare for Phoenix. According to the records in the Child
- 5 and Family Services agency files, Steve was certainly the
- 6 more dedicated of the two parents.
- 7 Both parents had some contact, at various times,
- 8 with community-based programs at Ma Mawi, Andrew's Street
- 9 Family Centre, the Winnipeg Boys and Girls Club. Samantha
- 10 also participated in the Healthy Baby Program before and
- 11 after the birth of her fourth child, but as you will
- 12 recall, the evidence of the public health nurse connected
- 13 with that program was that contact, her contact with
- 14 Samantha ceased after she asked permission to speak with
- 15 Child and Family Services. And we know that throughout her
- 16 lifetime, Phoenix, a child under five, changed addresses
- 17 many times, moving between Samantha, Steve, Steve's
- 18 sisters', Kim Edwards and Rohan Stephenson, from Winnipeg
- 19 to Fisher River, never attending daycare, nursery school,
- 20 or any community programs. She was, as we have said, a
- 21 child who became invisible.
- 22 So with this in mind, Mr. Commissioner, we turn
- 23 to the evidence. By the end of phase 3, we expect you will
- 24 have an understanding of this community's needs and
- 25 responsibilities from which to make many of your

B. SCHIBLER May 27, 2013

- 1 recommendations, to better protect Manitoba children.
- 2 THE COMMISSIONER: Thank you for that opening
- 3 statement, it's a very excellent review of where we've been
- 4 and where we hope to go in the next eight days.
- 5 MS. WALSH: Thank you. And so we start with our
- 6 panel of Kookum elders.
- 7 THE CLERK: All right. Ms. Schibler, you're,
- 8 you're still under oath, thank you.

9

- 10 **BILLIE SCHIBLER,** previously having
- promised to tell the truth while
- 12 holding the Eagle Feather,
- 13 testified as follows:

14

- THE CLERK: Can I just ask you to stand please?
- 16 UNIDENTIFIED PERSON: You need to stand.
- MS. LAVALLEE: Stand then?
- 18 THE CLERK: Yes. Just tell me your first -- your
- 19 whole name please?
- MS. LAVALLEE: Margaret Lavallee.
- THE CLERK: And can you spell me your first name?
- MS. LAVALLEE: Spell it?
- THE CLERK: Yes.
- MS. LAVALLEE: M-A-R-G-A-R-E-T.
- THE CLERK: And your last name please?

M. LAVALLEE May 27, 2013

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1
             MS. LAVALLEE: L-A-V-A, double L, double E.
             THE CLERK: Thank you. And you brought an eagle
2
 3
  feather staff?
 4
             MS. LAVALLEE: Yes, we brought out staff.
 5
             THE CLERK: Thank you.
 6
             MS. LAVALLEE: That represents our Kookum Kaa Na
7
    Da Maa Waad Abinoojiiak Council.
8
             THE CLERK: Thank you.
             MS. LAVALLEE: Children -- grandmothers
9
  protecting the children --
10
11
             THE CLERK: Thank you.
12
             MS. LAVALLEE: -- is what it means.
13
14
                  MARGARET LAVALLEE, promising to
                  tell the truth while holding the
15
16
                  Eagle Feather, testified as
                  follows:
17
18
19
             THE CLERK: Thank you.
20
             MS. LAVALLEE: Okay.
21
             THE CLERK: You can have a seat now.
22
             Can you stand for a moment?
23
             MS. SMITH: I can.
24
             THE CLERK: And just state your full name for the
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25 court.

A. SMITH May 27, 2013

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MS. SMITH: It's -- my legal name is Anna Smith.
 1
              THE CLERK: All right. Just spell us your first
 2
 3
    name please.
 4
              MS. SMITH: A-N-N-A.
 5
              THE CLERK: And your last name.
 6
             MS. SMITH: S-M-I-T-H.
 7
              THE CLERK: Thank you.
 8
 9
                  ANNA SMITH, promising to tell the
10
                  truth while holding the Eagle
11
                  Feather, testified as follows:
12
13
                   SMITH: Yes, but I'd like to say my
              MS.
   traditional name, because then it would, it means more.
14
15
              THE CLERK: Please do so.
16
             MS. SMITH: Taa Pii Ge Gesis Ikwe.
17
              THE CLERK: Thank you. Can you spell it for us?
18
             MS. SMITH: No. Sorry, I can write it out after
19
   and then I'll --
20
              THE CLERK: Thank you --
21
             MS. SMITH: -- spell it for you.
22
              THE CLERK: -- that's fine.
23
             MS. SMITH:
                         Okay.
24
              THE CLERK: Please be seated, thank you.
25
             MS. SMITH: Thank you.
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- B. SCHIBLER DR.EX. (WALSH) May 27, 2013
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 MS. WALSH: Thank you.

2

- 3 <u>DIRECT EXAMINATION BY MS. WALSH:</u>
- 4 MS. WALSH: So let's start with just a, a little
- 5 bit more by way of introduction and I understand that you
- 6 are comfortable with my referring to you by your first
- 7 names?
- 8 MS. SMITH: Yes.
- 9 MS. WALSH: So, Billie, you are currently the CEO
- 10 of the Métis Child and Family Services Authority?
- MS. SCHIBLER: Yes, that's correct.
- MS. WALSH: And you testified, a few weeks ago,
- 13 at this inquiry, in your capacity as former children's
- 14 advocate?
- MS. SCHIBLER: That's correct.
- MS. WALSH: Okay. At that time, you did describe
- 17 that you were a member of the Kookum Council, maybe --
- MS. SCHIBLER: Yes.
- MS. WALSH: -- why don't you tell us what, what
- 20 the Kookum Council is? I know that Margaret has, has
- 21 referred to it, but if you could just confirm for us what
- 22 the Kookum Council is?
- 23 MS. SCHIBLER: The Kookum Council is a community
- 24 group of grandmothers who come together for the purpose of
- 25 addressing matters related to the safety and protection of

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 children. And when we define children, it's defined
- 2 broadly, because our children can be of many ages. It's
- 3 really about all out there who need the protection and the
- 4 advocacy of the grandmothers. In our traditional societies
- 5 the grandmothers and clan mothers were seen to be very
- 6 sacred in their roles, insofar as they were the wisdom
- 7 keepers and they were also the ones that had to work to
- 8 ensure balance in the community, but also making sure that
- 9 the, that the community worked in a way that honoured the
- 10 children and made decisions in a way that reflected a good
- 11 future for the next seven generations.
- MS. WALSH: When did you form the council?
- MS. SCHIBLER: The council was formed by Margaret
- 14 and I in February 2007.
- MS. WALSH: How many of you are there on this
- 16 council?
- 17 MS. SCHIBLER: It varies, because it isn't a
- 18 stagnant council. It is one where there are also other
- 19 councils of grandmothers that have stemmed from the
- 20 original grandmothers' council here. And we try and do
- 21 much of the same type of work that is done by the 13
- 22 original indigenous grandmothers who are worldwide. And,
- 23 and really, it's about, you know, a better future for our
- 24 children and our grandchildren and generations to come.
- So originally, when we began our council, there

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 were 13 grandmothers who belonged to that council and it
- 2 has since grown. But as I say, other grandmother councils
- 3 have, have spread out through that council.
- 4 MS. WALSH: So the focus of the council is
- 5 children?
- 6 MS. SCHIBLER: That's correct.
- 7 MS. WALSH: Okay. Margaret, you serve as elder
- 8 in residence at the University of Manitoba's Faculty of
- 9 Medicine?
- 10 MS. LAVALLEE: That's correct.
- MS. WALSH: Okay. And you have been employed, in
- 12 the past, with the Winnipeg Regional Health Authority, as
- 13 an aboriginal awareness facilitator?
- MS. LAVALLEE: Yes, that's right.
- MS. WALSH: I understand you still do some work
- 16 with the Regional Health Authority?
- MS. LAVALLEE: Yes.
- MS. WALSH: Okay. You're also a member of the
- 19 Child Death Review Advisory Committee that was established
- 20 for the Office of the Children's Advocate?
- MS. LAVALLEE: That's correct, yes.
- 22 MS. WALSH: And I understand that you were born
- 23 and raised in Sagkeeng First Nation?
- MS. LAVALLEE: Yes.
- MS. WALSH: Okay. And as, as Billie identified,

- B. SCHIBLER DR.EX. (WALSH) May 27, 2013
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 you were one of the founding members of the Kookum Council
- 2 here in, in --
- 3 MS. LAVALLEE: Yes.
- 4 MS. WALSH: -- Manitoba?
- 5 Anna, you are employed as the child abuse
- 6 coordinator for Awasis Agency of Northern Manitoba?
- 7 MS. SMITH: Yes.
- 8 MS. WALSH: Okay. And you've been previously
- 9 employed with the Southern Authority, working in the West
- 10 Region Child and Family Services?
- MS. SMITH: Yes.
- MS. WALSH: When was that?
- MS. SMITH: Most recently, or the last -- because
- 14 I was there two times --
- MS. WALSH: Um-hum.
- 16 MS. SMITH: -- from 2008 to 2010.
- MS. WALSH: What did you do with them? What kind
- 18 of work?
- 19 MS. SMITH: I was hired to do abuse investigation
- 20 in the city of Winnipeg when ANCR had, had an overload, I
- 21 believe, of investigations. So each agency was asked to
- 22 bring on an investigator --
- MS. WALSH: Okay.
- MS. SMITH: -- just for a short term.
- MS. WALSH: When did you joint the Council, the

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 Kookum Council?
- 2 MS. SMITH: I joined it in March 2007.
- 3 MS. WALSH: Okay. So pretty much from the
- 4 beginning --
- 5 MS. SMITH: Yes.
- 6 MS. WALSH: -- as well?
- Margaret, you, when, when you took your oath, you
- 8 said a little bit about what the Kookum Council means; can
- 9 you just tell us again what, what Kookum means and what the
- 10 council means?
- MS. LAVALLEE: Kookum means grandmother. Kookum
- 12 Kaa Na Da Maa Waad Abinoojiiak means grandmothers
- 13 protecting the children. When Billie and I started in 2007
- 14 to look at us having a council or a grandmothers' group, to
- 15 look at the issues, where children were concerned,
- 16 primarily, at the time, we were really focusing on the
- 17 sexual molestation of children and we wanted to make people
- 18 aware that the grandmothers are taking up their rightful
- 19 place in society, the aboriginal, aboriginal women, as it
- 20 once were many, many years ago, where the grandmothers were
- 21 the wisdom keepers, were the ones that make sure that all
- 22 children were in safe places. That went away for a very
- 23 long time. So this is the reason why we formed Kookum
- 24 Council, with that idea to protect the children from sexual
- 25 molestation. There was an issue that came up at that time

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May 27, 2013
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- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 that we thought was very important to have. And, and this
- 2 was made public, so I'm not disclosing anything secret,
- 3 because that was in the news, it was in the paper, how this
- 4 child was molested by her grandfather. So we wanted to put
- 5 a stop to that.
- 6 MS. WALSH: So that was the impetus for forming
- 7 the --
- 8 MS. LAVALLEE: That was --
- 9 MS. WALSH: -- council?
- 10 MS. LAVALLEE: -- the formation of our Kookum
- 11 Council. And at the time, we were very affected and
- 12 somewhat angry at what's going on in our society and no one
- 13 is doing anything about it. So that's why that come about.
- 14 So, so then we did a walk every year, on the 21st
- 15 of September, that's what we do, we have a walk to create
- 16 an awareness to stop the sexual abuse of children, or to
- 17 stop abuse of children --
- MS. WALSH: Okay.
- MS. LAVALLEE: -- now, period.
- MS. WALSH: Thank you. Yes, Billie?
- 21 And, and I should say that with, with having
- 22 three of you up there, what I'll do is I will probably
- 23 address a question to one of you, but then the others
- 24 should feel free to, to join in, or I might address a
- 25 question generally and then one of you can indicate you

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 want to respond.
- MS. SCHIBLER: Yes, thank you. First, I, I
- 3 probably need to clarify, from your opening remarks, that I
- 4 am not here representing a First Nation community. I'm
- 5 here as, as a grandmother in the Métis community.
- 6 MS. WALSH: Okay.
- 7 MS. SCHIBLER: I just wanted to elaborate a
- 8 little bit more as to what Margaret was saying, because
- 9 when we looked at, when we looked at this particular
- 10 situation that she mentioned, we knew that it wasn't an
- 11 isolated situation. We knew that there was abuses that
- 12 were occurring against children, sexual exploitation,
- 13 sexual abuses, incest, that they were occurring in many of
- 14 our communities, including Winnipeg and that we had been
- 15 angry and frustrated that we did not see leadership in our
- 16 communities and that included our own government, our, our
- 17 mainstream government, doing anything to address these
- 18 things in, in a way that could ensure the safety of
- 19 children.
- When we sat, Margaret and I, and we spoke about
- 21 this, one of the things that occurred to us is that we, we
- 22 have come to a time, in our history as a people, that we
- 23 need to step forward and we need to lead the way and that
- 24 that is the purpose of our grandmothers' council, is to
- 25 step forward and lead. And that's why it's important that

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 the other grandmother councils that have sprung from this
- 2 council and the grandmother councils that are happening in
- 3 other countries, with indigenous people all over the world
- 4 now are coming forward, because it is our rightful place in
- 5 our indigenous history and, and our ancestry. But it's not
- 6 just about aboriginal children, it's not just about
- 7 aboriginal grandmothers. So when Margaret says about,
- 8 about leading the way and bringing awareness through our
- 9 medicine walk each year, this year will be our seventh
- 10 medicine walk and it's really about inviting all to come
- 11 and walk with us. And it's about empowering grandmothers
- 12 in all different communities to find their rightful place
- 13 again as those nurturers, those caregivers, in their
- 14 families, in their communities and not to sit back and rely
- 15 on government and leadership to make those decisions and to
- 16 do what, what we know is right, that it is our place to, to
- 17 find that voice, to empower others, to find their voice, to
- 18 be able to step forward for the safety and protection of
- 19 children. So that was really the whole intent of our
- 20 grandmother council and that's why we continue today,
- 21 because there's always a need for it. But it needs to come
- 22 from a grassroots level and, and it, and it is about
- 23 empowering others.
- I, I just want to take a moment to share, briefly
- 25 what, that our first year, that we came together in the

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 first year that we were looking at holding our medicine
- 2 walk. You know, we had talked about many things that we
- 3 could do as strategies, to try and address this and how do
- 4 we, how do we address the perpetrators? How do we address
- 5 the offenders that are offending against our children? And
- 6 when, you know, we had thought, you know, maybe we should
- 7 go to the correctional institutions and you know, rally
- 8 outside and have our voices heard there. And then out
- 9 of -- it occurred to us that many of those that were
- 10 incarcerated as offenders against our children were also
- 11 our children and that many of them had had that history in
- 12 their own lives.
- MS. LAVALLEE: Um-hum.
- MS. SCHIBLER: And that year that we began our
- 15 walk, one of our grandmothers who was a, an elder in the
- 16 Federal penitentiary here in Manitoba, had sat with the man
- 17 in that institution and she did a lot of work, as an elder,
- 18 there and told them about the grandmothers' walk and about
- 19 what we were doing. And they raised money that year, the
- 20 inmates did and they also made us a beautiful blanket. And
- 21 our hearts were touched, our spirits were touched by that,
- 22 because the message that they gave, when they gave that
- 23 money and that blanket was that had they have had a
- 24 grandmother in their life, that could have nurtured them
- 25 and cared about them and protected them, that their lives

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- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 may not have taken the, the path that it did and I thought
- 2 that was a very powerful statement.
- 3 MS. WALSH: Thank you. So maybe Anna, can you
- 4 give us some examples of the kinds of work that the Kookum
- 5 Council has been doing since it formed?
- 6 MS. SMITH: Okay.
- 7 MS. WALSH: You've talked about the walk, but
- 8 what else?
- 9 MS. SMITH: We've also gone to different
- 10 communities to speak to -- invited by different groups out
- 11 there in the -- there's been other Kookums that have, that
- 12 organized themselves and asked us to come up. There's been
- 13 youth groups, schools. We do, every year, workshops and
- 14 conferences that focus on child sexual exploitation, child
- 15 sexual abuse, child abuse. We've also had assistance from
- 16 other people, as well, to do some fundraising because we
- 17 don't have -- we're, we're not funded. We just kind of do
- 18 what we do and hope it all and pray it all works out and it
- 19 usually does, so that kind of stuff.
- 20 And, and what I wanted to say was that there is a
- 21 woman at the Faculty of Medicine, the University of
- 22 Manitoba, that helps us do fundraising, which she takes a
- 23 hotdog cart and, and raises money and she spends the entire
- 24 day there, or an entire weekend and that money is taken to
- 25 a school that the Kookums have chosen to, I, I believe it's

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 Niji Mahkwa --
- MS. LAVALLEE: Yeah, adopt.
- MS. SMITH: Yeah, we --
- 4 MS. WALSH: A school at Dauphin?
- 5 MS. SMITH: -- have adopted Niji Mahkwa and, and
- 6 so that we can provide food through the wintertime, so they
- 7 have hot meals, or you know, having gloves, or just so that
- 8 they're dressed properly. So that's the kind of work that
- 9 we do.
- MS. WALSH: Yes, Billie?
- 11 MS. SCHIBLER: If I can also just add to that
- 12 and, and Anna has been really instrumental in, in helping
- 13 this phase of our grandmothers' work, is that we have also
- 14 done outreach and we continue to do outreach in the
- 15 community as, as the grandmothers we partner up with
- 16 organizations like Nadinawae and they will provide a van
- 17 for us and they'll take us out as a group, into the
- 18 community and we, we do outreach to the, the young people
- 19 who are sexually exploited and are out on the streets
- 20 working. And we bring them sandwiches and, and coffee and
- 21 scarves and mitts in the wintertime. It's not just about
- 22 the girls. It's about our young men as well, who are out
- 23 there being exploited. And we don't try and, you know,
- 24 bring them back into, you know, our clutch. What we do is
- 25 we sit and we'll pray with them. We, we tell them that we

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 love them and that we care about them and if they need a
- 2 safe place to be, they can come and they can find us
- 3 through the Thunderbird House, the Circle of Life
- 4 Thunderbird House, because we know so many of our young
- 5 people that are lost onto the streets, they just don't
- 6 think that there's anybody in their world, and in their
- 7 life, that care about them, or, or see them as sacred and
- 8 we see them as sacred. So that's something we do. And I,
- 9 I just need to acknowledge that while we don't receive any
- 10 ongoing funding from anyone, that is something that has
- 11 been supported through the provincial government, through
- 12 the Department of Family Services, they do provide us with
- 13 some money, to be able to do that outreach. So --
- MS. WALSH: How often are you able to do that
- 15 outreach?
- MS. SCHIBLER: It depends on how busy we are
- 17 doing other grandmother work and holding our fulltime jobs
- 18 and working with our own families, but we try and do it at
- 19 least once a year, or if, if we're able to, a couple times
- 20 a year.
- 21 THE COMMISSIONER: And are your efforts that
- 22 you're describing to us directed to aboriginal youth in the
- 23 main?
- MS. SCHIBLER: Any, any youth that are out there,
- 25 any youth that are out there lost and, and being exploited.

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 MS. SMITH: Yeah.
- MS. SCHIBLER: We know that they've been caught
- 3 up either in gangs, or they've been caught up in
- 4 addictions. Many of them have had traumas in their lives
- 5 that they haven't healed from and they don't see themselves
- 6 as being valuable anymore. And, and so they're easy
- 7 targets for exploitation. So we, we just come out and we,
- 8 you know, we try and nurture them as best as we can and we
- 9 just want to tell them that we love them and that we care
- 10 about them --
- MS. LAVALLEE: Um-hum.
- 12 MS. SCHIBLER: -- and that if they're ever ready
- 13 to, you know, to come and see us, if they ever need to come
- 14 and see us, that we will help them in any way that we can.
- 15 And you know, sometimes they just sit and they cry with us
- 16 and sometimes they just, you know, take what we're offering
- 17 in the way of hot coffee, sandwiches, mitts and scarves
- 18 and, and they just thank us and we move on. We don't want
- 19 to put them at jeopardy, because we know that a lot of them
- 20 are being put out there to work and but for the most part,
- 21 those that are exploiting them have been pretty respectful
- 22 of not approaching when we've been there --
- MS. LAVALLEE: Um-hum.
- MS. SCHIBLER: -- and, and we haven't been
- 25 threatened in any way by any of the people out on the

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 streets that are working them out on the streets. So it's
- 2 been a pretty safe environment and we are grateful for
- 3 Nadinawae to spend that time and take us to those places
- 4 that they know where our young people are.

5

- 6 BY MS. WALSH:
- 7 MS. WALSH: Maybe just tell the Commissioner what
- 8 Nadinawae is?
- 9 MS. SCHIBLER: Nadinawae is an organization, a
- 10 grassroots organization that works with youth in the
- 11 community, many of whom have been out on the streets
- 12 already, have started, you know, have begun to fall the
- 13 crack, cracks of the child welfare system, have come from
- 14 major traumas in their home life, in their family life and
- 15 where they provide them support, they provide them
- 16 residence, they provide them resources.
- MS. WALSH: Anna, you wanted to say something?
- 18 MS. LAVALLEE: I do.
- MS. WALSH: Or Margaret.
- 20 MS. LAVALLEE: I, I just wanted to make a
- 21 comment. When the first time that we had gone out to, on
- 22 the streets, the Kookums went out on the streets to give
- 23 this, give these things to the girls who were working, it
- 24 was in February. It was a very cold night in February and
- 25 it was kind of storming and it was a eye opener for me,

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- because it was late at night and, and I was thinking this 1 is our, our big city. A lot of people are warm in their 2 homes and, and, and safe. These children were not safe and 3 these children needed someone and there were some that were 4 5 as young as 12, 12 years old and so it was definitely an eye opener for me that there's a big need out there to try 6 7 to help these kids off of the streets. And consequently, we have done a lot of work with, with those girls and we 8 9 have a, a program from Thunderbird House called Sacred Buds. The Sacred Buds are for, for the young girls that 10 are up and coming into womanhood and 11 it's 12 responsibility, as the Kookums, to, to try and meet their 13 needs and answer their questions and in a traditional way 14 and I think that is so, so important for a change in their 15 lifestyle, to have grandmothers coming in and teaching them 16 the rights of passage, for example. They had never heard 17 that before. So we have different topics each time that we meet with the girls and it is something that really touched 18 19 my, my heart towards the end of the year of this project, 20 when they graduated from the, the program and you could see 21 the effect that it had on them. You could see that they 22 had learnt something and they were excited about it. And they had made skirts, traditional skirts and they were 23 24 wearing them that night, when the graduated. And people, 25 the parents even came out, some of them, not all of them,

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 but some of them came out. And so that is something that
- 2 we think of, of grandmothers that need, we need to do that
- 3 more and more with the young people. That is why we'd like
- 4 to make some recommendation -- I don't know if I do that
- 5 now, or towards the end of the session.
- 6 MS. WALSH: Go ahead. Go ahead now if you want.
- 7 I mean, I am certainly going to finish our session with you
- 8 by asking for recommendations, but specific to what you're
- 9 discussing right now, please go ahead.
- 10 MS. LAVALLEE: Yeah. I, I wanted to really
- 11 emphasize and make a recommendation now and, and towards
- 12 the, the end of the, the end of the session, is to have a
- 13 place for healing for children and families within the
- 14 urban area, because I think it's warranted for that, for
- 15 that kind of, of healing centre and to name the healing
- 16 centre under Phoenix Sinclair Healing Centre, because we've
- 17 heard so much about Phoenix. She has been in our minds and
- 18 hearts for a very long time and it really hurts to see that
- 19 little girl in the paper all the time, but it's a constant
- 20 reminder how we fail, how the system fails children. And
- 21 that's what we hope to happen with this inquiry.
- There are several other things that we'd like to
- 23 address.
- MS. WALSH: Okay. And we'll, we'll come
- 25 back to that, thank you.

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 MS. LAVALLEE: Okay.
- 2 MS. WALSH: And I know that you wanted to step
- 3 in?
- 4 MS. SMITH: I did. I just wanted to expand on
- 5 what Billie was saying about the Kookums' outreach. Like,
- 6 we do, as the original Kookums Council, at least twice a
- 7 year. We try to -- we talked about four times a year, but
- 8 the Kookums that were, originally sat back in March -- or
- 9 pardon me, February 2007, they formed Kookums' councils,
- 10 but they also do outreach. So it's constant. It, it's --
- 11 like, I just spoke to a woman yesterday that there was two
- 12 Kookums out last Friday and there will be two Kookums out
- 13 next Friday. So it's constant, it's not just, you know,
- 14 the --
- MS. WALSH: Right.
- MS. SMITH: -- grandmothers that sit here, but
- 17 it's all the Kookums' councils in Winnipeg.
- MS. WALSH: What are you able to say about the
- 19 impact of this outreach, the kinds of things you're
- 20 describing to us? Billie?
- 21 MS. SCHIBLER: Well, I, I think -- and one of the
- 22 things I do need to acknowledge as well is that when, when
- 23 the Sacred Buds program began to work with the young ones
- 24 and, and I need to also emphasize that it's not just about
- 25 aboriginal children --

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 MS. SMITH: Um-hum.
- 2 MS. SCHIBLER: -- it's about all, all of our
- 3 young people --
- 4 MS. SMITH: Um-hum.
- 5 MS. SCHIBLER: -- our young, our young girls, our
- 6 youth that really need to find their way again and know
- 7 their sacredness and that's what the teachings are all
- 8 about, is about helping them to know that they are sacred,
- 9 that they, that they have rights to be kept safe and to not
- 10 be exploited and that, that they need to celebrate that
- 11 sacredness in them. And, and you know, as Margaret was
- 12 saying about, you know, seeing the change in them, seeing
- 13 the spirit come back into their eyes. Seeing them want to
- 14 make better choices in their lives, seeing them want to
- 15 stay away from all of those things that took them down
- 16 those dark paths and being able to find the strength now to
- 17 be able to say no, because that's really what it's all
- 18 about, is about us, as Kookums, helping them to find their
- 19 voice, to say I'm sacred, I'm taking my power back. I'm
- 20 saying no to all of these abuses and so that's a powerful
- 21 piece of the work that we do and the outreach that we do.
- 22 When Margaret described, you know, some of the
- 23 things that she saw in that first trip out, we talked about
- 24 that, because we say, you know, people in the general
- 25 public have no idea.

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 MS. SMITH: Um-hum.
- MS. SCHIBLER: They have no idea what goes on on
- 3 our streets. They have no idea how many of our children
- 4 are being used and abused --
- 5 MS. LAVALLEE: Um-hum.
- 6 MS. SCHIBLER: -- out there and to the degree of
- 7 which they're being used and abused. They see the murals
- 8 of our young ones that have been murdered or missing. It
- 9 doesn't resonate with them. When we have those campaigns
- 10 that say what if this was your daughter? What if this was
- 11 your sister? All of those things, people think about it
- 12 for awhile, but they don't realize that this could be
- 13 anybody's daughter and this could be anybody's sister, that
- 14 these kids are out there, it's real, it's live, it's
- 15 happening all around us. And some of the places that we
- 16 went to, to do that outreach to, are places that are so
- 17 remote in our core area, places where there's, like, empty
- 18 buildings on dark streets, near railway tracks where nobody
- 19 goes, except those that are being worked on the streets and
- 20 those that are coming to buy what it is that they have.
- 21 That's what goes there. So you see the vulnerability of
- 22 our young people when they're on those corners, when
- 23 they're out there by those, those empty, abandoned
- 24 buildings. If they had to call out for help, no one would
- 25 hear them. No one would hear them.

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- But we're fortunate in, in some of the work with
- 2 the Sacred Buds that, you know, a proposal has gone in, for
- 3 the past couple years, to the Canadian Women's Foundation
- 4 and they have provided money to us, as grandmothers,
- 5 through the Circle of Life Thunderbird House, to keep that
- 6 program running. So I just want to be able to acknowledge
- 7 them. Migwetch.
- 8 MS. WALSH: Thank you.
- 9 THE COMMISSIONER: I, I hear you, that the, these
- 10 services and these good works that you're doing are for all
- 11 young people and all young girls that are out there. We
- 12 also heard this morning from Sherri, something, the
- 13 Commission counsel, the statistics of the number of
- 14 children in care and the high proportion of aboriginal
- 15 children that are involved.
- MS. SCHIBLER: Um-hum.
- 17 THE COMMISSIONER: Would those that you're
- 18 encountering on the streets, in these dark corners and so
- 19 on, are, are they a high preponderance of, of aboriginal
- 20 young people?
- 21 MS. SCHIBLER: Absolutely, yes. Yes, they, they
- 22 certainly far outnumber any of the other --
- MS. LAVALLEE: Yes.
- MS. SCHIBLER: -- cultural base, but yes, that's
- 25 primarily. And, and it's not just, as I say, it's not just

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B. SCHIBLER - DR.EX. (WALSH)
M. LAVALLEE - DR.EX. (WALSH)
A. SMITH - DR.EX. (WALSH)
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- 2 THE COMMISSIONER: No.
- 3 MS. SCHIBLER: -- it's, it's our transgender,
- 4 it's our, it's our, our young boys that are being exploited
- 5 out there as well.

girls --

- 6 THE COMMISSIONER: And --
- 7 MS. SCHIBLER: People don't often think about how
- 8 many of our young boys have been put out on the streets and
- 9 have, have been manipulated by predators. It happens all
- 10 the time.

11

1

- 12 BY MS. WALSH:
- MS. WALSH: So now --
- 14 THE COMMISSIONER: And, and do you know whether a
- 15 lot of those young aboriginal children have come from
- 16 reserve and are mystified by their arrival in the urban
- 17 environment? Are they -- is, is, is, is, is that the
- 18 background of a lot of them?
- 19 MS. SCHIBLER: Some of them. Some of them have
- 20 come from the child welfare system and --
- 21 MS. LAVALLEE: Some of them just come in for
- 22 medical appointments and they stay in the city for
- 23 awhile and they get exploited by the public system.
- 24 And --

25

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)

1 BY MS. WALSH:

- MS. WALSH: What do you mean when you say that?
- 3 MS. LAVALLEE: -- it's really, really difficult
- 4 for young girls to come in for a medical appointment and
- 5 they, and they get into a taxi and they get sexually
- 6 exploited during that time. Because we've had people come
- 7 to us to tell us that.
- 8 MS. SMITH: And we've also had and know of young
- 9 people that are recruited from the reserves and brought
- 10 into the city, exploited in the city and taken back to the
- 11 communities.
- 12 THE COMMISSIONER: Those are, those -- that's
- 13 very helpful to me.
- 14 And Commission counsel will continue with her
- 15 questioning?
- MS. WALSH: Thank you, Mr. Commissioner.

17

18 BY MS. WALSH:

- MS. WALSH: This is very much a, a dialogue
- 20 amongst all of us. So this is a big question, but, in your
- 21 view, what has led these young people to be so vulnerable?
- 22 I, I'm sure there --
- MS. LAVALLEE: History --
- MS. WALSH: -- isn't one single answer, but if
- 25 you can --

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 MS. LAVALLEE: -- history of, of what happened,
- 2 the colonization, the oppression and some people say it's
- 3 poverty that leads this kind of happenings with our people.
- 4 I'm very careful when I say poverty. Within our own
- 5 traditional laws and our own traditional culture, poverty
- 6 is not the same definition as it is in English.
- 7 MS. WALSH: Okay. What -- would you tell us
- 8 what --
- 9 MS. LAVALLEE: Poverty --
- 10 MS. WALSH: -- it is?
- 11 MS. LAVALLEE: -- if someone is going through
- 12 that kind of experience in traditional law, is because you
- 13 have lost your parents or have lost your siblings, or have
- 14 lost someone through death. That is what we say poverty
- 15 is, poor families --
- MS. WALSH: Yes.
- 17 MS. LAVALLEE: -- that don't have that kind of
- 18 loving and nurturing that one should have and receive. But
- 19 poverty, in our definition, in a dominant society means
- 20 being without money --
- MS. WALSH: Um-hum.
- 22 MS. LAVALLEE: -- and it's more materialistic
- 23 than it is what we define poverty.
- MS. WALSH: And so, within your definition, a, a
- 25 traditional definition of poverty, are you seeing that as

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 one of the reasons why you're finding these children on the
- 2 streets, because they, they have a deficit in their --
- 3 MS. LAVALLEE: Yes.
- 4 MS. WALSH: -- family situation?
- 5 MS. LAVALLEE: Yes.
- 6 MS. SCHIBLER: Absolutely. I think --
- 7 MS. WALSH: All right.
- 8 MS. SCHIBLER: -- I think it's also important to
- 9 note that many of our young people are very limited in
- 10 resources, even, even in our, in some of our communities,
- 11 where they're trying to get from one community to another.
- 12 There may not be transportation available for them to do
- 13 that. They go and they try and get rides and they're
- 14 vulnerable. And we know that a lot of our young people are
- 15 being exploited out in communities, urban, urban
- 16 exploitation happens, but rural and remote exploitation
- 17 happens in large degrees as well. People pick our girls
- 18 up, our young men up, give them rides, but expect a favour
- 19 in return. That's happening all the time. And, and so
- 20 when we talk about restoring the sacredness in our young
- 21 people, it's because it's been taken by somebody.
- 22 And when we talk about some of the causes that
- 23 lead to that, I can assure you that racism is alive and
- 24 well. People have developed -- and, and nobody wants to
- 25 talk about that, nobody even wants to --

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 MS. SMITH: Yeah.
- 2 MS. SCHIBLER: -- acknowledge that, but it's
- 3 alive and well, I can assure you. And it's alive not just
- 4 in the child welfare system, but in many of our service
- 5 systems. It's alive in the work environment. But for our
- 6 young people, you can be sure that many of our young people
- 7 know that they are not valued by --
- 8 MS. LAVALLEE: Um-hum.
- 9 MS. SCHIBLER: -- society. That if you are an
- 10 aboriginal young girl, that people think you're free for
- 11 the taking. If you're 12, you're 10, and you're not there
- 12 with your family, to protect you, you're on your own,
- 13 you're free for the taking. It's just another aboriginal
- 14 young girl. It's just an aboriginal boy. Nobody sees them
- 15 for their sacredness and their value. And we experience
- 16 that all the time, we hear it from our young people --
- MS. LAVALLEE: Um-hum.
- MS. SCHIBLER: -- all the time.
- 19 THE COMMISSIONER: When you say nobody wants to
- 20 talk about it, I want you to talk about it here --
- MS. WALSH: Yes.
- MS. SCHIBLER: Okay.
- THE COMMISSIONER: -- because hopefully we've got
- 24 an avenue to try to make some recommendations to do
- 25 something about it.

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 MS. SCHIBLER: Thank you, thank you.
- MS. LAVALLEE: Yes, thank you.

3

4 BY MS. WALSH:

- 5 MS. WALSH: So maybe what we can do to address it
- 6 is a couple of things. Margaret talked about, started to
- 7 talk about the impact of colonialism and residential
- 8 schools. So perhaps we can go back to that. And then also
- 9 to just be more specific about, when you say the sacredness
- 10 is gone, why is the sacredness gone? And then finally,
- 11 what are your recommendations to address this very specific
- 12 issue of racism and how it's affecting children?
- Maybe, Anna, you want to start?
- MS. SMITH: Well, as Billie was talking, I was
- 15 thinking, you know, of different instances where children
- 16 or youth have experienced being sexually assaulted,
- 17 exploited, put to the streets, sold for drugs, young --
- 18 different stuff and it's with, with taxi drivers, you know,
- 19 police officers. They're everywhere and, and exploiting
- 20 our, our youth and the attitude is -- and this has been sad
- 21 and been heard, what's the problem, she's just an Indian.
- 22 You know and, and that's as recent as about a year ago, six
- 23 months ago. You know, it's, it, it happens.
- THE COMMISSIONER: What happens?
- 25 MS. SMITH: When the attitude towards the youth,

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 like, the, the young people or the women is what's the
- 2 problem, she's just an Indian.
- 3 You know, so and, and speaking with the
- 4 sacredness of, you know, what Billie was talking about
- 5 again, is, is the sacredness is gone, the feeling of being
- 6 sacred. You know, in, in our teachings, every human being,
- 7 every life and, and it's not just the human beings, but
- 8 every life is sacred, you know, and there's a purpose for
- 9 everyone. And it's taken in a snap, it's taken in an
- 10 instant, you know, from our young people, from our
- 11 children, when they're raped, when they're molested, you
- 12 know, when they're physically assaulted. They're little
- 13 children, they can't defend themselves.
- So their spirit is affected, their sacredness is
- 15 affected and that lasts a lifetime.
- MS. WALSH: Um-hum.
- 17 MS. SMITH: So it takes a lot of healing and a
- 18 lot of work and then going back and what will help is going
- 19 back to our traditional laws and our traditional laws say
- 20 everybody is sacred, so we need to begin from there.

21

- 22 BY MS. WALSH:
- MS. WALSH: Billie?
- MS. SCHIBLER: If I can just follow-up with what
- 25 Anna is saying, in our traditional teachings about our, our

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 communities, the children are seen to be the spirit of the
- 2 community.
- 3 MS. LAVALLEE: Um-hum.
- 4 MS. SCHIBLER: They are that fire, that sacred
- 5 fire that sits in the circle. The children are seen as the
- 6 sacred fire. They are the spirit. And when you don't have
- 7 the spirit in your community anymore, all sacredness is
- 8 gone. When we look at our communities and we see what
- 9 happened as an effect of residential school -- and see, for
- 10 so many people, they don't understand. They hear the words
- 11 "residential school" and they start to cringe because they
- 12 think it's all about, okay, so the, these abuses happened,
- 13 you know, in these residential facilities and, you know,
- 14 and people never got over it kind of thing and now the
- 15 government has had to pay out all this money and yada,
- 16 yada. They don't understand the full impact of that. When
- 17 you have communities where your children are taken and
- 18 placed in residential school, you've taken the spirit from
- 19 those communities. You've taken the sacredness from those
- 20 communities. You've taken everything that has given those
- 21 communities purpose. Our teachings say as long as you have
- 22 a child in your life, you will always have purpose and
- 23 meaning for life. So when you take that away from your
- 24 communities, your communities suffer.
- MS. WALSH: And many --

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 MS. SCHIBLER: And we see that.
- 2 MS. WALSH: -- generations later, is that --
- 3 MS. SCHIBLER: And we --
- 4 MS. WALSH: -- impact still felt?
- 5 MS. SCHIBLER: -- absolutely, because what ends
- 6 up happening is you lose your ability to, number one, be
- 7 able to make decisions for the generations to come, because
- 8 you've lost that spirit in your community. You start to
- 9 feel the pains and the emptiness that exists within you and
- 10 you start to abuse yourself and others. And then, when the
- 11 children come back and the residential schools are no more,
- 12 you had generations of people that have lost their ability
- 13 to parent and don't know how to recapture and restore the
- 14 sacredness. And so we see, we're seeing the residue of
- 15 that. We see that generational impact of those situations
- 16 and so now it carries on with our own people abusing their
- 17 children, not knowing how to protect their children, not
- 18 knowing the sacredness of their children, because they have
- 19 lost that in themselves as well. So --
- 20 THE COMMISSIONER: And do you see any solution to
- 21 that? And I speak as the first Chief Commissioner of
- 22 residential school settlements. I was the first
- 23 commissioner for five years when the program -- so I know
- 24 about the, the money side of it. But I'm interested in the
- 25 side of it that you're talking about and how are you going

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 to get, how -- what, what's the answer, if there is one, to
- 2 get back what has been taken of that sacred nature of which
- 3 you speak?
- 4 MS. LAVALLEE: I think, if we go back and look at
- 5 our own traditional laws in our society as they were at one
- 6 time and that's bringing, picking up our sacred bundles. I
- 7 think, for me, that's the answer. And probably the only
- 8 answer for that part. But there are other parts where I
- 9 think children have a right to education. Every child in
- 10 Manitoba has a right to a good education. Our children
- 11 don't have that opportunity in communities.
- 12 THE COMMISSIONER: When you speak in communities,
- 13 you mean on reserves?
- MS. LAVALLEE: Reserves. They don't have that
- 15 opportunity to have the right to have an, a good education.
- 16 And that happens time and time again when -- I, I had a, I
- 17 have a granddaughter who lived up in the north, and grew up
- 18 in the north and she came to live with me and went to
- 19 college here. And it was very difficult for her, the first
- 20 year, because the, the standards are so different. And she
- 21 shared with me that the teacher they had in the high
- 22 school, before she graduated, in mathematics, was from
- 23 China and he didn't speak the language very well, so he was
- 24 very hard to understand and he only passed the ones that he
- 25 really liked. But she said, we didn't even write an exam.

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 We were just passed. So that's what I'm talking about.
- 2 That's what I'm talking about. These kids have a right to
- 3 a good education, just like the rest of the people in
- 4 Manitoba.
- 5 We don't have enough of those things going on.
- 6 That's why we need to do something about it as Kookums, to
- 7 be able to bring back those traditional laws that's so
- 8 needed in our communities. That's part of it. It's, it's
- 9 a small part, but it's a very important part.
- 10 And we have to find out our history. Can you
- 11 believe, in our curriculum, way back when, we didn't know
- 12 about our history. I knew, when I was going to school, I
- 13 knew about Jesus Christ and Jerusalem. I knew the rituals
- 14 of the Catholic Church. I didn't learn much about
- 15 academics, because I was too busy cleaning up the place in
- 16 which we lived. That's what we had to learn, you see.
- But that has to change now. We have to change
- 18 and we have to keep changing to be able to have a healthy
- 19 place for children to learn academics. That's one part.
- And yeah, we do have a happy story, much of our,
- 21 our, our young people are going back to school and in, in,
- 22 in, in urban area and they're looking at different careers.
- 23 They're looking at law, they're looking at medicine.
- 24 They're looking at nursing. And we have many people
- 25 graduating now in, in these professions. So that's the

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 happy story, but we still need to do more of, of our own
- 2 little ones that are suffering, like people in a situation
- 3 where Phoenix was and that little girl lost her life
- 4 because of the failure of, of the system.
- 5 And we -- you gave us permission to talk about
- 6 racism. And it's very evident in our province, in our
- 7 city, of how rampant it is. And racism hurts, it really
- 8 hurts the people, because we have to face that on a daily
- 9 basis. We want to implement cultural safety in healthcare
- 10 systems.

11

- 12 BY MS. WALSH:
- MS. WALSH: What does that mean?
- MS. LAVALLEE: In healthcare system?
- MS. WALSH: Cultural safety, what do you mean?
- MS. LAVALLEE: Cultural safety?
- MS. WALSH: Yes, what do you mean by that? What,
- 18 what would that look like?
- 19 MS. LAVALLEE: That means that if anyone is
- 20 coming to get help in the healthcare system, they have to
- 21 be safe in that environment. And I could cite many
- 22 examples of how many people face racism. We need to also
- 23 have cultural safety in schools. So those are really
- 24 important for our society to begin that healing journey.
- 25 And part of that is this, this inquiry,

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 unfortunately, the loss of a little girl brought this
- 2 inquiry for people to come and talk about some of the
- 3 issues that we face on a daily basis. So this is our
- 4 opportunity to do that. There are many recommendations,
- 5 there are many issues we have to address and probably we
- 6 could go on forever with that, but I know you don't have
- 7 the time. So ...
- 8 MS. WALSH: Billie?
- 9 MS. SCHIBLER: If I can just add to a couple
- 10 things that Margaret was saying. First of all, I, I just
- 11 want to add to the cultural safety. I think the easiest
- 12 way to be able to define that is that if you're in a
- 13 setting and they ask you your cultural background, when
- 14 you're heart jumps into your throat and you think to
- 15 yourself, should I? Should I say who I really am? Or what
- 16 I really am? Is this a safe environment? Will this be
- 17 detrimental to me, to say that I am aboriginal? Then you
- 18 know that there's issues around cultural safety. That's
- 19 what we're talking about. It's not a place and time yet
- 20 where we can feel the kind of pride that we need to and
- 21 know that we can walk with our head up and say we're
- 22 aboriginal people and that that's a good thing. Because
- 23 people seem to want to look for dysfunctions in us, if we
- 24 identify that we're aboriginal people, they want to look
- 25 for the dysfunctions. Where do they exist? How much

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 healing has your family been through in order to get you to
- 2 the place that you're at right now? That's what we talk
- 3 about when we say cultural safety.
- 4 MS. WALSH: So how is that achieved in, in
- 5 schools, in healthcare settings? What do we need to do to
- 6 promote that?
- 7 MS. SCHIBLER: Well, I, I think one of the things
- 8 is, as, as Margaret was saying, we need to be able to find
- 9 ways to replace that, that spirit, bring that spirit back
- 10 to life, bing (phonetic) that, bring that pride about who
- 11 they are. Help people know their history, know the beauty
- 12 of their traditions and not be afraid of it. We've got a
- 13 lot of people now, we've got a lot of diversity within our
- 14 communities, within our aboriginal people and that's good.
- 15 Diversity is good. As long as there is a part of you that
- 16 doesn't still carry a lot of shame around being an
- 17 aboriginal person. We need to do that healing so that
- 18 people can celebrate. You know what, I might not practice
- 19 those ways, but that was a part of me, it's a part of my
- 20 bloodline. It's a part of my history. When I hear that
- 21 drum, something wakes up in me and I feel good about that.
- 22 MS. WALSH: So you're talking about education and
- 23 healing?
- MS. SCHIBLER: Absolutely.
- 25 MS. WALSH: And just on a very practical basis,

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 how is that, how, how should that take place? Who, who
- 2 would deliver that education and that healing?
- 3 MS. SCHIBLER: Well, I think a lot of it needs to
- 4 be delivered, as Margaret said, in the schools. I think
- 5 there has to be a lot of that changed in the curriculum.
- 6 But I think that, I think that everyone has -- I, I --
- 7 where does it all begin? I don't know. I mean, we have to
- 8 remember that it hasn't been all that long that we have had
- 9 programs that will help our people to be able to get the
- 10 education that they deserve. You know, I have children
- 11 myself who are adults, that, that the, the school system
- 12 just fell away for them. And I know that, in the community
- 13 that we lived in, they were the aboriginal kids. They
- 14 weren't the mainstream children and I know, I know, for a
- 15 fact, that the school did not invest in them, because they
- 16 saw them as aboriginal children. And so, if you don't see
- 17 the value in our aboriginal people, how well you promote
- 18 it? And it becomes a, a struggle for many of our families.
- 19 And when you look at our families that live in the core
- 20 area of the city, people see them as being lost. How much,
- 21 how much emphasis goes into helping those families heal?
- 22 We're only a grandmothers' council. We can't do it all.
- When we look at the programs that are now being
- 24 designed specifically for those adults who, those young
- 25 people under the age of 35, or whatever, who got lost in

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 those systems, to be able to come back and now try and, and
- 2 be supported in getting their, their, their education and
- 3 knowing their identity, there's small numbers of programs,
- 4 by comparison, to how many of our people are out there.
- 5 And there's a limited amount of funding. And all of our
- 6 grassroots programs are vying for funding on annual basis.
- 7 And so that's where the difference is being made. It's not
- 8 in the mainstream government services. It's our grassroots
- 9 services that are --
- 10 MS. LAVALLEE: Um-hum.
- 11 MS. SCHIBLER: -- making the difference --
- MS. LAVALLEE: Um-hum.
- 13 MS. SCHIBLER: -- but they have to fight for
- 14 dollars every year and they have to be able to demonstrate
- 15 their effectiveness. Well, some of their effectiveness is
- 16 not going to show up for generations --
- MS. WALSH: Right. That was the question --
- 18 MS. SCHIBLER: -- just like the damage is still
- 19 going for generations.
- MS. LAVALLEE: Um-hum.
- 21 MS. SCHIBLER: And I think that has to be really
- 22 recognized. When we talk about culturally appropriate,
- 23 cultural programs, cultural supports, who defines those
- 24 cultural programs? It's not us defining them. It's the
- 25 people that are funding us. That's what, how it's defined.

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- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 They're not the experts on what our culture is and yet we
- 2 have to somehow be able to convince the, the funders, the
- 3 government, that this is a culturally relevant program,
- 4 that this is a culturally healing program, but it's got to
- 5 be based on how they define culture.
- 6 MS. LAVALLEE: Um-hum.
- 7 MS. SCHIBLER: There's a gap right there.
- 8 MS. WALSH: When you talk about grassroots
- 9 organizations, you mean community-based agencies and
- 10 organizations?
- 11 MS. SCHIBLER: Community-based organizations,
- 12 we've got a lot of really good programs out there of, you
- 13 know, our people leading our people, our people helping our
- 14 own people to heal. They know. You know, I, I can name
- 15 some of them. I know you will have heard from some of
- 16 them.
- MS. WALSH: Sure, go ahead, give us --
- MS. SCHIBLER: You know, whether it's --
- MS. WALSH: -- some examples.
- 20 MS. SCHIBLER: -- the Ma Mawi Wi Chi Itata
- 21 Centre, Nadinawae, Ka Ni Kanichihk, there's several like
- 22 that. And I, and I, I hesitate to leave any out, because
- 23 there's some really, really good programs out there.
- MS. LAVALLEE: The Kookum Council, this is all a
- 25 volunteer --

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 MS. WALSH: Yes.
- 2 MS. LAVALLEE: -- program that we have and we, we
- 3 go out, like, like Billie and, and Anna said, we go out
- 4 and, and do outreach and the Kookum are volunteers to go
- 5 to, like, the school, for example, to have a, a program in
- 6 the school so that, Niji Mahkwa School, so that they have
- 7 breakfast and they could have lunch and, and socks.
- 8 MS. WALSH: Um-hum.
- 9 MS. LAVALLEE: And different little items that
- 10 the kids needs. Believe it or not, some of the kids come
- 11 in with the same socks on all year.
- MS. WALSH: Um-hum.
- MS. LAVALLEE: So this is one of the things we
- 14 wanted to develop, is to have that kind of change of, of
- 15 clothing for the kids --
- MS. WALSH: Right.
- 17 MS. LAVALLEE: -- in the wintertime. So I think
- 18 that that program, with the Kookum is very important --
- MS. WALSH: Um-hum.
- 20 MS. LAVALLEE: -- and it's all volunteer, it's
- 21 all our time devoted to that.
- 22 MS. WALSH: Just go ahead, Anna, and then I'll,
- 23 I'll follow-up with some questions. Go ahead.
- MS. SMITH: Okay. I just wanted to mention one,
- 25 one other program that's coming out of the Broadway

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 Community Centre. It was developed by youth. They
- 2 recognized that because one of them searched for some place
- 3 to go for, for traditional teachings, you know, and was
- 4 lucky enough to connect with some people that helped her
- 5 along the way and then her partner, in developing this
- 6 program, also recognized the need that, you know, there are
- 7 so many youth in the community, the city of Winnipeg, that
- 8 don't have any way to connect to their own culture, their
- 9 own tradition. So they developed this program and it was
- 10 named, but forgive me, I can't say it in English, but it's
- 11 called Turtle Teachings -- I can't say it in Ojibwe. It's
- 12 called Turtle Teachings. It's on every Wednesday and these
- 13 youth ask the people who are traditionalists and know the
- 14 ceremonies, know the culture, to come in, because all they
- 15 have is tobacco and they do come in.
- MS. LAVALLEE: Um-hum.
- MS. WALSH: So you're talking about programs that
- 18 support building identity?
- 19 MS. SMITH: Building identity and I was just
- 20 going to get back to, you know, your question earlier,
- 21 like, how, how do you begin to heal from that, or how do
- 22 you begin to, well, heal? And it is, it's building up the
- 23 spirit, it's building up the identity. It's building up
- 24 the family and not only the nuclear family, but extended
- 25 family, community family. And it's just rebuilding, you

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 know, we're there, but sometimes, because of oppression and
- 2 because of colonization, residential school, all of it,
- 3 we're scared, as a people, to speak, you know, not -- I say
- 4 as a people because there's many that are so filled with
- 5 shame, you know, as who they are and they don't believe
- 6 themselves worthy of anything, really, except what they
- 7 live in today, you know, and that's without hope and that's
- 8 what they need, hope.
- 9 MS. WALSH: Billie?
- 10 MS. SCHIBLER: I think also further to that, the
- 11 role of the grandmothers, because we, because we are small
- 12 in numbers and we can't do it all, as I mentioned, is about
- 13 helping to empower others, helping them to know what their
- 14 roles and responsibilities are at a community level, at a
- 15 grassroots level. And it is, it has gained an amazing
- 16 momentum since we began back in 2007 with that first
- 17 medicine walk, because we know that now those medicine
- 18 walks are taking place not only throughout different
- 19 regions in Manitoba, but they're talking place across
- 20 Canada, in some of our other provinces. And, and in some
- 21 of the work that I've been able to do with indigenous
- 22 peoples, in other parts of the world, it's not that we hold
- 23 all the answers for them and it's not that they have to
- 24 replicate what it is that we're doing with our children and
- 25 our communities. But what we do, in helping to build that

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 awareness, is help people to know this, you know, this
- 2 isn't just an aboriginal issue, but everybody has a
- 3 responsibility to build those circles of care around
- 4 children. Everybody has the responsibility to build the
- 5 capacity within families and within communities and that's
- 6 how the healing will begin, if people step up to their
- 7 responsibilities, if people in other countries start to,
- 8 again, try and find their history, trying to know their
- 9 traditional ways. Everybody has traditions and everybody
- 10 has to find that pride again, but everybody has to know
- 11 that we are responsible, within our own families, within
- 12 our own communities, to help one another and to know that
- 13 we have a role, all of us, to keep those, those sacred
- 14 children protected. That's everybody's responsibility.
- And I know that, for many of our services, and
- 16 you know, I can only speak right now about our services
- 17 through, through our agencies under the Métis authority,
- 18 but our responsibility is to help build that capacity
- 19 within those families and to design programs that we know
- 20 are effective, that we know are culturally appropriate, not
- 21 based on what government has defined as culturally
- 22 appropriate, but what we know will work with our families
- 23 and about help them to find their pride again. It's
- 24 very -- and I think I said this in, in phase 2, it's very
- 25 easy to be a good parent when you've been parented in a

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 good way, when you had those supports around you, when you
- 2 know what it's like to be loved and cared for and nurtured,
- 3 and protected. When you haven't had any of that, where do
- 4 you begin? And that's those repairs that we need to make
- 5 within our families and our communities.
- 6 MS. WALSH: And I know that we're going to hear
- 7 from, from you again, in terms of the work that the Métis
- 8 Federation and Authority are doing in that regard, but you
- 9 said that, that this is everyone's responsibility. So
- 10 beyond, looking beyond child welfare agency, because we
- 11 have heard evidence about that and, and maybe you can't
- 12 talk about it in isolation, but who else then has
- 13 responsibility for protecting and promoting children. And
- 14 specifically, if you can give some examples of what that
- 15 looks like, what, what it needs to look like?
- MS. LAVALLEE: Who else has the responsibility?
- MS. WALSH: Right.
- 18 MS. SCHIBLER: Can you rephrase that question,
- 19 sorry?
- MS. WALSH: Well, beyond, beyond a child welfare
- 21 agency, you said everybody has a responsibility to protect
- 22 children, so what does that mean?
- MS. LAVALLEE: I think in a, in a traditional
- 24 law, everybody meant the aunts and the uncles were very
- 25 responsible for looking after the children, the aunties and

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 the uncles were responsible for that. Also were
- 2 responsible for discipline and to set boundaries. So mom
- 3 and dad were always busy doing something or whatever, so it
- 4 was the aunts and the uncles that did that. And that was
- 5 one of the laws in communities. But of course, that all
- 6 went out the door when residential schools started to come
- 7 in, when the other law started to be implemented, because
- 8 they didn't think we were doing the right things at one
- 9 time. That's our history. And, and so much of our
- 10 traditional laws were kind of put aside.
- 11 So today, I think everyone, the community, has to
- 12 bring up, help bring up the children. They -- we have to,
- 13 to look after other children, so that they don't get hurt.
- 14 That's what that means. And if you saw a child on the
- 15 street that was in danger, that's your -- my responsibility
- 16 to do something about it.
- MS. WALSH: Right.
- 18 MS. LAVALLEE: You -- we try to protect the
- 19 children, that's what that's all about.
- 20 MS. WALSH: And when we were talking about
- 21 education and, and curriculum, you were talking about,
- 22 about having aboriginal content, or information in the
- 23 curriculum; are you addressing that -- do you think there's
- 24 a need for, for that to be in the curriculum universally?
- 25 In other words, you've talked about aboriginal people

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 needing to have a sense of identity, but is, is it
- 2 important for non-aboriginal people to have an
- 3 understanding of what an aboriginal identity is?
- 4 MS. SMITH: Absolutely, I think so.
- 5 MS. WALSH: And why is that?
- 6 MS. SMITH: Before I comment, comment on that and
- 7 I --
- 8 MS. WALSH: Um-hum.
- 9 MS. SMITH: -- think it would be equally
- 10 important for us, as aboriginal people, to understand
- 11 another person's culture. So it does need to be in the
- 12 curriculum so that we understand each other. That's the
- 13 key. Like, we need to understand and, and empathize and
- 14 care for each other.
- MS. WALSH: Um-hum. Billie?
- MS. SCHIBLER: I think it's, it's more than just
- 17 our own people knowing our own history. I think if we were
- 18 wanting to expect -- like, we can't do this on our own.
- 19 Our healing can't happen just on our own. We need to have
- 20 the understanding, the support, the tolerance of society
- 21 around us. They have to know and understand our history,
- 22 to know why we are in the condition that we are in right
- 23 now and why our healing is necessary, in order to them, for
- 24 them to totally understand what truth and reconciliation is
- 25 about. When you have people that are coming, as newcomers,

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 as immigrants, as, as refugees to our country and part of
- 2 their orientation is to be told that, that, that Canada's a
- 3 very accepting place, that there's a lot of tolerance and,
- 4 and recognition of diversity and, and a celebration of this
- 5 mosaic of multi-cultures within Canada and you don't have
- 6 to worry that you would be put at the bottom of the rung
- 7 because there's already a peoples there and that's the
- 8 First Nation aboriginal people of this country. And we've
- 9 been told that by people who have gone through that
- 10 process, that that's how they were introduced to Canada. I
- 11 think that's a very sad statement. So when we talk about
- 12 racism, I think that's a really good example of it. It's
- 13 there. But it's also a truth. So we know the truths. We
- 14 know the truths of the effects of residential school. We
- 15 know the truths of the effects of the loss of culture on
- 16 our families, on our communities. But in order for us to
- 17 move beyond that, we have to have other people know our
- 18 truths as well, so that they can celebrate our
- 19 reconciliation as well and our healing.
- I think one of the things I also want to talk
- 21 about, about the, about the role and responsibility of the
- 22 grandmothers is that this isn't just a, a female role and
- 23 responsibility. In our traditions, in our original
- 24 traditions, it was the women who led. And so even our, our
- 25 chiefs, in communities, were chose by the clan mothers, who

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 saw them grow from very small and got to know who were the
- 2 natural leaders in those, in those communities, as they
- 3 were children, growing up. They were sanctioned by the
- 4 clan mothers. So when decisions were made by chiefs and
- 5 leader and, and council in leadership roles, before those
- 6 decisions were, were sanctioned, they had to come to the
- 7 grandmothers, to the clan mothers. We need our men to walk
- 8 this walk with us, all men, not just aboriginal men. We
- 9 need all men to walk with us and, and recognize that that's
- 10 what balance is all about.
- 11 Nurturing and responsibility to children isn't
- 12 just a female piece. That is all of our responsibilities.
- 13 We have many young men who are fathering on their own. We
- 14 saw that with Phoenix's birth father, who tried --
- MS. WALSH: Yes.
- MS. SCHIBLER: -- to take care of her on his own.
- 17 We know that there needs to be that good balance of
- 18 nurturing and support that comes from and goes to our males
- 19 as well. I have mostly sons. I have many of them. I have
- 20 mostly grandsons, I have many of them. And so, for me,
- 21 it's important that I help my sons and my grandsons know
- 22 and understand their role as men and their responsibilities
- 23 to the children, but not just the children, but to the
- 24 women as well. When we look around at our communities that
- 25 have been damaged and are struggling, we always say and

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 there's, you know, a Lakota saying that, you know, our,
- 2 our, our communities, our communities are not done
- 3 until our women's hearts are on the ground. And when your
- 4 women's hearts are on the ground, you know you're in a lot
- 5 of trouble. And so that means that our nurturers, our main
- 6 nurturers, those who carry life, have to be honoured,
- 7 because only then can they honour the lifes (phonetic)
- 8 (sic) that they carry. So when you have women who aren't
- 9 being treated well in our communities, who aren't being
- 10 recognized for their sacredness of the life, life carrying
- 11 gift that they have, when they have their own children,
- 12 they don't know how to transfer good caring to their
- 13 children, because they, themselves have not been treated
- 14 well.
- Our communities that are struggling the most are
- 16 the ones that don't honour their women and don't honour
- 17 their children.
- MS. LAVALLEE: Um-hum.
- MS. SCHIBLER: And, and subsequently, don't
- 20 honour their elders, so you see some major struggles in
- 21 those communities. But while I say that, I say that is the
- 22 importance of us having those programs like the Sacred
- 23 Buds, because they teach our young ones about their
- 24 sacredness. They teach our young ones about their roles
- 25 and responsibilities as young men and young women to each

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B. SCHIBLER - DR.EX. (WALSH)
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- 1 other, to the lives they bring into this word and we need
- 2 to go back to those traditions. We need to do that.
- 3 MS. LAVALLEE: Um-hum.

A. SMITH - DR.EX. (WALSH)

- 4 MS. WALSH: Thank you. Perhaps this is a good
- 5 point, Mr. Commissioner, to take the morning break?
- 6 UNIDENTIFIED PERSON: Oh, yes.
- 7 THE COMMISSIONER: Yes. You, you were -- you're
- 8 going to leave some time for other questions if --
- 9 MS. WALSH: Yes, definitely.
- 10 THE COMMISSIONER: -- if need be? Yeah.
- MS. WALSH: Definitely.
- 12 THE COMMISSIONER: Fine. All right. We're going
- 13 to take a 15 minute break and then just have that to
- 14 ourselves and then we'll resume right after that.
- MS. SCHIBLER: Thank you.
- 16 THE COMMISSIONER: Thank you very much.
- MS. WALSH: Thank you.
- THE COMMISSIONER: You, you can go ahead and
- 19 leave the stand.
- MS. LAVALLEE: Oh, okay.
- MS. SCHIBLER: We can leave, we can come down,
- 22 Margaret.

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- 24 (BRIEF RECESS)
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- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 MS. WALSH: Thank you, Mr. Commissioner. One
- 2 thing that I did not mention, Mr. Commissioner, when we
- 3 started, is that Margaret and Anna are mother and daughter.
- 4 THE COMMISSIONER: Oh --
- 5 MS. WALSH: So it's --
- 6 THE COMMISSIONER: -- nice.
- 7 MS. WALSH: -- nice to see a, a council of, of
- 8 grandmothers participate in that way is, is --
- 9 THE COMMISSIONER: They're all grandmothers?
- MS. SCHIBLER: All grandmothers.
- MS. LAVALLEE: Yes.
- MS. SMITH: Yes.
- 13 THE COMMISSIONER: Very nice. Great-grandmothers
- 14 in the crowd then.
- MS. LAVALLEE: Yes.
- MS. WALSH: Um-hum.
- MS. LAVALLEE: Yeah.
- THE COMMISSIONER: I know what you mean, I just
- 19 became a great-grandfather two weeks ago, for the first
- 20 time.
- MS. LAVALLEE: Congratulations.
- MS. SMITH: (Inaudible).
- THE COMMISSIONER: Thank you.
- MS. LAVALLEE: I have six great-grandchildren.
- 25 THE COMMISSIONER: Good for --

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 MS. WALSH: Wow.
- 2 THE COMMISSIONER: -- you.
- 3 MS. LAVALLEE: Um-hum.

4

5 BY MS. WALSH:

- 6 MS. WALSH: And one other thing, can I ask you
- 7 about the beautiful staffs that you each have brought up?
- 8 What, what do they signify? Why have you brought them with
- 9 you today?
- 10 MS. SCHIBLER: They were gifted to us during the
- 11 first year that we came together as a council. They were
- 12 gifted to us for our medicine walk and our staffs, when,
- 13 when we come into places with staffs, it usually represents
- 14 strength and leadership. And so we walk with them. Each
- 15 one is adorned based on who we are, in our traditional way.
- 16 So the colours of our ribbons, the sacred items that are
- 17 attached to them, our eagle feathers, anything that's on
- 18 them, represents who we are in our traditional, in our
- 19 traditional identity.
- 20 So Anna had identified herself through her
- 21 traditional name, which translates to?
- MS. SMITH: Nightly Moon Woman.
- MS. WALSH: What is that again?
- MS. SMITH: Nightly Moon Woman.
- MS. WALSH: Oh, okay.

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 MS. SCHIBLER: And mine is Bawakakiakway
- 2 (phonetic), which is Purple Harvest Woman. And --
- MS. LAVALLEE: Mine is Washashkabeeka (phonetic).
- 4 That means Water Lily and I'm of Bear Clan.
- 5 MS. SCHIBLER: And I'm of the Crane Clan.
- 6 MS. SMITH: And of course, I'm of the Bear Clan.
- 7 MS. WALSH: Yes.
- 8 MS. SMITH: Um-hum.
- 9 MS. SCHIBLER: So when we walk with these, that's
- 10 what it represents.
- MS. WALSH: Okay. Thank you.
- MS. LAVALLEE: It also represents that we're sun
- 13 dancers. We've danced, I've danced for 19 years.
- 14 MS. WALSH: What, what is the sun dance?
- MS. LAVALLEE: It's a sacred dance that we dance
- 16 each year around June, ours', this coming June again. We
- 17 dance for four days without food and water and it's all
- 18 about the sacredness of our life and to give thanks to the
- 19 creator for giving us this beautiful way of life. And we
- 20 have probably about a hundred and twenty dancers in our, in
- 21 our dance group, from young to old.
- MS. WALSH: All women?
- MS. SCHIBLER: No.
- MS. LAVALLEE: No.
- MS. WALSH: Men and women?

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 MS. SCHIBLER: Men and women, youth. We have a
- 2 lot of youth that have now come to, to do that dance,
- 3 because they want to celebrate the gift of that life that
- 4 they've been given and they want to find their traditional
- 5 ways. Because that was one of the ceremonies for us that
- 6 was outlawed for so long. It had to go underground and,
- 7 and just like our, our bundles and our pipes had to, had to
- 8 be put to rest for awhile because, because it was outlawed
- 9 and we couldn't pick up those, those sacred bundles and we
- 10 couldn't have our sweat lodges or our ceremonies. So now
- 11 we're, we're bringing them back together again and you
- 12 know, for our -- because I belong to two different sun
- 13 dances. So one's an international sun dance, which brings
- 14 people from all over the four corners of mother earth
- 15 together. So you don't just have to be aboriginal to be
- 16 part of any of our --
- MS. LAVALLEE: Um-hum.
- MS. SCHIBLER: -- sun dances. But and the one
- 19 locally here, up at Sagkeeng, that Margaret and Anna also
- 20 dance at, they're now coming to bring the grandmothers in
- 21 to lead the opening each day, to sit with our pipes to
- 22 begin the ceremony. So our, our male sun dance leaders are
- 23 also now knowing the importance of returning back to that
- 24 respectful way of traditions, in helping bringing the women
- 25 together to lead.

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 MS. WALSH: So let me ask you this, it sounds
- 2 like increasingly, there are opportunities for aboriginal
- 3 people to retrieve their aboriginal values and, and
- 4 experiences; what are you seeing, in terms of how receptive
- 5 the youth are, to participating in those traditional
- 6 experiences?
- 7 MS. SCHIBLER: They love it. They, they love it.
- 8 You see them just come alive when they get to know who they
- 9 are. They come in very reluctantly at first, because
- 10 they're not sure, they're not familiar, but when they start
- 11 to know and you know, as we say, I mean, many of our young
- 12 people out there who are non-aboriginal, are coming to seek
- 13 these ways because it's helping their spirits to heal as
- 14 well. So they come and, and they know that there's a place
- 15 for them, where they're accepted, where they can celebrate
- 16 who they are and what their life is about.
- MS. WALSH: And is that what it is that promotes
- 18 the healing, the, the acceptance?
- MS. LAVALLEE: Yes.
- 20 MS. SMITH: Um-hum. It's part of it.
- MS. LAVALLEE: Yeah.
- MS. SMITH: A huge part of it.
- MS. WALSH: Is there an aboriginal perspective on
- 24 what it takes to protect and, and nurture children? How,
- 25 how would you describe that, if there is such a

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 perspective? Maybe, Anna, do you want to start?
- MS. SMITH: Well, I'm just thinking, my mom is,
- 3 would be the perfect person to answer to that --
- 4 MS. WALSH: All right.
- 5 MS. SMITH: -- because it's -- she talks about
- 6 the, the nine moons, the nine moons teaching and I think
- 7 that's, would be relevant here.
- 8 MS. WALSH: Would you tell us about that,
- 9 Margaret?
- MS. SMITH: The nine moons.
- MS. LAVALLEE: Oh, yeah. Oh dear, we have, we
- 12 have so many teachings to, to help adults and old people
- 13 and the very young people to restore their way of life.
- 14 One of them is the medicine wheel, of course, and the rules
- 15 and responsibilities of the medicine wheel. And if you
- 16 want to really learn about it, then they have to be part of
- 17 that group, a part of that, that nation, to, to come
- 18 together and learn about it.
- Then we have another one called the nine moons.
- 20 If all of us, in our society, in the First Nations and
- 21 Métis society decided that this was the way they want to go
- 22 and they want to learn about it, we wouldn't have time to
- 23 go out and do drugs, alcohol, wouldn't have time for sexual
- 24 exploitation of, of children, because you'd be so busy
- 25 learning what there is in that nine moons teaching. And

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 it's all about life, it's all about life. And it's all
- 2 about the laws of, our laws.
- 3 The first one that -- I'll just do the one and
- 4 there are nine moons. The first one is called learning of
- 5 the sun. And you have to stay in that moon for 12 years to
- 6 learn what the sun does for you and what it does for the
- 7 family, what it does for the earth, what it does for the
- 8 environment. So that takes 12 years. It -- each moon
- 9 takes 12 years to learn what those teachings are. So if we
- 10 were to go back to that and that's what we're talking about
- 11 all along, was the sacred bundle, to bring it back and
- 12 teach the young people and the old folks too, about these
- 13 laws. And it's a door opening to a healthier lifestyle for
- 14 sure.
- MS. WALSH: So what do you need to -- are you
- 16 doing that now? This teaching is going on now?
- MS. LAVALLEE: Yes, some of it is going now, but
- 18 there's just not enough yet. So if we begin doing it all
- 19 the time, we would have a great time.
- MS. WALSH: Billie?
- 21 MS. LAVALLEE: We would eliminate all of our
- 22 problems.
- MS. WALSH: Wow.
- MS. LAVALLEE: Because you know what, in all of
- 25 the information I have received in the area of health,

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 because that's been my life all my life --
- 2 MS. WALSH: Yes.
- 3 MS. LAVALLEE: -- all my career, we're the
- 4 highest in suicide among the youth --
- 5 MS. WALSH: Um-hum.
- 6 MS. LAVALLEE: -- the First Nations and Métis.
- 7 We're the highest. We're the highest in diabetes,
- 8 according to that information and research have been done.
- 9 We're getting to be the highest in, in HIV and all of those
- 10 diseases that affect the people on cancer, we're highest in
- 11 that. So that's pretty scary. And especially if you're
- 12 looking at diabetes among the people, even children have
- 13 type 2 diabetes now. So we have, we're just beginning to
- 14 look at those kinds of health issues that are affecting us
- 15 and that has to change somehow. We have to change that.
- 16 It -- not, not even looking at the social
- 17 illnesses.
- MS. WALSH: Um-hum.
- MS. LAVALLEE: The social illnesses like sexual
- 20 exploitation, not even looking at that, just looking at
- 21 the, some of the diseases that affect the people.
- 22 MS. WALSH: Billie, did you want to address what
- 23 needs, what you need to, to be able to do this teaching, to
- 24 address these illnesses?
- MS. SCHIBLER: Well, I, I just wanted to add

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 further to what Margaret was saying, because I think it's
- 2 really important, as we talk about some of the damages that
- 3 have been done to our aboriginal people over history. The
- 4 things that Margaret is talking about, about health
- 5 outcomes and that's affecting, like she mentioned, not just
- 6 our First Nation communities, but our Métis people as well,
- 7 was when dominant society determined that, that there were
- 8 certain things that we needed in our lives and in our
- 9 health that didn't recognize and support our traditional
- 10 way. And I know that when I lived in Northern Ontario, up
- 11 in James Bay, we saw that quite a bit, where even when our,
- 12 our, our seniors, our elders were moving into seniors'
- 13 homes, that the, that the diet in those homes had to be
- 14 government approved. You couldn't, you weren't allowed to
- 15 bring into those facilities the traditional foods of the
- 16 land and of the people. And it made our old people sick,
- 17 because they weren't used to that food. They weren't used
- 18 to that store bought food. In our traditional foods, we
- 19 had, we -- I'm not sure what's happening. We had
- 20 everything we needed for the balance in our body. And even
- 21 if we didn't have milk, we had things that you get from
- 22 milk --
- MS. SMITH: Um-hum.
- MS. SCHIBLER: -- in other foods that we, we ate.
- 25 And so now that everything's shifted away from our

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 traditional diets, our traditional ways, we've been, our
- 2 bodies, genetically, have been very, very affected by the
- 3 things that are, we know are not good for us, but have
- 4 become part of mainstream diet. So when you combine that
- 5 with the fact that yes, now we do feed our children milk
- 6 and so forth, because we can't get our traditional foods
- 7 the way that we would have, but you go into First Nation
- 8 communities and you know that, to buy a jug of milk, is
- 9 absolutely unaffordable. It's absolutely unaffordable.
- 10 It's cheaper for you to buy pop and Kool-aid for your
- 11 children, than to buy a jug of milk. How does this make
- 12 sense? And I, I think I may have spoken about that in
- 13 phase 2. I can't recall, where you know, if, if
- 14 governments can regulate the cost of alcohol through Liquor
- 15 Control Commissions, why can't they regulate the cost of
- 16 milk throughout the province, so that the ones that we know
- 17 are having the most difficulty eating healthy diets are the
- 18 ones in our First Nation remote communities, our Inuit
- 19 communities, all of those places. It's unaffordable and
- 20 it's inaccessible.
- 21 MS. WALSH: And we're going to talk this
- 22 afternoon with witnesses specifically about food security
- 23 and remote communities and Inner-City communities.
- MS. SCHIBLER: So it comes back to the teachings
- 25 that we have, when Margaret talks about some of these

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 things, about when you're, when you're looking at your
- 2 medicine wheel teachings, when you're looking at any of
- 3 these traditional teachings, it's about the balance in, in
- 4 mind, body and spirit. It's about making sure that, you
- 5 know, you're feeding your body in a healthy way, to be able
- 6 to feed your mind in a healthy way and then, and you feed
- 7 your spirit in a healthy way. So all of them have to be
- 8 connected and they all have to be in balance to be in a
- 9 healthy way of life.
- 10 MS. WALSH: Which is, I would say, true for
- 11 everyone.
- MS. SCHIBLER: Absolutely.
- MS. WALSH: When you're talking about the need to
- 14 focus on traditional aboriginal values, what does it take
- 15 to, to bring that teaching to more people, for instance?
- 16 MS. SCHIBLER: Well, I think that Anna and
- 17 Margaret touched on some of that earlier and you know, when
- 18 we talk about even recognizing the role of the
- 19 grandmothers, you know, we've got, when we talk about the
- 20 balance, we've got a lot of children in our communities
- 21 that need that circle of care around them.
- MS. WALSH: Um-hum.
- 23 MS. SCHIBLER: We know we have a role and
- 24 responsibility as society and, and I just have to clarify,
- 25 when Margaret talks about a system failing Phoenix, it's

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 not just about a government system. It's about the, the
- 2 system of, of people, of society around our children, that
- 3 they, that we have resources available, we have a lot of
- 4 elders. They don't have to just be the grandmothers'
- 5 council. We've got people that sit in seniors' homes that
- 6 just wait there until they die, where they don't know their
- 7 purpose in life anymore because they are isolated from
- 8 families, they're isolated from communities, but they carry
- 9 a lot of wisdom and they carry a lot of knowledge and
- 10 history. And they still, many of them, know how to
- 11 nurture. And so you've got these children that need that
- 12 and you've got these elders that can give that.
- MS. WALSH: So how do you make those connections?
- 14 Or what's been the --
- MS. SCHIBLER: We've seen it.
- MS. WALSH: -- impediment?
- MS. SCHIBLER: We've seen it happen. We've seen
- 18 programs and I remember years ago, with one of the agencies
- 19 that I worked with, Northwest Child and Family, where we
- 20 had a Kookums program, where we had, in the, in, around
- 21 Stella Walk and Charles Walk, where we had a seniors' home
- 22 there, right at Dufferin and we had families that were
- 23 higher risk in the community, because they didn't have the
- 24 support system naturally around them, and so we would
- 25 connect these young moms, these young dads, up with some of

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- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 the seniors and they would come in and they would help at
- 2 bath time, getting the kids ready for bed. They would help
- 3 mom during times where she was feeling stressed, or having
- 4 to do things to keep her household going. They would come
- 5 in, they would read stories to the children. They would
- 6 just be that extra support. Those natural supports are
- 7 there, we just --
- 8 MS. WALSH: They just need --
- 9 MS. SCHIBLER: -- need to --
- 10 MS. WALSH: -- some organization?
- 11 MS. SCHIBLER: -- we just need to facilitate it.
- 12 MS. WALSH: Okay. Let me ask you this, you said
- 13 people are sometimes afraid, for instance, in a healthcare
- 14 setting, to self identify as aboriginal because they're
- 15 expecting that the person listening to them, or treating
- 16 them is going to think, okay, well, what has this person
- 17 overcome, or what are their deficits? Let's start with the
- 18 strengths that you see in the aboriginal community. Tell
- 19 us about the strengths and any recommendations you have to
- 20 support those strengths. Who wants to start? Anna?
- MS. SMITH: Okay.
- MS. WALSH: Your mom says it's okay?
- MS. SCHIBLER: She had the light bulb come on.
- MS. LAVALLEE: I give her permission.
- 25 MS. SMITH: I'm, I'm thinking about the different

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 organizations that are out there and, and people that lead
- 2 them and also volunteer a lot of their time. And, and like
- 3 Billie were (sic) saying, there's a lot of stuff that is
- 4 happening. Like, Thunderbird House, for example, is
- 5 desperately trying to organize the elders and, and to have
- 6 a core group of elders, so that when a school calls and
- 7 says, you know what, we need a Kookum, we need a Mooshum,
- 8 then they will send, call up this grandmother, or this
- 9 grandfather to go and sit with them and, and for whatever
- 10 it is that they need. And of course, it goes back to
- 11 funding, you know, like, how do we get these Mooshums and
- 12 these Kookums out there, because they need to be driven. A
- 13 lot of them can't walk properly.
- MS. WALSH: Right.
- MS. SMITH: You know, it takes time for them to
- 16 go. Some of them just don't have even bus fare to get out
- 17 there. So it's there, you know, the, the people are
- 18 wanting to help, but a simple thing like just
- 19 transportation, getting them there, or even feeding them,
- 20 you know, when they are there. That kind --
- 21 THE COMMISSIONER: That, that --
- MS. SMITH: -- of stuff.
- 23 THE COMMISSIONER: -- that goes to Commission
- 24 counsel's question as to how to facilitate this.
- MS. SMITH: Yes.

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- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 THE COMMISSIONER: And, and what, have you any
- 2 specific recommendations how to facilitate that engagement
- 3 of the elders with the young people?
- 4 MS. SMITH: Specific to the Commission?
- 5 THE COMMISSIONER: Well, well --
- 6 MS. SMITH: Like, just support. I, I think that
- 7 because Thunderbird House is already trying to create a
- 8 pool of, or grandmothers and grandfathers, to go into the
- 9 community, so it's, it's just funding.

- 11 BY MS. WALSH:
- MS. WALSH: Funding and, and which would
- 13 facilitate a coordinator who --
- MS. SMITH: Exactly.
- MS. WALSH: -- organizes the whole program, gets
- 16 the, the elders where they need to be and ...
- MS. SMITH: Yes.
- MS. WALSH: Okay.
- 19 MS. SMITH: And then there's the, the program
- 20 that I talked about earlier where the young people have
- 21 done that. They initiated it. They've been in contact and
- 22 they're -- people are donating in kind, you know, like, to
- 23 -- right now, this group is out in, in a vision quest and
- 24 coming of age ceremony and they've taken some children out
- 25 and some youth out into the community where, where this is

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 happening and it's people that just donated gas money for
- 2 them to go and --
- 3 MS. WALSH: Um-hum.
- 4 MS. SMITH: -- you know, just so that the young
- 5 people can experience it, you know. And, and that's a
- 6 right of passage for them and --
- 7 MS. WALSH: Um-hum.
- 8 MS. SMITH: -- there's, like, all these blocks
- 9 that these youth and, and elders and you know, they're
- 10 overcoming it.
- MS. WALSH: So the blocks to, to furthering some
- of these good programs are funding, coordination?
- MS. SMITH: Yeah.
- MS. WALSH: Okay.
- MS. SMITH: Yes, they are.
- MS. WALSH: Margaret?
- MS. LAVALLEE: Some years ago, well, many years
- 18 ago, when I was attending Brandon University, that's when I
- 19 started to search for my true identity and I -- we used to
- 20 have youth and elder workshops, that was very big in them
- 21 days for the elders to come and spend time with university
- 22 students. It was very successful because we all wanted to
- 23 know our history. What happened before colonization? What
- 24 happened? How did we live? How did we survive? So these
- 25 elders would come and teach us and that was beginning of my

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 own healing, my own journey into what we are today, what
- 2 we're looking at today. And that, the strength that we had
- 3 when I was going to university, the strength was from the
- 4 elders, giving us that, that knowledge. And that's what
- 5 we're trying to do today. The, the program that we talked
- 6 about, like, the Sacred Buds program, the Ma Mawi Wi Chi
- 7 Itata programs, all of those programs are very, very
- 8 important and they are strength for the community and they
- 9 are good people that work in these communities. But we
- 10 also have a lot of issues to address and not one program
- 11 can address all of these issues and help the children that
- 12 are in trouble, or the families that are in trouble.
- We have a lot of, of young moms and dads now that
- 14 have -- my son, for example, he's a hockey coach --
- MS. WALSH: Um-hum.
- MS. LAVALLEE: -- in the core area. Him and his
- 17 wife are hockey coaches. So they go and pick up kids --
- MS. WALSH: Um-hum.
- 19 MS. LAVALLEE: -- six o'clock in the morning, to
- 20 get them to go play hockey and the kids really love the
- 21 hockey. And they have to pick them up because sometimes
- 22 mom and dads go out and just can't get up the next morning,
- 23 or whatever. So that's their job. So those kinds of
- 24 little groups are going out in the core area of Winnipeg
- 25 and doing that kind of work, that kind of volunteer work,

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 for the kids to have an opportunity to play hockey, an
- 2 opportunity to play baseball.
- 3 MS. WALSH: Right.
- 4 MS. LAVALLEE: So all of those things are
- 5 starting to happen, so there are strengths in the community
- 6 and it has to come from our own people to do that.
- 7 MS. WALSH: Okay. Thank you. Billie?
- 8 MS. SCHIBLER: And I think one of the other
- 9 things about that is, is having those safe places for our
- 10 young people to go to. And we've got some wonderful
- 11 programs, Winnipeg Girls and Boys Club offers some of that.
- 12 Rossbrook House, many of those places where, where the kids
- 13 know they can go. We need more of those kinds of places
- 14 where kids can go in the middle of the night. There's
- 15 things happening in their home. They're not safe and they
- 16 don't know where to go and, and they need to be able to
- 17 know that there are safe places. And, and they need to be
- 18 able to know that there are safe places that don't
- 19 necessarily mean that you have to be in care of the child
- 20 welfare system. If you're 10 years old and you live in a
- 21 family situation like that, you know how to take care of
- 22 yourself. You've had to do it a long, long time. So you
- 23 want to go someplace where you can escape the chaos and the
- 24 craziness that's going on in your house, but you also know
- 25 what CFS is about and you don't want any part of that. So

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 where you going to go? You have to have a safe place to
- 2 go.
- I think a lot of those kinds of discussions, a
- 4 lot of those kinds of decisions are things that when we
- 5 talk about the value and the knowledge and the wisdom that
- 6 our elders carry, that our councils carry, that any,
- 7 anything that happened in our traditional societies around
- 8 that, we need to start to implant that back in the way
- 9 things are done. We had, as a grandmothers' council, the
- 10 opportunity to sit with our previous minister of, our
- 11 former minister of Family Services. He would call on the
- 12 grandmothers and see us as a stakeholder, to come forward
- 13 and have these kinds of discussions. That hasn't happened
- 14 for a long time now and of course, he's not in that
- 15 position anymore. So we're saying that when government is
- 16 making their decisions, when, when people who are, have
- 17 decision making powers come together, they should be making
- 18 that part of their process. Assembly of Manitoba Chiefs,
- 19 they bring us as the Kookums together. They sit with us.
- 20 They, they see us as important stakeholders. That needs to
- 21 happen in all areas where those decisions that are
- 22 affecting our communities and our children, that they see
- 23 the importance of having that consultation with us. That's
- 24 about going back to traditional ways. That's about
- 25 recognizing that just because you work in government

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- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 offices, doesn't mean you hold all the wisdom and
- 2 knowledge. Just because you hold the purse strings,
- 3 doesn't mean you have all the wisdom and knowledge.
- When we talk about the intent of devolution and
- 5 the changes in child welfare systems, that was supposed to
- 6 be a part of it. When we talk about our own people making
- 7 decisions about our own people, that was supposed to be a
- 8 part of it. That didn't occur the way it was meant to --
- 9 UNIDENTIFIED PERSON: Uh-uh.
- 10 MS. SCHIBLER: -- occur. It's still -- it --
- 11 only a beginning phase of that happened. And so when we
- 12 still have to, as I spoke earlier, provide evidence that we
- 13 are able, in our communities and our own services, to
- 14 provide the culturally relevant programs, according to
- 15 somebody else's value base and their interpretation of and
- 16 definition of culturally relevant. They're not sitting in
- 17 consultation with us. They're not sitting in consultation
- 18 with the grandmothers and grandfathers out there.
- 19 THE COMMISSIONER: Who is "they" that are --
- 20 MS. SCHIBLER: The decision makers, government,
- 21 anybody that has the --
- MS. LAVALLEE: The politicians.
- MS. SCHIBLER: -- power to be able to determine
- 24 whether or not our programs get funded, whether or not
- 25 those grassroots programs get funded, to determine what it

- B. SCHIBLER DR.EX. (WALSH)
- M. LAVALLEE DR.EX. (WALSH)
- A. SMITH DR.EX. (WALSH)
- 1 is our communities need and what our families need. That's
- 2 got to be part of the consultation.
- 3 THE COMMISSIONER: And, and are you talking about
- 4 the need, as you see it, province-wide, or more urban
- 5 oriented?
- 6 MS. SCHIBLER: I would say federally, but most
- 7 definitely province-wide, because this is a, a provincial
- 8 inquiry and I, I do want to acknowledge you and, and, and,
- 9 and thank you, wholeheartedly, on behalf of the Kookums,
- 10 that you saw this as being an important part of the
- 11 process, because, because we know that that's the right way
- 12 for you to do it and we appreciate that.
- MS. WALSH: Thank you. I could ask questions for
- 14 a very long time, but I'm mindful of the hour and I want to
- 15 leave time for others to ask questions. So I will stop
- 16 there and we'll let others ask some questions. And, and
- 17 then, if, at the very end, if there are still
- 18 recommendations or information that you want to, to tell us
- 19 about, I'll be back on my feet.
- MS. SCHIBLER: Thank you.
- THE COMMISSIONER: Mr. Gindin, please?
- 22 MS. LAVALLEE: Should we (inaudible) the
- 23 recommendation yet?
- MS. SCHIBLER: Yeah, no, she's going to come
- 25 back --

B. SCHIBLER - CR-EX. (GINDIN) May 27, 2013 M. LAVALLEE - CR-EX. (GINDIN)

- A. SMITH CR-EX. (GINDIN)
- 1 MS. LAVALLEE: Okay.
- 2 MS. SCHIBLER: -- after.
- 3 THE COMMISSIONER: Are you comfortable to
- continue for a little while? 4
- 5 MS. LAVALLEE: Yeah.
- 6 MS. SCHIBLER: Yeah, she just wanted to know if
- 7 we were going to get a chance to do recommendations.
- 8 THE COMMISSIONER: Oh, oh, sure, sure.
- 9 Mr. Gindin?
- MR. GINDIN: Thank, thank you, Mr. Commissioner. 10
- 11 Good morning.
- 12 MS. SCHIBLER: Good morning.
- 13 MS. SMITH: Good morning.
- MR. GINDIN: It's almost good afternoon. But my 14
- 15 name is Jeff Gindin and I represent Kim Edwards and Steve
- 16 Sinclair and I just wanted to ask one particular issue and
- all of you, of course, can feel free to respond. 17

18

19 CROSS-EXAMINATION BY MR. GINDIN:

- 2.0 MR. GINDIN: But Ms. Schibler, you mentioned, in
- 21 your evidence earlier, when you were talking about the role
- 22 of fathers and you gave the example of Steve Sinclair, in
- 23 fact, from this very case. And the evidence we've heard is
- 24 that Steve Sinclair, who himself was a victim of the child
- 25 welfare system, was left to take care of two children under

- B. SCHIBLER CR-EX. (GINDIN)
- M. LAVALLEE CR-EX. (GINDIN)
- A. SMITH CR-EX. (GINDIN)
- 1 the age of 15 months, when he himself, was 20 years of age.
- 2 And the fact that, I think everyone agrees, that he could
- 3 have used a little more assistance and support during a
- 4 period of, like that. Are there programs that you're aware
- 5 of, or, or are there recommendations you have that would
- 6 specifically help someone like Steve in a situation like
- 7 the one he was in?
- 8 MS. SCHIBLER: Well, I know at, through the MMF,
- 9 we have a fathers' program --
- 10 MR. GINDIN: Um-hum.
- 11 MS. SCHIBLER: -- and it works specifically with
- 12 those young dads, some of them of which have their own --
- 13 independently are, are caring for their own children and it
- 14 works to try and help them to know and understand and
- 15 strengthen them. Helps them with many, many issues that
- 16 they may be facing as, as young fathers. So we know that
- 17 those are, are programs that are being offered, but again,
- 18 that always face those, those continued challenges around
- 19 how do they, how do they ensure funding for the future? So
- 20 a lot of, we've seen a lot of good programs, over the
- 21 years, that we've worked in and around, child welfare and,
- 22 and the health system, we've seen them fall apart because
- 23 there wasn't a continued funding for them.
- 24 MR. GINDIN: I think we all know that there are
- 25 probably more programs for the single mother --

B. SCHIBLER - CR-EX. (GINDIN) May 27, 2013

- M. LAVALLEE CR-EX. (GINDIN)
- A. SMITH CR-EX. (GINDIN)
- 1 MS. LAVALLEE: Um-hum.
- 2 MS. SCHIBLER: Absolutely.
- MR. GINDIN: -- than there are for the single 3
- father? 4
- 5 MS. SCHIBLER: And I think you're absolutely
- right, Mr. Gindin, because we know that there's more and 6
- 7 more fathers stepping into the role of, of primary
- 8 caregivers.
- MR. GINDIN: So you would agree then, that 9
- there's more that we can do in this area? 10
- 11 MS. SCHIBLER: Absolutely. And that's where that
- mentoring is going to be really, really important as well. 12
- 13 MR. GINDIN: Um-hum.
- 14 MS. SCHIBLER: And that's why we say it's not
- 15 just a female thing, it's got to be where our male
- counterparts are also there to be good role models and to 16
- help those young fathers in their roles and 17
- 18 responsibilities.
- 19 MR. GINDIN: Thank you.
- 20 MS. SCHIBLER: Thank you.
- 21 MR. GINDIN: Those are all my questions.
- 2.2 THE COMMISSIONER: Thank you, Mr. Gindin.
- 23 Anyone else wish to have questions for the panel?
- 24 MR. PAUL: No questions.
- 25 THE COMMISSIONER: Yes, Ms. --

- B. SCHIBLER CR-EX. (GOERES)
- M. LAVALLEE CR-EX. (GOERES)
- A. SMITH CR-EX. (GOERES)
- 1 MS. GOERES: Good morning, Mr. Commissioner, my
- 2 name's Ursula Goeres, I'm with the law firm of Brodsky and
- 3 Company and I'm here this morning as counsel for Ms.
- 4 Schibler. And I have one question --
- 5 THE COMMISSIONER: Yes.
- 6 MS. GOERES: -- that I'd like to direct to Ms.
- 7 Schibler.

8

9 CROSS-EXAMINATION BY MS. GOERES:

- 10 MS. GOERES: Billie, given all the work that you
- 11 have done and the insights that you have, concerning the
- 12 child welfare system, do you remain hopeful that positive
- 13 steps that will be taken that will, first of all, honour
- 14 the life of Phoenix Sinclair, and secondly, bring about
- 15 greater protection for the children of Manitoba?
- MS. SCHIBLER: Absolutely, I do remain hopeful
- 17 and I think that this process right here, this inquiry, is,
- 18 is one of the avenues that is going to move things further
- 19 ahead. And I'm hoping that a lot of it will happen within
- 20 this province, but I know that it will be greater than this
- 21 province, because other provinces are looking to see what
- 22 the results of this inquiry are about and how those
- 23 recommendations are going to impact them in the work that
- 24 they do. And then there's so much opportunity here,
- 25 through this inquiry, but in this province, who started a

- B. SCHIBLER CR-EX. (GOERES)
- M. LAVALLEE CR-EX. (GOERES)
- A. SMITH CR-EX. (GOERES)
- 1 process of devolution, to really be on the, on the cutting
- 2 edge of the way things need to be done out there, in
- 3 recognition of the truth and reconciliation, the healing,
- 4 but also just doing things in a much better way around
- 5 child welfare services and what that needs to look like.
- 6 So I'm feeling quite hopeful about that.
- 7 MS. GOERES: Thank you so much. That's my only
- 8 question.
- 9 THE COMMISSIONER: Thank you, counsel.
- 10 And is that because you know that similar
- 11 problems exist in those other provinces that you say have
- 12 their eyes on us?
- MS. SCHIBLER: Absolutely. Absolutely. And then
- 14 we know that, that certainly the issues that are facing
- 15 our, our overrepresentation of aboriginal people in all of
- 16 those service systems, particularly child welfare, that
- 17 that's an issue straight across the country and people know
- 18 that. And even though we're a small representation of the
- 19 overall population in this country, we're overrepresented
- 20 in every one of those systems and other systems related
- 21 too, because it's part of that.
- 22 THE COMMISSIONER: Such as overrepresentation in
- 23 corrections --
- MS. SCHIBLER: Absolutely.
- 25 THE COMMISSIONER: -- and substance abuse?

- B. SCHIBLER CR-EX. (GOERES)
- M. LAVALLEE CR-EX. (GOERES)
- A. SMITH CR-EX. (GOERES)
- 1 MS. SCHIBLER: Absolutely.
- 2 THE COMMISSIONER: And the, and some of the
- 3 others were already mentioned, the suicide rate, all going
- 4 back and attributable to the reasons you put on the table
- 5 earlier this morning.
- 6 MS. SCHIBLER: And, you know, and I want to add
- 7 to that is that we know that there -- I mean, we, we've
- 8 talked about addictions are on the rise and how so many of
- 9 our, our, our people are needing to go into programs that
- 10 really help them find, find a way to be able to have their
- 11 spirits, their spirits healed and made well, because that's
- 12 really what happens with the addictions. The addictions
- 13 are a way for people to fill a void of a trauma, something
- 14 that has happened in their life, that has almost stuffed,
- 15 snuffed out their spirit. And so they start to medicate,
- 16 they, they self-medicate and they use that addiction, in a
- 17 way, to be able to survive, to be able to face another day.
- 18 And so if we want to see people healed from their
- 19 addictions, we need to find a way to be able to heal their
- 20 spirits and make them feel good about themselves. So they
- 21 have to replace that addiction with something that, that
- 22 heals them and is, it feels good for them every day. So a
- 23 lot of the things that we talked about, about the programs
- 24 and the identity and all of those things, is one way of
- 25 doing it. But we also know that we don't have enough

- B. SCHIBLER RE-EX. (WALSH)
- M. LAVALLEE RE-EX. (WALSH)
- A. SMITH RE-EX. (WALSH)
- 1 resources.
- 2 People who have suddenly come to a realization
- 3 that they can't live like this another day and they come
- 4 and they want help and they say I'm ready to stop, I need
- 5 help, shouldn't be told that in two weeks you can come for
- 6 an intake assessment and then usually it'll take two months
- 7 before you're going to be able to get into a program.
- 8 That's not what they need. Today they are ready to make
- 9 that change. There shouldn't be those kind of waiting
- 10 lists. We need way more resources than we have available
- 11 right now.

- 13 RE-EXAMINATION BY MS. WALSH:
- MS. WALSH: So this, this is another opportunity,
- 15 Margaret, I think you should start, to tell the
- 16 Commissioner, share with the Commissioner, your
- 17 recommendations for better protecting Manitoba children.
- MS. LAVALLEE: Wow.
- 19 THE COMMISSIONER: You're on.
- MS. LAVALLEE: I have lots.
- THE COMMISSIONER: Well, you -- we've got time.
- 22 MS. LAVALLEE: Okay. I think we need to have a
- 23 change in child welfare legislation for, specifically for
- 24 First Nations and Métis. I don't know so much about Inuit,
- 25 because I think Inuit have their own system. But for sure,

- B. SCHIBLER RE-EX. (WALSH)
- M. LAVALLEE RE-EX. (WALSH)
- A. SMITH RE-EX. (WALSH)
- 1 First Nations and Métis people. Okay.
- 2 And, and the other one that we had talked about
- 3 was having a healing centre for families and children to
- 4 come to and learn about their traditional laws. And it has
- 5 to be on the traditional laws. And I think, by having a
- 6 place like that for children and families, we would
- 7 probably help a lot of families heal in that process. I
- 8 think that's a recommendation I want to make. And it's
- 9 named after Phoenix Sinclair, because we have --
- 10 THE COMMISSIONER: Here in Winnipeg?
- MS. LAVALLEE: Yeah, yeah. And, and I think that
- 12 somehow, to honour her spirit. We have talked about her
- 13 for so long that no one has ever honoured her spirit in, in
- 14 -- that I know of, maybe they have, but I don't -- I know
- 15 that in, in the traditional law, to honour a spirit that's
- 16 gone on in such a violent way, they have to be, things done
- 17 for four days, to honour that spirit that's gone on. And I
- 18 don't know if that was done for, for Phoenix.
- And we'd also like to recommend an aboriginal
- 20 child advocate in the province, or --
- 21 MS. SCHIBLER: Or a Federal children's
- 22 commissioner that is specific to our aboriginal children,
- 23 the Métis, First Nation, Inuit, because their, their needs
- 24 are so unique, because of the overrepresentation and
- 25 because of the fact that there is decisions that are made,

- B. SCHIBLER RE-EX. (WALSH)
- M. LAVALLEE RE-EX. (WALSH)
- A. SMITH RE-EX. (WALSH)
- 1 not only provincially, but federally, around these
- 2 children. I, I know that there's been a lot of talk, in
- 3 the past, around having that Federal children's
- 4 commissioner, but I think there's got to be one that we've
- 5 talked about as, as the Kookums, that represents those
- 6 children who are overrepresented in child welfare across
- 7 Canada.
- 8 MS. LAVALLEE: And then from child welfare, it
- 9 goes on to jails and penitentiaries usually. So then if we
- 10 put a stop to it before it leads to that, then we would be
- 11 doing something for the communities.
- 12 THE COMMISSIONER: How --
- MS. WALSH: Can --
- 14 THE COMMISSIONER: -- with whom would that
- 15 Federal commission have, have jurisdiction with respect to
- 16 children on reserve? Or are -- how are, how is, how are
- 17 they going to interface --
- MS. LAVALLEE: Um-hum.
- 19 THE COMMISSIONER: -- with provincial
- 20 responsibility for off reserve children?
- 21 MS. SCHIBLER: I think if they are -- I think it,
- 22 it comes down to the same limitations that I spoke about
- 23 when I talked about my concerns about the mandate of the
- 24 children's advocate. I think when we start to define
- 25 things in silos around Federal, provincial, urban, rural,

- B. SCHIBLER RE-EX. (WALSH)
- M. LAVALLEE RE-EX. (WALSH)
- A. SMITH RE-EX. (WALSH)
- 1 remote, all of those things, then we start to lose
- 2 momentum. I think that, we've already seen that that
- 3 doesn't work very well, particularly when we face the
- 4 Jordan's Principle kind of situation --
- 5 MS. LAVALLEE: Um-hum.
- 6 MS. SCHIBLER: -- where people stop dead at their
- 7 part because it crosses over into another jurisdictional
- 8 responsibility. I think that when we talk about a
- 9 children's commissioner, when we've spoken about it, we've
- 10 -- or even provincial advocates, we've spoken about those
- 11 who can talk about all those children, all of those
- 12 children, whether they're seen to be a Federal
- 13 responsibility or a provincial responsibility, where
- 14 they're the ones that keep Federal government, because
- 15 there is no Federal accountability to children, really,
- 16 when you think about it, there's nobody as a children's
- 17 advocate that has that Federal responsibility to keep
- 18 Federal government on target with their decision making and
- 19 yet we talk about how leaders need to make those decisions
- 20 for the next seven generations, always keeping in mind the
- 21 children of the next seven generations. We don't see that
- 22 happening in Ottawa. We don't see the grandmothers'
- 23 council sitting there. We don't see the children in the
- 24 centre, as the spirit of that, of that gathering, to make
- 25 sure that when they make their decisions, they're always

- B. SCHIBLER RE-EX. (WALSH)
- M. LAVALLEE RE-EX. (WALSH)
- A. SMITH RE-EX. (WALSH)
- 1 bearing in mind that their decisions need to be made for
- 2 these children and those to come. Those are the things
- 3 that are missing. So a, a commissioner for children has to
- 4 be able to have that fluid type of jurisdiction that can
- 5 speak on behalf of all those children.
- 6 THE COMMISSIONER: Let me ask you this, apropos
- 7 to that, has Jordan's Principle worked, or do you know?
- 8 MS. SCHIBLER: Well, I would say --
- 9 MS. LAVALLEE: Some people say it, it does.
- 10 THE COMMISSIONER: It has been --
- MS. LAVALLEE: Yeah.
- 12 THE COMMISSIONER: -- the --
- MS. LAVALLEE: Yeah.
- 14 THE COMMISSIONER: -- different levels of
- 15 government --
- MS. LAVALLEE: Yes.
- 17 THE COMMISSIONER: -- for what was intended?
- MS. LAVALLEE: Yeah.
- 19 MS. SMITH: For the most part, it varies.
- MS. SCHIBLER: And --
- 21 MS. SMITH: You know, you can cite some that
- 22 haven't.
- 23 MS. SCHIBLER: -- I would say that the one thing
- 24 that has worked about it was that has opened up awareness
- 25 about an issue that was long existing and it's, and it's

- B. SCHIBLER RE-EX. (WALSH)
- M. LAVALLEE RE-EX. (WALSH)
- A. SMITH RE-EX. (WALSH)
- 1 now one that we can phrase when we see that those
- 2 jurisdictional disputes are happening and there's service
- 3 gaps. But has things flowed well, does it continue to flow
- 4 well? No, we still have those kinds of situations. We
- 5 still have situations where there's, where there's lack of
- 6 resources in First Nation communities and those children
- 7 have to be brought into the care of the provincial system
- 8 and able to, you know, to enable them to be able to access
- 9 services. Those kind of things still happen. And then
- 10 there is those, those disputes, those jurisdictional
- 11 disputes that still occur.

- 13 BY MS. WALSH:
- MS. WALSH: When you talk about an aboriginal
- 15 children's advocate, whether provincial or Federal, would
- 16 you see that individual having jurisdiction over more than
- 17 just child welfare matters?
- MS. SCHIBLER: Absolutely. I think it's
- 19 essential. I think that that's where, even as I spoke in
- 20 my role as, as former children's advocate --
- MS. WALSH: Yes.
- 22 MS. SCHIBLER: -- that that, that jurisdiction
- 23 has to be inclusive. If we want to, if we want to really
- 24 build healthy young people, if we want to really ensure
- 25 better outcomes for our young people, they have to be able

- B. SCHIBLER RE-EX. (WALSH)
- M. LAVALLEE RE-EX. (WALSH)
- A. SMITH RE-EX. (WALSH)
- 1 to work in the stream of health, in education, in child
- 2 welfare, in, in youth justice. They have to be there,
- 3 sitting together and in a good way, making those kinds of
- 4 informed decisions and knowing what each other's
- 5 responsibility is. Because when we talk about that, that
- 6 circle of care, we came at it from a grassroots level and
- 7 we spoke about it from, you know, what we, as grandmothers
- 8 and what community members and neighbours and family
- 9 members need to do. But that circle of care has to still
- 10 be a circle. It can't be a broken circle. It still has to
- 11 be a circle, even when we're talking about government,
- 12 whether it's Federal, or provincial, it's still got to
- 13 be -- or First Nation leadership, it's still got to be a
- 14 continual circle.
- MS. LAVALLEE: Um-hum.
- 16 THE COMMISSIONER: Let me ask you this, relating
- 17 to Manitoba only and leaving the rest of Canada aside for
- 18 the moment, based upon your experience as child advocate in
- 19 this province, why can't a beefed up child advocate's
- 20 office, with its own standalone legislation, do the job for
- 21 all Manitoba children, aboriginal children and
- 22 non-aboriginal children, without the need for a separate
- 23 advocate for aboriginal children, or can, could that
- 24 work?
- MS. SCHIBLER: I would have to say -- and this is

- B. SCHIBLER RE-EX. (WALSH)
- M. LAVALLEE RE-EX. (WALSH)
- A. SMITH RE-EX. (WALSH)
- 1 not meaning to undermine or be disrespectful at all to our
- 2 current children's advocate because she's a fine woman and
- 3 I commend her for the work she does, but I would say that
- 4 if you have someone in that role who's advocating on behalf
- 5 of the overrepresentation of the aboriginal children in
- 6 that, in any of those systems, in any of those systems,
- 7 that it has to be somebody that fully understands the
- 8 impact of the history of the people, that fully understands
- 9 what it's like to walk a mile in those moccasins and can
- 10 bring those issues to the forefront. I'm not saying she's
- 11 not able to do that. I'm not saying that any other culture
- 12 couldn't do that, but I think we talked about that and
- 13 explained that earlier, that when you're talking about how
- 14 do you bring awareness about, it comes best from those who
- 15 have had those life experiences.
- MS. LAVALLEE: Um-hum.
- 17 THE COMMISSIONER: But if you had that kind of a
- 18 person in the role, it may be that the one office with
- 19 standalone piece of legislation might be able to do the job
- 20 in Manitoba?
- 21 MS. SCHIBLER: I'm not saying that it's
- 22 impossible, and it may be, probably could be the, the
- 23 identified place for that to begin. The -- my only fear
- 24 would be is I know how, how overworked that office is
- 25 already and it would, and we wouldn't want to see any of

- B. SCHIBLER RE-EX. (WALSH)
- M. LAVALLEE RE-EX. (WALSH)
- A. SMITH RE-EX. (WALSH)
- 1 these things watered down. So it would have to have the
- 2 resources available and it would have to be supported. It
- 3 would have to be recognized and it would have to have the,
- 4 the authority in its mandate to be able to ensure that the
- 5 work its doing is being addressed.
- 6 THE COMMISSIONER: Would you have any
- 7 recommendations as to how the, such legislation could be
- 8 beefed up, over and above what it is today, within the
- 9 narrow ambit, if you like, that you operated? Would you
- 10 have any recommendations, or would you give them to me
- 11 subsequently?
- MS. SCHIBLER: I, I, I would and I do. One of
- 13 the things I would certainly say is, is echoing what
- 14 Margaret says, that if we look at a new legislation that
- 15 was developed in consultation with elders and, and
- 16 aboriginal people who have been historically affected, that
- 17 there would be, that those words would be reflective of our
- 18 needs and not just be government's interpretation of our
- 19 needs. I think that's going to be really, really
- 20 important.
- 21
- 22 BY MS. WALSH:
- MS. WALSH: So what, what is -- and I was going
- 24 to follow-up on Margaret's recommendation. What would this
- 25 legislation address?

- B. SCHIBLER RE-EX. (WALSH)
- M. LAVALLEE RE-EX. (WALSH)
- A. SMITH RE-EX. (WALSH)
- 1 MS. SCHIBLER: I think it would address certainly
- 2 decision making that, that puts our, our children first, in
- 3 the ways that we think services need to be delivered. It
- 4 would address giving that decision making authority the
- 5 funding decisions to be able to flow through our people,
- 6 Métis, Inuit, First Nation people, being able to make those
- 7 decisions that are reflective, that are culturally
- 8 appropriate by our, our terms.
- 9 MS. WALSH: Don't the, doesn't the Authorities
- 10 Act already do that?
- 11 MS. SCHIBLER: Well, in the Authorities Act, it
- 12 says that the authorities have the responsibility to
- 13 develop culturally relevant services. What it doesn't say
- 14 is that the authorities have the ability to be able to
- 15 ensure that those services are delivered. So we can
- 16 develop until the cows come home, but if we don't have the
- 17 funding and we have to try and convince government that our
- 18 programs are relevant for our needs, in order to be able to
- 19 receive the funding, then, then it kind of cuts the legs
- 20 out from underneath the intent of that, that piece of
- 21 legislation.
- 22 MS. LAVALLEE: The other issue I think too, is
- 23 looking at the, the, the policies and procedures that is
- 24 implemented in child welfare. I don't think -- maybe I'm
- 25 wrong in that, but I don't think they have the appropriate

- B. SCHIBLER RE-EX. (WALSH)
- M. LAVALLEE RE-EX. (WALSH)
- A. SMITH RE-EX. (WALSH)
- 1 laws implemented that would help aboriginal families and
- 2 children. Because it isn't run by aboriginal laws, it's
- 3 run by government. So we don't have aboriginal laws
- 4 implemented in these institutions.
- 5 Residential school failed miserably and we see
- 6 the evidence of that today. We see families so distorted
- 7 and we see the atrocities that, that happened in
- 8 residential school because they don't have the parenting
- 9 that one needed. Can you imagine if you had a child, four
- 10 years old, and it was made compulsory for that child to
- 11 leave your home and placed in a, in a residential school,
- 12 the loss my parents felt when they lost us into residential
- 13 school? So those are atrocities placed on parents at that
- 14 time. So we have a lot of healing to do and that's why I
- 15 really emphasize aboriginal laws implemented, if we ever
- 16 have a, not an institution, a place of healing for families
- 17 and children. They have to be implemented and they have to
- 18 be practiced, otherwise, it's going to fail.
- 19 So Child and Family Services now is struggling
- 20 of the consequences of the residential school and
- 21 (inaudible).
- MS. WALSH: Right.
- MS. LAVALLEE: We have to change those, those,
- 24 those kinds of thinking now. We have, right now, 12,000
- 25 children in care.

- B. SCHIBLER RE-EX. (WALSH)
- M. LAVALLEE RE-EX. (WALSH)
- A. SMITH RE-EX. (WALSH)
- 1 MS. SCHIBLER: Ten.
- 2 MS. LAVALLEE: Ten thousand children in care. So
- 3 we're going back into history. And history tells us that
- 4 hundred and fifty thousand children were taken away, across
- 5 Canada. Fifty thousand of them didn't make it home.
- 6 They're buried somewhere. So we cannot keep repeating that
- 7 history. We have to put a stop to it.
- 8 MS. SCHIBLER: I, and if I can just add to that,
- 9 I think when we, when we talked about legislative changes
- 10 and so forth, I, you know, I'm just always reminded of
- 11 comments that I hear from people, from families, that have
- 12 received services, even since devolution. I heard this
- 13 when I was the children's advocate, I hear it now, as, you
- 14 know, as a service provider in the community, that the only
- 15 thing that really occurred with devolution is that people
- 16 shifted over to aboriginal services but it's the, it's now
- 17 just brown faces running the same kind of system. Because
- 18 they're not seeing it reflected in the practice and the
- 19 policies and, and the legislation of what truly our
- 20 families need for their healing.
- MS. WALSH: So the, the legislative change that
- 22 you're talking about, is that something that you see could
- 23 be done within the context of the Authorities Act? Or is
- 24 it a standalone piece of legislation?
- MS. SCHIBLER: Well, I, I think it can be done

- B. SCHIBLER RE-EX. (WALSH)
- M. LAVALLEE RE-EX. (WALSH)
- A. SMITH RE-EX. (WALSH)
- 1 within the context of the Authorities Act, most definitely,
- 2 as long as there's a recognition that, you know, it's, it's
- 3 got to be more than just words on paper. It's got to be
- 4 more than just the legalities of, of the legislation, that
- 5 there has to be other things that flow from that greater
- 6 system, to help empower, to help ensure that our
- 7 authorities are able. We, we can define culturally
- 8 appropriate services, we can say what we know our families
- 9 need and our communities' needs. We hear it from them. We
- 10 know it. We've lived it. But we need to have the other
- 11 things from that greater system and those decision makers
- 12 flow to enable us, to help us have the capacity to be able
- 13 to fully implement that.
- MS. WALSH: Do you have any other questions, Mr.
- 15 Commissioner?
- 16 THE COMMISSIONER: No, I, I think this has been
- 17 most helpful this morning and I -- when you're through, I'm
- 18 going to thank the panel, as you may wish to do and, and
- 19 we'll conclude.
- MS. WALSH: And, and I have no further questions
- 21 and as the Commissioner says, I want to thank you for being
- 22 so generous with your spirit and your wisdom this morning,
- 23 thank you.
- MS. LAVALLEE: Thank you (inaudible).
- 25 THE COMMISSIONER: And I can only echo what

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B. SCHIBLER - RE-EX. (WALSH)
                                                   May 27, 2013
    M. LAVALLEE - RE-EX. (WALSH)
    A. SMITH - RE-EX. (WALSH)
   Commission counsel has said and express my appreciation for
1
2
    the time and effort you put into this and hopefully you'll
    see something reflected in our report that --
 3
              MS. SMITH: Okay.
 4
              THE COMMISSIONER: -- addresses some of the
 5
    matters you've put on the table and the solutions you've
 6
7
    offered. Thank you sincerely.
8
             MS. LAVALLEE: Migwetch.
              MS. SCHIBLER: Thank you, migwetch.
9
10
11
                   (WITNESSES EXCUSED)
12
13
              THE COMMISSIONER: We'll rise now and reconvene
  at two o'clock.
14
15
             MS. WALSH: Yes, thank you.
16
17
                   (LUNCHEON RECESS)
18
19
             MS. WALSH: Good afternoon, Mr. Commissioner.
20
              THE COMMISSIONER: We're ready to proceed.
21
              MS. WALSH: We are. Our next witness is Dr.
22
    Shauna MacKinnon.
23
              THE CLERK: If you could just stand for a moment.
24
   Is it your choice to swear on the Bible, or affirm without
25 the Bible?
```

S. MACKINNON May 27, 2013

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THE WITNESS: The Bible's fine.
1
             THE CLERK: Okay.
 2
 3
             THE WITNESS: The Bible.
             THE CLERK: Just take your Bible in your right
 4
 5
    hand, if that's okay? State your full name to the
 6
    court.
 7
             THE WITNESS: Shauna MacKinnon.
             THE CLERK: And spell me your first name?
 8
             THE WITNESS: S-H-A-U-N-A.
 9
10
             THE CLERK: And your last name please?
11
             THE WITNESS: M-A-C-K-I-N-N-O-N.
12
             THE CLERK: Thank you.
13
14
                  SHAUNA MACKINNON, sworn, testified
15
                  as follows:
16
             MS. WALSH: Mr. Commissioner, we'll start by
17
   filing all of the documents that are going to be exhibits
18
    associated with this witness, so that we don't have to
19
20
   interrupt the flow of evidence.
21
             THE COMMISSIONER: All right.
2.2
             MS. WALSH: The first is Dr. MacKinnon's CV,
    mostly because then that will show you her various
23
24
    publications, et cetera.
```

THE COMMISSIONER: Yes. Be Exhibit --

```
THE CLERK: Exhibit 84.
 1
 2
 3
                  EXHIBIT 84: CURRICULUM VITAE OF
 4
                  DR. SHAUNA MACKINNON
 5
             THE CLERK: Sorry.
 6
 7
             MS. WALSH: That's okay.
             THE CLERK: It's a lower table now.
 8
             MS. WALSH: It is.
 9
10
             THE COMMISSIONER: Thank you.
             MS. WALSH: Not a problem. (Inaudible). Then
11
12
   the next exhibit is a report entitled: State of the Inner-
13
    City, 2009, It Takes All Day to Be Poor, published December
14
    2009.
15
              THE COMMISSIONER: Exhibit 85.
16
             THE CLERK: Exhibit 85. Does it include this
17 cover sheet?
             MS. WALSH: We don't -- no, that was just
18
   Marcie's. I understand the purple folder is for the
19
20
  Commissioner.
21
             THE CLERK: Is for the -- yeah.
22
             MS. WALSH: Right.
23
             THE COMMISSIONER: Thank you.
24
             THE CLERK: Exhibit 85.
```

- 100 -

```
1
                   EXHIBIT 85: REPORT ENTITLED STATE
 2
                   OF THE INNER-CITY, 2009, IT TAKES
 3
                   ALL DAY TO BE POOR
 4
 5
              MS. WALSH: You ready for another one? I'll just
 6
    pass them this way.
7
              And Dr. MacKinnon, these will come up on the
    monitor that's by your desk.
8
9
              You ready for the next one?
10
              THE CLERK: Yes, please.
              MS. WALSH: Next --
11
12
              THE CLERK: Exhibit 86.
13
              MS. WALSH: -- 86, this will be 87 coming up.
14
              THE COMMISSIONER: What's 86?
15
              THE CLERK: No, (inaudible).
16
              MS. WALSH: Eighty-four --
17
              THE COMMISSIONER: Eighty-six is next.
              MS. WALSH: -- oh, okay.
18
19
              THE CLERK: Eighty-four was the CV, 85 was It
20
    Takes All Day to Be Poor and this is 86.
21
              MR. OLSON: Wasn't 86 (inaudible)?
2.2
              MS. WALSH: Yeah. Have I not ... We did 38;
    right? And then 42, We're In It For the Long Haul.
23
24
              THE CLERK: That's the next one.
25
              MS. WALSH: We haven't done it yet?
```

```
1 THE CLERK: No, (inaudible).
```

- MS. WALSH: Okay. So the next one is, We're In
- 3 It For the Long Haul, State of the Inner-City, December
- 4 2010.
- 5 THE COMMISSIONER: That'll be Exhibit 86.
- 6 THE CLERK: Exhibit 86.

7

- 8 EXHIBIT 86: WE'RE IN IT FOR THE
- 9 LONG HAUL, STATE OF THE INNER-
- 10 CITY, DECEMBER 2010

- 12 THE CLERK: I'm just concerned because the actual
- 13 document is not marked. I think (inaudible) because of the
- 14 folder, you won't know what it is.
- THE COMMISSIONER: Do you want to mark that one?
- 16 THE CLERK: We'll mark that one as well, just in
- 17 case it comes out of the folder.
- THE COMMISSIONER: Yes, I understand.
- 19 MS. WALSH: I don't know why they have to be in
- 20 folders. I don't know that they have to stay in their
- 21 folders. I think the folder might just have been for
- 22 convenience.
- THE CLERK: Okay.
- MS. WALSH: I think that's easier.
- THE CLERK: (Inaudible) now.

```
MS. WALSH: Yeah, yeah. Okay. You ready for the
1
2
  next one?
 3
             THE CLERK: Yes.
             MS. WALSH: Next one is called: Breaking
 4
5
    Barriers, Building Bridges, State of the Inner-City Report,
 6
    2012.
7
             THE CLERK: Exhibit 87.
             THE COMMISSIONER: There isn't one for 2011 then?
8
    2009 is It Takes All Day to Be Poor. We're in for the Long
10 Haul is 210 (sic).
11
             MS. WALSH: Right.
12
             THE COMMISSIONER: And, and now we're going to
13
  212 (sic)?
14
             MS. WALSH: Yes.
15
             THE COMMISSIONER: Right?
             MS. WALSH: Yes.
16
17
             THE CLERK: So that's Exhibit 87.
18
            THE COMMISSIONER: That'll be 87, won't it?
19
             THE CLERK: Eighty-seven, yes.
20
21
                  EXHIBIT 87: BREAKING BARRIERS,
22
                  BUILDING BRIDGES, STATE OF THE
23
                  INNER-CITY REPORT, 2012
24
```

MS. WALSH: Do you want to take these out of the

```
1 folders?
 2
             THE CLERK: Okay.
 3
             MS. WALSH: You don't need the folders.
             THE CLERK: Yeah, unless he wants the folders.
 4
 5
             MS. WALSH: I don't think he wants the folders.
 6
   That's 87.
7
              THE CLERK: That's Exhibit 87.
 8
              THE COMMISSIONER: Thank you.
                          The next one is called: The View
9
             MS. WALSH:
    From Here, Manitobans Call for a Poverty Reduction Plan,
10
11
   June 2009.
12
              THE COMMISSIONER: Exhibit 88.
13
              THE CLERK: Exhibit 88.
14
15
                  EXHIBIT 88: THE VIEW FROM HERE,
                  MANITOBANS CALL FOR A
16
                                             POVERTY
17
                  REDUCTION PLAN, JUNE 2009
18
19
             THE COMMISSIONER: Thank you.
20
             MS. WALSH: And finally --
21
             THE COMMISSIONER: Yes.
22
             MS. WALSH: -- I don't think we need to actually
23
   make this an exhibit. It's a piece of legislation, the
```

Poverty Reduction Strategy Act. So long as you've got it,

Madam Clerk, on your stick, to bring up when we want to

24

PROCEEDINGS May 27, 2013

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1 refer to it. It was number 21 of the ...
```

- THE CLERK: That's what I have for legislation.
- 3 THE COMMISSIONER: Well, now what is the next
- 4 document? You're not marking it, but it's, what is it?
- 5 MS. WALSH: It was a copy of a piece of
- 6 legislation --
- 7 THE COMMISSIONER: Yes?
- 8 MS. WALSH: -- the Poverty Reduction Strategy
- 9 Act.
- 10 THE COMMISSIONER: It --
- 11 THE CLERK: Oh, here it is.
- 12 THE COMMISSIONER: -- is it an, an enacted piece
- 13 of legislation?
- MS. WALSH: It is, Manitoba.
- 15 THE CLERK: I've got it.
- MS. WALSH: You do.
- 17 THE CLERK: On screen, document 40.
- MS. WALSH: Okay.
- 19 THE COMMISSIONER: Is it an exhibit?
- MS. WALSH: Forty? It should be 21.
- 21 THE CLERK: Oh, this one? Okay.
- MS. WALSH: Um-hum.
- THE CLERK: Twenty-one, I see it.
- MS. WALSH: Okay. All right. So we're set.
- THE CLERK: Okay.

- 1 MS. WALSH: Thank you.
- 2 THE COMMISSIONER: Property Reduction Strategy
- 3 Act, enacted when?
- 4 MS. WALSH: When was it enacted? Two thousand
- 5 (inaudible). It was assented to June 16, 2011.
- 6 THE COMMISSIONER: Is that when it was enacted?
- 7 I don't need the date, just the, the year.
- 8 MS. WALSH: It's 2011.
- 9 THE COMMISSIONER: All right.
- 10 MS. WALSH: All right.
- 11 THE COMMISSIONER: Now we're late, we're a little
- 12 late getting started. I guess, if need to be, we may have
- 13 to sit a little late this afternoon, to try to get through
- 14 today's agenda.
- MS. WALSH: Okay. Thank you.

- 17 DIRECT EXAMINATION BY MS. WALSH:
- 18 Q Dr. MacKinnon, let -- sorry, we have, we have a
- 19 microphone that's moving into my space on its own. It's
- 20 just -- it can only be easier after this.
- 21 THE CLERK: I don't know (inaudible). I already
- 22 got it propped up on (inaudible).
- 23 THE COMMISSIONER: It's, it's the --
- 24 THE CLERK: I've got it propped up on those
- 25 things. Okay. That's better.

- 1 MS. WALSH: Okay.
- THE CLERK: A little more this way?
- 3 MS. WALSH: No, no, then it's in my line of
- 4 vision.
- 5 THE CLERK: Okay.
- 6 MS. WALSH: Okay. All right.

- 9 Q Let's start with, with your background. You have
- 10 been the director of the Manitoba office of the Canadian
- 11 Centre for Policy Alternatives since 2005?
- 12 A Right.
- 13 O What is that centre?
- 14 A We do research on social an economic issues and
- 15 we do our research through a social justice lens and we're
- 16 a national organization and I was the director of the
- 17 Manitoba office.
- 18 Q Okay. And we'll come back to the work of the
- 19 centre in a, in a moment. As of July of this year, you
- 20 will be joining the Faculty of the Institute of Urban
- 21 Studies at the University of Winnipeg?
- 22 A Actually Urban and Inner-City Studies. It's a
- 23 bit different, but yes --
- 24 Q Okay.
- 25 A -- at University of Winnipeg.

- 1 Q And what will you be teaching or doing there?
- 2 A I'll be working on the Selkirk Avenue campus,
- 3 which is the off, out, outside of the regular campus and
- 4 I'll be working with students there, teaching poverty
- 5 related courses, inner-city studies courses and then doing
- 6 research on inner-city and poverty issues.
- 7 Q Selkirk Avenue being in the inner-city?
- 8 A That's right, yes.
- 9 Q Okay. You worked as project manager for the
- 10 Province of Manitoba's Community and Economic Development
- 11 Committee of Cabinet Secretariat for a period of five
- 12 years, from 2000 to 2005?
- 13 A Correct.
- 14 Q And you worked as a counsellor, or an instructor
- 15 in the Engineering Access Program at the U of M from 1999
- 16 to 2000?
- 17 A Correct.
- 18 Q You have worked in community development
- 19 programming for the Interlake Reserve Tribal Council from
- 20 '97 to '99?
- 21 A Correct.
- 22 Q Prior to that, you were a community mental health
- 23 worker in the Thompson Regional Health Authority?
- 24 A Yes.
- 25 Q You have also worked in a variety of positions in

- 1 the area of community and resource development in Manitoba
- 2 Child and Family Services?
- 3 A Correct.
- 4 Q And that was from 1990 to '95?
- 5 A Correct.
- 6 Q You have taught a number of courses at the
- 7 University of Winnipeg's Faculty of Urban and Inner-City
- 8 Studies?
- 9 A Yes.
- 10 Q What are some of the courses you've taught?
- 11 A I've taught courses on women in the inner-city,
- 12 poverty and policy in the inner-city and introduction to,
- 13 to inner-city issues.
- 14 Q Okay. You've also taught in the Faculty of
- 15 Social Work at the University of Manitoba?
- 16 A Correct.
- 17 Q What did you teach there?
- 18 A Primarily social policy courses, various social
- 19 policy courses.
- 21 University of Manitoba and you completed your Masters of
- 22 Social Work at the U of M in 1997?
- 23 A Correct.
- 24 Q And in 2012, you completed an inter-disciplinary
- 25 doctorate at the University of Manitoba?

```
1
   A
             Correct.
 2
             What was the focus of your PhD?
             My -- the focus of my PhD was looking at policy
 3
    and the experience of aboriginal adult learners.
 4
5
              THE COMMISSIONER: Aboriginal what?
 6
              THE WITNESS: Adult learners. So people who went
7
    back to school as adults to, to pursue their education.
8
9
    BY MS. WALSH:
10
             And if we pull up your CV, which is Exhibit 84,
11
    you summarize, at page 2 -- oh, sorry, you don't have these
12
    as per the exhibits --
13
              THE CLERK: (Inaudible) yeah, I --
14
             MS. WALSH: So --
15
              THE CLERK: -- have it here.
16
             MS. WALSH: -- you're good?
17
              THE CLERK: Um-hum.
18
             MS. WALSH: Okay.
19
20
    BY MS. WALSH:
21
           You summarize your experience in a way that I
22
    thought was helpful. You state:
23
24
                   "In total I have had 20 years of
```

practical, hands-on experience in

community development, in both 1 First Nations communities and the 2 3 inner city of Winnipeg. I am very familiar with and have very close 4 5 working relations with a variety of Winnipeg inner-city 7 community-based organizations, including 8 Aboriginal organizations." 9

- 11 A Correct.
- 12 Q You've been involved in a number of research
- 13 projects; can you tell us about some of the current
- 14 projects you're involved in?
- 15 A Sure. Right now, I'm working on a research
- 16 project with an organization called Pathways to Education
- 17 in the inner-city and we work with --
- 18 THE COMMISSIONER: What, what kind of
- 19 education?
- 20 THE WITNESS: It's called Pathways to Education
- 21 and they do -- they're a community-based organization that
- 22 works with adolescents who are having challenges in the
- 23 high school, primarily aboriginal adolescents.
- I've, also continue ongoing to do to work on, on
- 25 aboriginal issues in the inner-city, Urban Circle Training

- 1 Centre. I'm doing some, I have done research with them.
- 2 They do training with adult learners, on Selkirk Avenue.
- 3 And these are people who have dropped out of high school
- 4 and have gone back as adults.
- 5 And doing also research looking at solutions to
- 6 the challenges that many aboriginal people have with labour
- 7 market attachment. So looking at what different models
- 8 might be used to help the transition from training to
- 9 employment.
- 10 That's sort of a variety of things.

- 12 BY MS. WALSH:
- 13 Q Okay. You've supervised a number of students,
- 14 graduate students and, and other students and I noted that
- 15 one of the projects that you supervised related to early
- 16 childhood education?
- 17 A Correct.
- 18 Q Okay. You've written and published a number of
- 19 articles and chapters in books on topics such as aboriginal
- 20 adult education and poverty, housing and unemployment and
- 21 social determinants of health?
- 22 A Yes.
- 23 Q And you've also looked at inclusion issues in
- 24 Canada's labour market, as you've identified?
- 25 A Correct.

- 1 Q Anything else about your background that I've
- 2 missed?
- 3 A No, I think that's fine.
- 4 Q Okay. Thank you. So let's go back to the work
- 5 of the Canadian Centre for Policy Alternatives. You said
- 6 that it's an organization that uses a social justice lens
- 7 in its --
- 8 A Um-hum.
- 10 A Well, we always approach our, our research from
- 11 the perspective of looking at how to improve, increase
- 12 quality in our society. So we, we also, in that regard,
- 13 look at how we can do research collaboratively with, with
- 14 organizations and individuals who are not always included
- 15 in research. So a lot of our work is done -- it's
- 16 community-based research led by organizations that we do
- 17 research with. We do both qualitative and quantitative
- 18 research. I primarily have focused on qualitative
- 19 research.
- Q What, what's the difference?
- 21 A Sure. Well, quantitative research is, is, you
- 22 know, sort of your traditional mode of doing research where
- 23 you're, you know, looking at statistics and, and perhaps,
- 24 you know, longitudinal studies that you can quantify data.
- 25 We do that, but qualitative research often is used and I

- 1 certainly have used it as a way to sort of tell the deeper
- 2 story about the issues and to look, it, it's helpful to,
- 3 better to looking, better to help find solutions to issues.
- 4 So it's one thing to sort of paint the picture, but to
- 5 really delve into how you solve problems, qualitative
- 6 research, I find, to be more useful.
- 7 THE COMMISSIONER: Is the Centre for Canadian
- 8 Studies a national body?
- 9 THE WITNESS: Yes, we're a national organization
- 10 and I've done most -- my work at the Manitoba level, so
- 11 we're a branch of the national organization --
- 12 THE COMMISSIONER: Is, is there a branch --
- 13 THE WITNESS: -- in Manitoba.
- 14 THE COMMISSIONER: -- in, in most provinces?
- 15 THE WITNESS: Not all provinces. So there's a
- 16 national office in Ottawa, we have an office in Nova
- 17 Scotia, one in Saskatchewan and one in B.C. and then one in
- 18 Toronto.
- 19 THE COMMISSIONER: Who's the CEO of the Ottawa
- 20 office?
- THE WITNESS: Bruce Campbell.
- 22 THE COMMISSIONER: That's head office?
- 23 THE WITNESS: That's right.
- 24 THE COMMISSIONER: Right.

- 2 Q In terms of qualitative research, which you say
- 3 is more community-based and community-inclusive, we will,
- 4 later on in our discussion, I'll ask you to, to highlight
- 5 some examples of qualitative research that, that you think
- 6 is important for us to hear about. So we'll come back to
- 7 that.
- 8 A Sure.
- 9 Q Does a, a social justice lens differ from, say, a
- 10 charity-based approached?
- 11 A Absolutely. So from a social justice
- 12 perspective, we're looking at how do we increase the
- 13 quality and so we look at things and government policy,
- 14 also empowering communities. Whereas a charitable model is
- 15 not essentially, you know, particularly interested so much
- 16 in equality, it, it's more, it tends to be more focused on,
- 17 you know, band-aid solutions to problems.
- 18 Q Okay. Who funds the work of the, the CCPA?
- 19 A We have a membership base, but a lot of our work
- 20 is supported through research grants.
- 21 Q And what have your responsibilities, as executive
- 22 director, been?
- 23 A Pardon me?
- 24 Q Your responsibilities as executive director, what
- 25 have they been?

- 1 A Well, research, but as well as, you know, seeking
- 2 funding through research grants, supervising staff.
- 3 Q And so we'll be going through some of the
- 4 research projects today in our discussion.
- 5 Turning to the subject of poverty, how do you
- 6 define poverty?
- 7 A Well, we -- I define poverty sort of more broadly
- 8 than just looking at income. So I, I would define poverty
- 9 more in the context of inclusion and exclusion.
- 10 So looking at income, for sure, as a critical
- 11 piece of, of poverty, but also looking at what people have
- 12 access to in society and compared to what other people have
- 13 access to. So more broadly looking at people's
- 14 participation, their engagement and also just their sense
- 15 of feeling that they're part of society, so the level of
- 16 power that they feel that they have, influence, if they,
- 17 you know, feel that participating in the electoral system
- 18 is of benefit. All those sorts of things that other people
- 19 often take for granted, but people who are living in
- 20 poverty feel so far removed from that they don't
- 21 participate.
- 22 Q So you're talking about deficits, in terms of
- 23 social exclusion, not just income?
- 24 A Absolutely.
- 25 Q From looking at your research, there are a number

- 1 of different measures that have been used to determine
- 2 poverty level, the low income cutoff, market basket
- 3 measure; what do these measurements talk about?
- 4 A Well, there's that are, you know, tend to be used
- 5 in, here in Canada. We don't have an official measure, but
- 6 we've got the low income cutoff, as you mentioned, both
- 7 looking at it before and after tax. The low income cutoff
- 8 is basically a, a, an, a, a number that has been
- 9 determined, based on people's spending habits. So looking
- 10 at what people tend to spend their money, household
- 11 expenditures. And so looking at identifying, depending on
- 12 household size, how much people -- income they have, in
- 13 regard to what they're spending.
- 14 The market basket measure is an, a different
- 15 measure. It looks at a basket of goods that people, that
- 16 governments, basically, develop a basket of goods that they
- 17 believe people require to have a certain standard of living
- 18 and then there's a, a, an income level set as -- in
- 19 response to that.
- 20 And then the, the, the other measure that's used
- 21 is the low income measure, which is entirely different
- 22 again. It just basically looks at the median level, the
- 23 median income that everyone in, of, of Canadian society
- 24 and basically half of that income would be considered low
- 25 income.

- 1 So they're all different and I mean, my
- 2 perspective is, has really been, you know, picking one and
- 3 measuring it over time, to see progress, because there's --
- 4 O Yeah.
- 5 A -- constant, you know, everybody -- there's,
- 6 there's, there's merits to all of the measures, but there's
- 7 also challenges with all of the measures.
- 8 O Are there other aspects of poverty that are
- 9 important to study?
- 10 A Absolutely. I mean, I, again, I think that the,
- 11 looking at the measures tells us something. It tells us
- 12 how many people are living, you know, economically, under
- 13 a, a level that's not acceptable, depending on what you
- 14 deem acceptable. But again, it's, it's much, much more
- 15 complicated that. And I think the most important thing
- 16 that we need to look at is the depth of poverty and the
- 17 length that people are living in poverty.
- 18 Q So what does that mean?
- 19 A Well, I mean, how far below the line are, are
- 20 people living?
- 21 Q Okay.
- 22 A And how long are they living in poverty? And so
- 23 the bigger, the biggest challenge is, of course, you know,
- 24 living in poverty for several generations. The longer
- 25 people are living in poverty, the more difficult it is to

- 1 escape poverty. The fewer people you have in your life
- 2 that are not living in poverty, you're less likely to have
- 3 role models or see a, a life that's different than what you
- 4 have become used to. So it's like, I think, more accurate
- 5 to look at sort of the layers of deprivation, or the layers
- 6 of disadvantage that people have, not just income.
- 7 Q Okay. Thank you. The phrase "poverty and social
- 8 exclusion" is a phrase that's, appears in your work; what
- 9 does that mean?
- 10 A Well, again, it's, it's the, the reality that not
- 11 having access to the kinds of things that most of us,
- 12 certainly in this room, have, can take advantage of. So
- 13 when I think about the poverty, the kind of poverty that
- 14 I've become familiar with, with the research that I do in
- 15 the inner-city, it's people who feel that they're not
- 16 really part of society. And any access that they have is
- 17 often, you know, what's given to them, sort of as in,
- 18 charitably. As one individual I interviewed, in one of the
- 19 research projects that I did, it was really about choices,
- 20 having no choices. So, for example, not having sufficient
- 21 income to go to the grocery store, to buy the food that you
- 22 need, but having to go to the food bank and, and, and you
- 23 know, getting the food that is made available to you.
- 24 Simple things like that we, we take for granted. So again,
- 25 it's, it's the, the less people are engaged, the less that

- 1 they have access to, access to recreation, I mean, all the,
- 2 you know, there's -- all the things that we, we enjoy, the
- 3 less that you have access to, the further disengaged you
- 4 become and a sense of hopelessness, helplessness often sets
- 5 in.
- 6 Q So these are all aspects of, of our community
- 7 that you have studied; why is it important to look at these
- 8 areas?
- 9 A I think it's important to look at it because we
- 10 can't simply think that these issues are quickly resolved.
- 11 So as much as I would be the first person to support
- 12 increasing people's income, I also am well aware of the
- 13 fact that there are also, there are many, many other
- 14 complications that people endure, as a result of their
- 15 poverty, that we also need to support. And so we need to
- 16 fully understand that, if we're going to resolve some of
- 17 the issues that we have in our community.
- 18 Q Okay. And we'll explore that some more as we go
- 19 through your evidence.
- If we can pull up Exhibit 85, which is number 38
- 21 on your list, the 2009 State of the Inner-City report.
- Now, what did this report focus on?
- 23 A Well, this report -- so this, just to give you a
- 24 bit of background, the State of the Inner-City reports,
- 25 we've now done eight of them.

- Okay. And "we" being, this comes from the --
- 2 A The Canadian Centre for Policy Alternatives,
- 3 right.
- 4 Q Good, thank you.
- 5 A The purpose of this project, ongoing project, was
- 6 to really -- a collaborative project with community-based
- 7 organizations in the inner-city and, and this is very much
- 8 a participatory action research project. So the community
- 9 groups that we work with essentially identify what they
- 10 want to do research on every year and then we basically
- 11 build a research project around what they would like to do.
- So in this particular one, we did, you know, your
- 13 -- looked at income over time and how incomes had changed,
- 14 looking at trends, to see how we'd been dealing with
- 15 poverty in the inner-city. But we also talked to people
- 16 living in poverty, got them to keep journals about what
- 17 life was like for them, living in poverty.
- The title, It Takes All Day to Be Poor was really
- 19 a, a phrase by one of our community partners and she, she
- 20 uses, used that to explain basically that people spend so
- 21 much energy just trying to get through all the systems,
- 22 dealing with their poverty. So we tried to capture some of
- 23 that in the report.
- 24 Q The second Section of the report, tracking
- 25 poverty --

- 1 A Um-hum.
- 2 Q -- from '96 to 2006, looks at poverty over time,
- 3 as you said. The source of the data that you used then was
- 4 community consultation, or?
- 5 A Well, some of the data we used through
- 6 consultation, but some of it was Census Canada data that we
- 7 looked at, 1996 through to 2006, at that time, that was the
- 8 data that was available to us.
- 9 Q And so what does the report say about household
- 10 poverty in Winnipeg and in the inner-city in particular?
- 11 A Well, what we found over time that there's been
- 12 improvements, in terms of if you look at the -- we use the
- 13 LICO by the way, the low-income cutoff after tax and before
- 14 tax. But we've seen some progress for sure, but what we've
- 15 also are seeing a continued trend in, again, not surprise
- 16 to anybody, that in our community, in, in Winnipeg,
- 17 poverty's very much concentrated in the inner-city. So far
- 18 higher levels of poverty in the inner-city. Also, very
- 19 much aboriginal, people living -- aboriginal people are
- 20 living in, in poverty, you know, are far more likely to
- 21 live in poverty than non-aboriginal people and again,
- 22 aboriginal people living in the inner-city. So there's
- 23 certainly, you know, the data clearly shows a story of, of
- 24 poverty that is spacialized (phonetic) (sic) and racialized
- 25 (phonetic) (sic) in, in our community.

- 1 Q So who's living in poverty and where they're
- 2 living?
- 3 A That's right.
- 4 Q And what does it tell us about unemployment and
- 5 labour force participation among people living in the
- 6 inner-city?
- 7 A Well, similarly, it shows that people in the
- 8 inner-city are less likely to be attached to the labour
- 9 force. So, you know, far higher unemployment rates and
- 10 labour participation rates and aboriginal people are less
- 11 likely. So, you know, the similar trend.
- 12 Q Is unemployment the answer to poverty?
- 13 A Is, is employment?
- 14 Q Yes --
- 15 A The --
- 16 Q -- or employment, yes, sorry.
- 17 A -- it's part of the answer, it's not the only
- 18 answer.
- 19 Q Okay. What else do we need to look at?
- 20 A So, so many things, you know, so employment, what
- 21 kind of employment? The reality is that many people who
- 22 have been -- are so far behind in their education that we
- 23 try to quickly train them and get them into employment,
- 24 they end up in low wage work and they're not really
- 25 escaping poverty at all. In many cases, it makes the

- 1 situation worse, especially when people have difficulties
- 2 with childcare. So you know, people need to access to
- 3 childcare. I mean, as, as -- and this is particularly an
- 4 issue for aboriginal families who tend to have more
- 5 children.
- 6 Housing, when we -- the years of interviewing
- 7 that I've done with people living in poverty in, in
- 8 Winnipeg, housing comes up as the biggest issue for people.
- 9 So access to housing that's affordable, that's safe and
- 10 that's consistent. People moving all the time.
- So, you know, employment is important, but just
- 12 because somebody has employment doesn't mean that they
- 13 don't have all the other issues still complicating their
- 14 lives.
- 15 Q And did your study bear out what you said about
- 16 inter-generational poverty?
- 17 A Absolutely. This study and, and many other
- 18 studies and, and work that we've done certainly bears out
- 19 that the longer people are living in poverty, the more
- 20 difficult that it is to escape. People who, again, have
- 21 few -- no -- there are, there are many people that, that,
- 22 that we've worked with, over the years, that have known
- 23 nobody that's worked and so they just have no sense of what
- 24 that means. And so there's a whole, you know, a, there's
- 25 a, there's a challenge that comes along with that as well.

- 1 So yes, absolutely, the longer people are living in poverty
- 2 and there's all sorts of research that bears that out as
- 3 well, external to our research.
- 4 Q So the impact of never seeing somebody who goes
- 5 to work?
- 6 A Absolutely.
- 7 Q In the course of your studies, have you looked at
- 8 programs aimed at alleviating poverty?
- 9 A Um-hum. Yes, several.
- 10 Q And what do those programs need to have to be
- 11 effective?
- 12 A Well, there's several great programs in the
- 13 inner-city, but they need to be properly resourced and
- 14 that's a challenge. The -- you know, most of them are not
- 15 resourced ongoing, so they're, you know, every year,
- 16 looking, you know, applying for, for funding, high turnover
- 17 of staff, because they're not able to pay, you know,
- 18 adequate wages, you know, so that, and with that then comes
- 19 a capacity issue, not be able to pay great wages, it's
- 20 harder to find good staff and so there's a lot of work that
- 21 needs to be done to train staff. Once they're trained
- 22 often they're gone and often governments, a lot of the
- 23 folks that I've worked with over the years in inner-city
- 24 organizations were then hired for jobs in government.
- 25 Which is great for them, it creates opportunities for them,

- 1 but the, the challenge is, is that you've got organizations
- 2 that know what to do, they know what needs to be done, but
- 3 they've got many, many challenges, you know, for all sorts
- 4 of reasons, funding, high turnover.
- 5 The other challenge is, again, this is an issue
- 6 of, I, I believe, of, of inadequate resources, often, is
- 7 the issue of collaboration across organizations. Lot of
- 8 these organizations could certainly, and they would be,
- 9 they would agree that they could be working more
- 10 collaboratively, to look at, you know, what everybody can
- 11 bring to the table, to, to have more comprehensive
- 12 solutions. But they're all so busy scrambling, and often
- 13 competing for resources, that it makes it really difficult.
- 14 Q So let's, while you're talking about this,
- 15 because this is something we're interested in --
- 16 A Um-hum.
- 18 across organizations and I guess, between community-based
- 19 organizations and other community organizations and
- 20 community-based organizations and government departments.
- 21 A Sure.
- 22 Q Can you talk a bit about the, the significance of
- 23 those kinds of partnerships?
- 24 A Yeah, I think they're critical in, in -- I know
- 25 one example I could use is, again, building around the

- 1 education theme, I mean, there's, you know, common -- I
- 2 think people tend to agree that education is an important
- 3 indicator of people's success, their moving out of poverty.
- 4 And aboriginal people continue to have lower levels of
- 5 education. So, in the inner city, there's you know, very
- 6 much, you know, a focus, people -- there's organizations
- 7 focused in that regard.
- 8 So you have organizations that are teaching --
- 9 so, people who have dropped out of school and gone back as
- 10 adults, to get their grade 12 and then look for other
- 11 opportunities. You've got organizations like the Pathways
- 12 to Education that I mentioned, that is working, trying to
- 13 keep high school students in school. It's a very high
- 14 dropout rate in the inner city and especially aboriginal
- 15 students. Certainly a, a, an understanding that we need to
- 16 do more with -- in the early years. Aboriginal children,
- 17 for example, are, are -- there's Healthy Child Manitoba,
- 18 I'm not -- I think they might be --
- 19 Q Yes.
- 20 A -- here as well, talking about -- they've talked
- 21 about -- or they've demonstrated that aboriginal kids are
- 22 behind before they even get started.
- So, you know, at all of these levels, we know
- 24 that we need to be intervening to address education. So
- 25 it's looking at -- okay, so if we all agree, how could we

- 1 be working together to have better success? Or there,
- 2 there's some -- a lot of research now on models called
- 3 collective impact models. So looking at -- as a community,
- 4 identifying a goal, bringing everybody to the table, school
- 5 system, governments, organizations, all of those that have
- 6 a role and looking at, okay, what do we bring to the table
- 7 and how can we intervene, and at what level? And so that
- 8 you're supporting entire families of people, and again,
- 9 over the long term. It's got to be -- there, there -- this
- 10 -- there tends to be sort of this idea that we can quickly
- 11 turn things around, so let's train people quickly and get
- 12 them to work and that, that just doesn't work either, when
- 13 you're talking about people who have been marginalized for
- 14 so long.
- 15 Q So a couple of things, further to what you've
- 16 just described. That kind of integration, or
- 17 collaboration, from a practical perspective, how is that
- 18 coordinated?
- 19 A Well, the way its been done in other places that
- 20 have had some success, and there's a couple of examples in
- 21 the U.S. and in, in poor geographic communities and urban
- 22 centres, they identify what they call is a backbone
- 23 organization. That is identified and resourced, again,
- 24 it's being resourced, it can't be something that already
- 25 exists, that's resourced to, to do that, that coordination,

- 1 to bring people, organizations regularly to the table.
- 2 Because the reality is, if you don't have that, it's not
- 3 going to happen, because everybody's busy. They're all
- 4 doing, you know, what they do. So unless you have an
- 5 organization that's resourced and tasked with bringing
- 6 everybody together, it's not going to happen. So you do
- 7 have to invest resources into something like that as well.
- 8 Q In terms of, you said it's not going to happen
- 9 overnight, a, a fix --
- 10 A Um-hum.
- 11 Q -- a solution, in terms of evaluating the
- 12 efficacy of a program like that --
- 13 A Um-hum.
- 14 Q -- what do you need to do?
- 15 A Evaluation is a, is a whole other difficult issue
- 16 and organizations talk about this quite a bit. The, the,
- 17 the pressure that they have in, again, quantifiable
- 18 outcomes. And, and, that's fine, you can -- you know,
- 19 we do need to demonstrate, you know, some successes and
- 20 there's some things that we can quantify. But the
- 21 evaluation model can also be looking at other things. And
- 22 so it's looking beyond -- so, for example, just graduation
- 23 rates for high school kids, you know, how many kids are
- 24 coming into a program, how many are graduating within three
- 25 years? If you do that, for example, with Pathways to

- 1 Education program, you're not going to have very, you're
- 2 not going to show very good outcomes, because these kids
- 3 often take a lot longer than three years to get through
- 4 school. Some of them will drop out and they'll come back
- 5 and you know, it could take five years, could take six
- 6 years. That's the reality and we have to be, we have to
- 7 accept that reality and, and change the, the way that
- 8 we evaluate.
- 9 But it's also looking at what else is happening.
- 10 And so, not only for that individual where -- who the
- 11 intervention might be focused on, but what else is
- 12 happening in a family, in a community. And so there's,
- 13 there are other benefits, the unintended benefits that we
- 14 talk about. And so we did a, a project, a few years back,
- 15 called: Is Participation Having an Impact? And we, you
- 16 know, quite simply asked people, who are participating in,
- 17 in the organization, what are you getting out of this?
- 18 What's it mean for you? And we had, you know -- so the
- 19 outcome is often, you know, that governments are looking
- 20 for is work; right? People getting off of social
- 21 assistance, that's what seems to be what everybody is
- 22 wanting to see. But we had, you know, many women talk who
- 23 were still on social assistance, having participated in a
- 24 program, you know, three, four years, still on social
- 25 assistance, but they talked about other things, like, well,

- 1 I've learned a lot about my culture. I'm getting my kids
- 2 now involved in, you know, Powwow club. I'm hoping that
- 3 they will become proud of their culture, unlike myself, who
- 4 was, you know, I, I was taught to shame, be shameful of my
- 5 culture. And so, you know, so that sort of long term
- 6 building self esteem at a younger level. So the, the
- 7 program might have been intended for the parent, but
- 8 there's other things happening. So it's just, again, you
- 9 know, evaluation models need to be looking beyond just the
- 10 measurable outcomes and what else is going on for families
- 11 and communities.
- 12 Q And in terms of a timeframe for evaluating
- 13 programs aimed at education and poverty?
- 14 A It just needs, it needs to be longer. There
- 15 needs to be, again, an acceptance of the fact that, you
- 16 know, people who have been living in poverty for several
- 17 generations are not likely going to move along the
- 18 trajectory the way that we did.
- 19 Q Right.
- 20 A So the idea that, again, that many people had
- 21 talked about was recognizing -- and these are people that I
- 22 interviewed that had gone back as adults, to get their high
- 23 school, talked about there was really no discussion about
- 24 education growing up. It wasn't discouraged or encouraged.
- 25 It, it just wasn't really a priority for families, because

- 1 they were -- poverty was, you know, sort of the priority
- 2 and dealing with their poverty, their, and their hunger and
- 3 their housing were the priorities. So it wasn't really
- 4 something that was talked about. And so, whereas, I
- 5 compare it to, you know, in your typical middle class
- 6 family, over the dinner table, you know, parents are asking
- 7 their kids, what, what did you do at school today? You
- 8 know, what are, what are, what, what are you interested in?
- 9 What are you thinking about doing when you graduate? These
- 10 discussions don't happen in families that are struggling
- 11 just to survive and often whose parents have had a really
- 12 bad experience themselves with education, as is the case
- 13 that we know for, for many aboriginal people.
- 14 So the reality of that is that often when people
- 15 go back to school as adults, they're just, for the first
- 16 time, thinking about these things. So how is it that we
- 17 expect them, in six months, to go, get their high school
- 18 and figure out what they're going to do with their lives?
- 19 It's just not, it's just not realistic. So it's just so
- 20 complicated.
- 21 Q Yes, thank you. You talked a bit about social
- 22 assistance and what did, what have you studies told you
- 23 about how, how that's working, in terms of, of getting
- 24 people out of poverty?
- 25 A Yeah, the social assistance, I mean, anybody you

- 1 talk to who is living in poverty will likely have a lot to
- 2 say about social assistance, the challenges. Again, and I
- 3 don't mean to suggest this as being, you know, the, the
- 4 social assistance workers per se, I mean, they too, I mean,
- 5 not properly resourced, often themselves not given, you
- 6 know, proper direction, not knowing policies and there's a
- 7 lot of subjective decisions, arbitrary decisions being made
- 8 by workers as well. So, you know, there's a whole, a bunch
- 9 of issues there. But it's the, the trying to get through
- 10 the system, trying to get the support, even trying to talk
- 11 to a worker, the income levels themselves, extremely low.
- 12 You know, housing is one that we talk about in particular,
- 13 being, being a huge problem, the low level of income people
- 14 get to, to pay for their housing.
- The expectations, again, around work, but again,
- 16 always this sort of short term employment training, to
- 17 quickly get people into the workforce and often results in
- 18 either low wage work, you know, part-time work, temporary
- 19 work. So again, you know, not investing in people as much
- 20 as is necessary to move them permanently off of social
- 21 assistance.
- Q What about other supports that people need to be
- 23 able to, to get out to work?
- 24 A Well, that also another challenge, especially
- 25 childcare.

You talked about housing. If we pull up, let's 1 Q see, it's Exhibit 86, it's number 42 on your list. 2 in it for the Long Haul. This looks at the impact of 3 and condo conversions 4 rents on inner-city 5 neighbourhoods. What, what were the findings of this 6 report? Well, this is an ongoing issue again and we 7 talked about it in many reports. We focused on it on, in 8 9 this one, but again, the fact that the shortage of housing is a, is a significant issue for people living in 10 11 poverty. People can't find decent housing. The issue 12 around condo conversion is huge, as well as the issue 13 around rental units being renovated and then the, 14 landlords renovating units and then increasing the, the, 15 the rent significantly, as, as a means of sort of getting 16 around rent regulations. Those are big issues for people. 17 There's also a lot of racism in regards to accessing housing. So many, many people that we've talked 18 to -- I'm not sure if I, if we talk about it in this 19 20 report, but will talk about, you know, phoning to find out 21 about, looking for housing, calling and there's 22 apartment available and when they get there, it's no longer available and people feeling very much that as soon as they 23

saw that they were aboriginal, they, they -- so this is the

feeling that people have. Of course, you know, they can't

24

- 1 prove this, but this is certainly something that people
- 2 talk about a lot.
- Just a, you know, you, not being properly
- 4 repaired, housing, you know, so a lot of concerns around,
- 5 you know, slum landlords. Shortage of social housing,
- 6 although I have to say that there have been improvements in
- 7 the last few years in that regard, an increase in social
- 8 housing in a -- and rehabilitation in social housing, which
- 9 is having a positive impact, but ...
- 10 And then the issue of constantly moving, which
- 11 again, is an issue --
- 12 Q What's the impact of that on families?
- 13 A That's a, has a, a significant impact on kids in
- 14 school, they're constantly moving, not getting, not
- 15 feeling, becoming connected to a school, not becoming, you
- 16 know, connected to a, a group of peers. Being able to be
- 17 invisible in school, so then they eventually, as soon as
- 18 they can, drop out, because nobody really notices them
- 19 moving from school to school and of course, just the stress
- 20 on, on families constantly moving.
- 21 So housing is a real, real critical issue for the
- 22 long term impact. There, there's certainly -- if we want
- 23 to look at reducing poverty and increasing inclusion,
- 24 housing has to be on the top of the list of things that we
- 25 address.

- 1 MS. WALSH: And we will, Mr. Commissioner,
- 2 ultimately ask this witness for some very specific
- 3 recommendations at the end of her, her testimony, so we
- 4 will get the benefit of that.

- 7 Q In terms of social assistance benefits, there are
- 8 specific rates --
- 9 A Right.
- 10 Q -- allotted for housing; what do you know about
- 11 those rates?
- 12 A Well, they're far too low. I mean, they haven't
- 13 really been increased in any substantial way since about
- 14 1992, I think. They've gone up, like, 10 dollars here, 10
- 15 dollars there, but they're still far, far below what people
- 16 are able to pay. And then as people know, I mean, it's,
- 17 it's common knowledge that the rents have increased
- 18 significantly here in, certainly in Winnipeg and so they've
- 19 not kept pace.
- THE COMMISSIONER: It's common knowledge what?
- THE WITNESS: Pardon me?
- 22 THE COMMISSIONER: You said it's common
- 23 knowledge ...
- 24 THE WITNESS: That the rents have increased
- 25 significantly.

- 1 THE COMMISSIONER: Oh, yes.
- 2 THE WITNESS: Yeah, and just the social
- 3 assistance allowance just has not kept pace nearly, not
- 4 even close.

- 7 Q So do you know what families do, in terms of
- 8 strategies, to, to meet their rent?
- 9 A Sure. Well, they often use their food money to
- 10 pay for their rent, which again, is, reflects on the use of
- 11 food banks. Food bank use is, you know, has gone up
- 12 considerably and there are a lot of people who will, you
- 13 know, that's how they, they feed themselves, because
- 14 they're using their rent money, or their food money to pay
- 15 for their rent.
- Another thing that happens is overcrowding. So
- 17 people are, you know, having, living, multiple families in
- 18 small spaces and you know, so just whatever to survive.
- 19 And then there's, again, families that are, you
- 20 know, moving constantly, you know, you know, you'll hear,
- 21 I'm sure, more about the whole issue of couch surfing. I
- 22 mean, it's not only individuals that are couch surfing,
- 23 basically sleeping on -- you know, moving, staying with
- 24 family or friends for short periods of times, but families
- 25 as well living that way.

- 1 Q I'm going to let you finish with specific
- 2 recommendations, but while we're talking about housing,
- 3 what's, what are some of the solutions to these issues that
- 4 you're describing?
- 5 A Well, one of the, the -- well, there's
- 6 essentially -- we need more housing, so that's a challenge.
- 7 We need more social housing that -- social housing is the
- 8 housing, housing that has some sort of a subsidy attached
- 9 to it that makes it affordable for people. So we need more
- 10 social housing. Also need more housing in the private
- 11 sector, because most people on social assistance still do
- 12 rent in the private market.
- The problem with that is, is that it's not, it's
- 14 not profitable to build apartments for poor people and so,
- 15 you know, you can't fault the private, private market
- 16 developers for not being interested in developing units for
- 17 low income people.
- 18 We also need to look at tightening up the
- 19 regulations on what landlords are able to -- there's,
- 20 there's a case to be made for being able to increase the
- 21 rents as people renovate their units and so, you know, most
- 22 people would, would not have a problem with that. But the
- 23 problem is, is that there's -- the way that's being done
- 24 and it's not being regulated. So very small repairs will
- 25 be done and then rents increase significantly and making it

- 1 not affordable.
- 2 And then of -- so -- and of course, the other is
- 3 we need more social assistance money for people who are
- 4 living in the private sector.
- 5 Q What kind of an increase have you looked at for
- 6 social allowance rates?
- 7 A Well, interestingly, in the past, I guess it's
- 8 the past year or so, groups have decided -- so this has
- 9 been not -- I mean, this is not new, that organizations
- 10 have been calling for an increase in the social assistance
- 11 allowance rate for housing. It's, it's been for a long
- 12 time. But of course, the response from governments is that
- 13 it's too expensive, you know, can't afford it and so, and
- 14 we're focused on other things, like employment. So, so
- 15 this, in the past year, several organizations decided,
- 16 well, we're going to, you know, put forward a, a proposal
- on, on something that we think is a reasonable request and,
- 18 and, and put a, a price on it. And you know, find out how
- 19 much it costs. So organizations have been really rallying
- 20 around that, the request to increase it to 75 percent of
- 21 the median market. It's not enough, but, but the argument,
- 22 or the, I guess the, the idea was that well, let's put that
- 23 forward because it would be, you know, far better than what
- 24 people are getting now and it would be, you know, for those
- 25 people who are concerned that people would be too reliant,

- 1 you know, or get too comfortable on social assistance, it
- 2 would address that. So 75 percent of the median market, we
- 3 were able to cost that out, ask, you know, government was
- 4 able to give us a cost on it and we estimated it as
- 5 approximately 20 million, a little bit more, or a little
- 6 bit less, depending on who, whose numbers you look at.
- 7 But --
- 8 THE COMMISSIONER: That's an annual increase?
- 9 THE WITNESS: Yes, 20 million would be the cost.
- 10 So that hasn't happened.

- 12 BY MS. WALSH:
- 2 So 75 percent of the median market --
- 14 A That's right.
- 15 Q -- so that would be -- the allowance you would
- 16 receive would be 75 percent of what it costs to rent --
- 17 A At the median market rent.
- 18 Q -- something that fits in the median level --
- 19 A That's right.
- 20 Q -- in the medium range?
- 21 THE COMMISSIONER: And the medium level is the,
- 22 is the same number above as below, or is --
- THE WITNESS: That's right.
- THE COMMISSIONER: -- yes --
- 25 THE WITNESS: Yeah, right. And so we have

- 1 estimates of what that would be, depending on the size of
- 2 the housing, of course --
- 3 THE COMMISSIONER: Yeah, yeah.
- 4 THE WITNESS: -- it, it differs. And so it would
- 5 be anywhere from an increase, depending on family size, you
- 6 know, between 65 and, I think, 200, was sort of the amount,
- 7 depending on, on who --

- 9 BY MS. WALSH:
- 10 Q Dollars per month?
- 11 A Yes. The province, this year, increased it \$20.
- 12 So --
- THE COMMISSIONER: To what amount?
- 14 THE WITNESS: They -- \$20 a month increase. The
- 15 province, in this budget.
- THE COMMISSIONER: Took, took it to where? The
- 17 20 took it to where?
- 18 THE WITNESS: They gave a 20 dollar increase a
- 19 month for people on social assistance, for their
- 20 housing.
- 21 THE COMMISSIONER: But what is the basic social
- 22 assistance allowance?
- 23 THE WITNESS: Oh, I -- there's -- it depends on
- 24 the family size and I --
- THE COMMISSIONER: Yes.

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S. MACKINNON - DR.EX. (WALSH)
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- 1 THE WITNESS: -- don't have that data
- 2 available --
- 3 THE COMMISSIONER: Okay.
- 4 THE WITNESS: -- but --
- 5 THE COMMISSIONER: All right. I --
- 6 THE WITNESS: -- that was the increase.

7

8 BY MS. WALSH:

- 9 Q But the figures that you're aiming towards, you
- 10 say, would be anywhere from sixty --
- 11 A Sixty-five to 200, I think, a month, is what
- 12 would be needed to --
- 13 Q Depending on --
- 14 A -- bring people up to --
- 15 Q -- the family size?
- 16 A Yeah.
- 17 Q Okay.
- 18 A Depends on the, the housing, the number of, you
- 19 know, bedrooms.
- THE COMMISSIONER: I understand.
- MS. WALSH: Okay. Let's pull up Exhibit 87,
- 22 please, which is number 39 on your list. This is called:
- 23 Breaking Barriers, Building Bridges and this is the state
- 24 of the inner-city report from 2012.

1 BY MS. WALSH:

- 2 Q So what is this report? What did it focus on?
- 3 A Well, this report, again, based on what our, the
- 4 partner organizations wanted to do this year, did two
- 5 different things. One chapter is about just the challenges
- 6 that organizations have in, you know, the ongoing
- 7 challenges around funding, you know, partnerships with
- 8 governments and the things that they feel need to happen to
- 9 help them be more effective.
- 10 And the other piece that we did was we also have
- 11 a film on this other chapter. We brought in, together some
- 12 youth from the inner city, aboriginal youth, with youth of
- 13 similar age from outside of the inner city. So some from
- 14 Grant Park High School and some from Collège Béliveau in
- 15 Windsor Park and we brought them together, first we did
- 16 some workshops with them, with some elders, to talk about
- 17 the inner city and what their perceptions were of the inner
- 18 city and for the aboriginal kids, what their experiences
- 19 were. And then we brought them together for a day at
- 20 Thunderbird House on Main Street, to spend a day with
- 21 elders, to talk about the inner city, racism, just their
- 22 perceptions on things. So that was -- and so we tell that
- 23 story in this report. So those are the two.
- 24 Q So let's talk about each aspect --
- 25 A Sure.

```
1
  Q -- in a little bit more detail.
             If we can turn to page 12 of the report?
2
 3
             Now, this is in the first part where the
4
   directors of community-based organizations --
5
        Α
            Um-hum.
 6
        Q
           -- talked about accountability and
    sustainability --
7
8
        Α
          Right.
9
          -- and, as you say, they, they talked about what
   they needed. And if we scroll down a bit, you can see,
10
11
   they itemize a number of things:
12
13
                 "Programs that are comprehensive,
14
                 flexible, responsive, and
15
                 persevering.
16
                 Program models that view children
17
                 in the context of their families
18
                 rather than narrowly focusing
                 on ..."
19
20
21
       Α
           Um-hum.
22
        Q
                 "... policies and programs
23
24
                 targeting children exclusively."
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S. MACKINNON - DR.EX. (WALSH)

- 1 What's the significance of that?
- 2 A Just all of them generally, or just that
- 3 particular one?
- 4 Q That second one.
- 5 A Okay. What's the second one again? Sorry.
- 6 Q
- 7 "... [looking at] children in the
- 8 context of their families ..."

- 10 A Oh, well, just again, the idea that, you know,
- 11 you can't -- children have parents and they, they live in,
- 12 in families and so you can't, you know, just focus on, on
- 13 children, without looking at the context of their families.
- 14 I mean, it's just the ongoing issue that we have is that
- 15 there's sort of a, this idea that we can just pick on one
- 16 thing and focus our energy on that. So for awhile, it was
- 17 early learning. Everybody was focused on early learning.
- 18 Early learning is incredibly important, but if you've got
- 19 parents who can't find a place to live, are, you know,
- 20 under all sorts of stress, have addiction issues, all the
- 21 other stuff that comes with the pressures for many people
- 22 and you just focus on early learning, you know, it's going
- 23 to be all for naught. And so this is just the idea that
- 24 you have to, again, look at the, the complete context and,
- 25 and have more holistic solutions.

- 1 Q In terms of some of the challenges then that are
- 2 listed on the next column, can you talk a bit about those?
- 3 For instance, number 3, for instance, true collaboration --
- 4 A Right.
- 5 0 -- is needed?
- 6 A Yeah, that was really interesting. Organizations
- 7 -- the, the, the EDs that we, we spoke with talked a
- 8 lot about this idea of partnerships and you know,
- 9 everybody's, you know, happy to have a partnership. But
- 10 the reality is, is that there's a power and balance in
- 11 these partnerships and you know, there's a lot of
- 12 expectations put on the community-based organizations and
- 13 the, you know, funders have all the power. And so they're
- 14 not really partnerships at all.
- And so they talked a lot about that, how they
- 16 wanted to see, you know, better collaboration and they
- 17 wanted to see -- they talked a lot about this whole idea of
- 18 accountability and that how, you know, they don't, they
- 19 don't have problem being accountable to the funders, but
- 20 they also feel that there needs to be some accountability
- 21 in, in reverse. And so governments need to be accountable
- 22 to them, when they decide, for example, to pull some
- 23 funding for something, you know, arbitrarily, you know,
- 24 they're, they're not accountable to, to organizations for
- 25 that, in terms of what the impact's going to be on the

- 1 community. So that was something they talked a lot about
- 2 as well, in terms of the whole idea of collaborating.
- 3 Q And again, something that you talked about:

- 5 "Funders must take a broader view
- 6 Recognize there are no quick
- fixes, no single solutions."

- 9 A Yeah, absolutely.
- 10 Q I won't go through every aspect of the report,
- 11 but it is there for us to consider.
- In terms of the second part of the report, the,
- 13 the Bridging the Gap, what was the gap that needed to be
- 14 bridged, when you were talking to the youth?
- 15 A Basically -- this, this was a very interesting
- 16 project. The kids, the kids were really talking about the
- 17 divide in the city. We have this divide and certainly they
- 18 look at it as, you know, the south side of the tracks and
- 19 the north side of the tracks. A lot of the kids in the
- 20 North End don't ever go south of the tracks, because they
- 21 feel, well, I mean, they, they, they feel they become the
- 22 focus of attention. They talk a lot about the police and
- 23 you know, what their, their experiences with the police and
- 24 being targeted, based on what they look like, a lot of
- 25 those sorts of things. But they also -- so they talked

- 1 about their perceptions of the inner city and many of them
- 2 were negative perceptions. But they also talked about some
- 3 positive things. The youth from the -- outside the city,
- 4 again, had similar perceptions, but what was interesting is
- 5 they actually saw more positive things than the inner-city
- 6 youth saw themselves. So there was a really interesting
- 7 bringing these kids together and having dialog and I think
- 8 what was most interesting about it was that the aboriginal
- 9 kids, I think, because it was held in their community, in,
- 10 with their elders, there was a certain balance that was
- 11 created and the kids from outside of the inner city came
- 12 into their space and so there was a sharing of dialog that
- 13 went on that was, I think, not likely would have happened
- 14 if it would have been somewhere else.
- But there was, I think there was also, in terms
- 16 of the breaking the barriers, the aboriginal kids, I think,
- 17 learned that the non-aboriginal kids from the south side
- 18 were not as, were not judging them as negatively as they
- 19 thought they were. So again, it's idea that we learned
- 20 most from this was that we really need to have this, more
- 21 of a communication and it's starting with youth, aboriginal
- 22 and non-aboriginal youths, communicating together to learn
- 23 about each other.
- 24 Q The 2009 report, The View from Here, Exhibit 88,
- 25 it's number 41 on your list.

- 1 What was this report about?
- 2 A So that report came about after quite a few years
- 3 of community organizations were really putting, trying to
- 4 put pressure on the province to come out with a poverty
- 5 reduction plan. So that, initially, it was Québec, had,
- 6 had a, had some legislation on poverty which had folks in
- 7 Manitoba starting to think, well, we should get, we should
- 8 look at that as well. Then later on, Newfoundland came out
- 9 with a poverty reduction strategy. So there was sort of
- 10 this movement towards poverty reductions strategies
- 11 happening. There was talk in Nova Scotia and Ontario at
- 12 the time. Manitoba was not keen at all on putting together
- 13 a poverty reduction plan. Their argument was that we don't
- 14 need a plan, we're doing lots of things and we can tell you
- 15 what we're doing, but, you know, we don't need to have a
- 16 formal plan.
- So, as a result of that, groups came together and
- 18 thought, well, we're going to come up with a plan then that
- 19 we're going to tell you we think you should implement. So
- 20 groups got together. There were several consultations that
- 21 were led by the social planning council and you know,
- 22 basically went to different communities, to ask people what
- 23 their priorities were, what they wanted to see happen. So
- 24 we did our own consultation process. We also went to
- 25 different community organizations to see what they thought,

- 1 given their expertise, so the Childcare Association and
- 2 various others. And so, from that, we put out this with
- 3 some specific things that we would call, we called on the
- 4 province to, to do.
- 5 Q So it does have seven recommendations and we'll
- 6 come back to them.
- 7 A Sure.
- 8 Q Since the report was written, Manitoba has passed
- 9 legislation --
- 10 A Yes.
- 11 Q -- the Poverty Reduction Strategy Act?
- 12 A Um-hum.
- 13 Q So that was something that you had hoped to
- 14 see --
- 15 A Um-hum.
- 16 Q -- occur?
- 17 A Yes.
- 18 Q What's your understanding of, of the purpose and
- 19 effect of the legislation?
- 20 A Well, well, you know, it's not been around that
- 21 long, it's yet to be seen. There is, built within that,
- 22 expectations around going to the community and you know,
- 23 evaluating, based on some indicators. So, you know, it's a
- 24 step in the right direction. And so, of course, the other
- 25 piece of that was the, the All Aboard strategy that goes

- 1 along with it. Again, there's, there's some benefit to it.
- 2 We would have preferred to have seen some really
- 3 solid timelines and target around poverty reduction, as we
- 4 put forward in our report, but there's resistance to that,
- 5 to setting targets, targets and timelines.
- 6 Q Okay. So let's go back to the recommendations in
- 7 The View from Here.
- 8 A Um-hum.
- 9 THE COMMISSIONER: In Exhibit 88?
- 10 MS. WALSH: It's Exhibit 88, yes.
- 11 THE COMMISSIONER: Yeah.

- 13 BY MS. WALSH:
- 14 Q Now, the executive summary starts at small Roman
- 15 numeral nine and lists seven recommendations. I want to go
- 16 through each one and ask you what progress, if any,
- 17 Manitoba --
- 18 A Sure.
- 19 Q -- has made on the recommendations and --
- 20 A Okay.
- 21 Q -- what, if anything, remains to be done.
- 22 A Sure.
- MS. WALSH: You've got this, Mr. Commissioner?
- THE COMMISSIONER: Yes.
- MS. WALSH: Okay.

```
1
              THE COMMISSIONER: Starting on page --
 2
              MS. WALSH: It's in the executive summary --
 3
              THE COMMISSIONER: -- 9, I quess?
 4
              MS. WALSH: Yes.
 5
              If we can keep going please? We're almost there.
              THE COMMISSIONER: Roman 9, is it?
 6
 7
              MS. WALSH: Roman 9, yes.
 8
              Next page and we're there. Good, perfect, thank
9
    you.
10
11
    BY MS. WALSH:
12
              So starting with number 1 --
         Q
13
         Α
             Um-hum.
14
              -- ensure that -- it deals with housing:
15
16
                   "Ensure that accessible, safe, and
17
                   affordable housing is available to
                   all Manitobans."
18
19
20
              So, in that regard, the Province has stepped up,
21
    in terms of increasing the supply of social housing. Can't
22
    remember what year, a few years ago now, they committed to
23
    the, what equals 300 -- I think they had a, a total of 1500
24
    units, but it, it came out to the same as what we asked
    for, the 300 units each year, for five years. They've
25
```

- 1 recently actually increased that. So they are doing some
- 2 work there.
- The bigger issue, I have to say, around housing,
- 4 social housing, is the Federal Government. There's just a
- 5 lack of -- there's just no commitment at all from the
- 6 Federal Government. The Provincial Government, in all
- 7 fairness, is not going to be able to address the shortage
- 8 of housing without the Federal Government, so that, there's
- 9 been no movement there. But certainly the Province has
- 10 stepped out, in terms of creating of new social housing
- 11 units.
- 12 Q Okay. In terms of, of concrete recommendations
- 13 for what remains to be done then, you're saying more
- 14 housing needs to be built?
- 15 A Yes, absolutely, it's no, it's nowhere near
- 16 enough. Our request there was quite a small request, 300
- 17 units a year, again, trying to be reasonable, to get things
- 18 moving, but it's, it's not enough, but they certainly have
- 19 stepped up, for sure, but we do need more as well.
- 20 Q Stepping outside this specific recommendation --
- 21 A Um-hum.
- 22 Q -- you had other recommendations relating --
- 23 A Yes.
- 24 Q -- to housing? If you want to just --
- 25 A That's right.

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S. MACKINNON - DR.EX. (WALSH) May 27, 2013
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```
-- remind us of those --
1
       Q
2
       Α
            Right.
 3
          -- please?
        Q
             So increasing the EIA allowance. So we talked
4
5
   about the -- we didn't have the 75 percent of the median in
6
    this report, but we did talk about increasing the shelter
   allowance. And so that, again, there's just been, you
7
   know, minimal movement on and so that is an area that
8
9
    absolutely needs to be addressed.
10
            Okay. Scrolling down then to the second
11
   recommendation please?
12
             Income security.
13
        Α
            Um-hum.
14
        Q
15
                  "Ensure that all Manitobans
16
                 receive a sufficient income to
17
                 meet their basic needs and ..."
18
```

19 A Yeah.

23

20 Q

21 "... participate fully in

22 community life."

24 A Yeah, there's not been movement there. You know,

25 there's some things happening, discussion, as a result of

- 1 the work of the, the ombudsman's report, but I don't think
- 2 anything's actually been formalized at this point. The
- 3 issues for social assistance, people on social assistance
- 4 remain pretty much unchanged.
- 5 Q So in terms of practical recommendation, what
- 6 does that look like?
- 7 A In -- it means -- it, it looks like increases in
- 8 rates generally. Again, a broader basket of supports for
- 9 people. The education, what people are -- I'm not too
- 10 sure, I think there might be a separate one on that, I'm
- 11 not sure, but allowing people a longer time to, to, to go
- 12 to school. So this, you know, two year limit and sometimes
- 13 longer and it's all arbitrary and it's just not, it just
- 14 does not work. There continues to be this idea that -- and
- 15 that people are, need to be responsible for their own
- 16 education. The, the reality of that is, is you know, we
- 17 can say that all we want, but it's not going to happen.
- 18 If, if, if people aren't supported, they're not going
- 19 to go.
- The idea for people on social assistance to take
- 21 out a, a, a significant loan, like a student loan, is
- 22 overwhelming and they just wouldn't do it. They would stay
- 23 on social assistance before they would go into debt to, for
- 24 education, because they just can't see the long term
- 25 benefit for themselves. So things like that, I think, are

- 1 the most critical, supporting people, again, over the
- 2 longer term while they're on social assistance.
- 3 Q So okay, because in terms of -- like,
- 4 practically, what does that look like? If you're saying
- 5 somebody's not going to be able to go get a, a loan, or
- 6 isn't going to know how to do that --
- 7 A Yeah.
- 8 Q -- how, how are they enabled to do that?
- 9 A Well, practically, I mean, again, you know,
- 10 people may or may not agree with, with this and it has been
- 11 done in the past, it used to be that people who were the,
- 12 like the ACCESS programs for education, that people on
- 13 social assistance would receive social assistance for the,
- 14 to, to obtain their university degree through the ACCESS
- 15 program. That doesn't exist anymore. People are expected
- 16 to take out loans.
- So there are a lot of people who came through
- 18 those ACCESS programs back when they were fully developed
- 19 and lot, lot of funding were available and many of those
- 20 people are community leaders now in the organizations that
- 21 we work with. So there's a, there's a strong case to be
- 22 made to simply support people with a living allowance while
- 23 they get their education and even if it takes six years.
- Q Was that provincial funding?
- 25 A Yes.

```
S. MACKINNON - DR.EX. (WALSH)
                                               May 27, 2013
1
            Okay. So if we scroll down to the third one
        Q
2
   please?
 3
             And you're right, there may be some overlap.
             Yeah, I think there's probably overlap.
 4
5
             But this was education:
        Q
 6
                  "Ensure that ..."
7
8
9
           Yeah.
        Α
10
        Q
                  "... all Manitobans have
11
12
                 access ..."
13
14
           Yeah.
       Α
15
        Q
16
                  "... to quality educational
17
                 programs through which they can
18
                 develop the skills and knowledge
19
                 that is required to gain
                 meaningful employment and
20
21
                 participate in society as informed
                 citizens."
22
23
24
             Now, you've got a number of points --
25
          Um-hum.
        Α
```

- 1 Q -- underneath there, so --
- 2 A Yeah, and so one -- those, lot of those relate to
- 3 the childcare. So having more spaces available and so
- 4 there has been some improvements there, again.
- 5 Q If you were to make a specific recommendation as
- 6 to what needs to be done, or two --
- 7 A I, I think --
- 8 Q -- recommendations --
- 9 A -- that -- the, the childcare one is a bit of a
- 10 challenge, I mean, because it's, it's about spaces, but
- 11 it's also about adequately paying people who are providing
- 12 childcare.
- 13 O Yes.
- 14 A One of the, one of the arguments to be made here,
- 15 especially when we're talking about aboriginal children, is
- 16 that we need more early learning providers that are
- 17 aboriginal. And so we need to, to support aboriginal
- 18 people to become childcare providers, or early learning
- 19 professionals. But we, we need to also make sure that
- 20 they're paid adequately and that's still an ongoing
- 21 challenge. So and people recognize that as an, an
- 22 important piece. So it's sort of, you know, twofold there.
- Head-start programs, again, is another area
- 24 where, where people believe that we need to see more. So
- 25 programs in schools, for aboriginal kids, that are

- 1 aboriginal-focused, built from a cultural identity place.
- I don't know if we talk about this in here, but
- 3 I'm going to say now because I think it's a critical one.
- 4 It may come up, but I'm not sure. The other thing that
- 5 absolutely has to be done in, in my view, is government
- 6 needs to recognize the importance of cultural reclamation
- 7 for aboriginal people within training of all levels. Right
- 8 now there --
- 9 O What does that mean?
- 10 A -- are organizations that are --
- 11 THE COMMISSIONER: Recognize the importance of
- 12 what?
- 13 THE WITNESS: Of cultural reclamation or, and
- 14 healing for aboriginal people, people having training, or,
- 15 or not training, but being, learning about their culture,
- 16 their history and history of colonization and the impact of
- 17 residential schools, all those things. We've seen a
- 18 profound impact of that when it is done in training
- 19 programs. The problem is, is nobody wants to fund it. So
- 20 the expectation is, is that well if that's going to happen,
- 21 you're going to have to figure out some other way to do it.
- 22 But it's a critical piece at all, all ages.

- 24 BY MS. WALSH:
- 25 Q So that, that's my next question is what does

- 1 that look like? Where, where is that reclamation
- 2 delivered?
- 3 A It has -- delivered at the, in the community-
- 4 based organization level is where we've seen it work well.
- 5 So a very good example is Urban Circle Training Centre.
- 6 They have, within that program, what they call a life
- 7 skills program. They call it a life skills program because
- 8 they were able to get funding for it that way.
- 9 THE COMMISSIONER: At Red River, did you say?
- 10 THE WITNESS: This is Urban Circle Training
- 11 Centre. They're on Selkirk Avenue in Winnipeg.
- But they have fully integrated identity, cultural
- 13 identity, learning about history, colonization, residential
- 14 schools and from what -- I mean, and, I mean, there's
- 15 others that do it, but this is an, an example of one that's
- 16 been doing it for a long time. It's quite powerful. It's,
- 17 again, the idea that people, you know, what people will
- 18 tell you is that I had to learn who I was and where I came
- 19 from, before I could move forward and so that whole idea of
- 20 healing.

- 22 BY MS. WALSH:
- 24 they deliver their training to?
- 25 A To the, this is to the students that attend. So,

- 1 so an individual who enrolls at Urban Circle Training
- 2 Centre, for example, to go back to get their grade 12, part
- 3 of that, part of what they do there is they have a course,
- 4 or not a course, it's ongoing programming, where they learn
- 5 about their culture and their history. So it's part of
- 6 what they teach. So it's not like a one-off class or you
- 7 know, go to a workshop, or, it's fully integrated into
- 8 everything that they, they do.
- 9 Q And you're saying you need to see this more
- 10 universally --
- 11 A I think it needs to be --
- 12 Q -- applied?
- 13 A -- absolutely, it needs to be -- certainly at the
- 14 high school level, I mean, so, you know, Pathways to
- 15 Education is now looking how do we integrate that? Because
- 16 they're seeing that the, the high school kids that they're
- 17 working with have no attachment -- or I should -- not all,
- 18 but many of them have no attachment to their history, to
- 19 their culture and they're very lost and so it's -- they see
- 20 a, a hunger for it, an interest in it. But there's no
- 21 capacity to, to, to do what needs to be done if there's no
- 22 funding for it.
- 23 Q So you see it being delivered in, in the
- 24 schools?
- 25 A In schools, in community-based organizations. It

- 1 has to be fully integrated in, at every level. And so
- 2 head-start programs do a lot of that sort of thing at a
- 3 very early age, which is good, but we don't have -- you
- 4 know, there's not enough of these programs.
- 5 Q Is this training something that would be
- 6 delivered only to aboriginal people?
- 7 A Well, interesting that you, you ask that, because
- 8 that is the challenge that, that this comes up. So we're
- 9 talking about -- so for Urban Circle Training Centre, they
- 10 focused on aboriginal people, so it's very easy for them to
- 11 do it. So for an organization, for example, like Pathways
- 12 to Education, it's not specifically aboriginal focus, so
- 13 that is the question, well, do we -- if we fully integrate
- 14 this into Pathways to Education, is it then excluding, you
- 15 know, the kids who aren't aboriginal? I think a lot of
- 16 people would argue that they -- it's not excluding anybody.
- 17 They're learning about a culture that is part of the
- 18 history of our community --
- 19 Q Right.
- 20 A -- and so, you know, there's nothing exclusive
- 21 about it is all, it's something that everybody could
- 22 benefit from.
- MS. WALSH: Mr. Commissioner, I have about 10, 15
- 24 minutes left in my questioning of this witness. I don't
- 25 know if you want to take the afternoon break at this

1 point? 2 THE COMMISSIONER: If you recommend we take it 3 now. 4 MS. WALSH: We could. 5 THE COMMISSIONER: You have one more witness 6 today? 7 MS. WALSH: We do, yes. 8 THE COMMISSIONER: All right. We'll, we'll take a 15 minute break now. 10 MS. WALSH: Okay. Thank you. 11 12 (BRIEF RECESS) 13 14 MS. WALSH: So if we can go back to that, the 15 executive summary from The View from Here, please. We were 16 at number 4. 17 BY MS. WALSH: 18 Q So this is under the heading Neighbourhood and 19 20 Community Approaches: 21 "Ensure low-income communities 2.2 23 have sufficient resources to

enable their residents to actively

participate in the improvement of

24

- 1 their lives and the communities
- 2 they live in."

- 4 So what's this recommendation aimed at?
- 5 A This particular recommendation is really around
- 6 the idea that community-based approaches are approaches
- 7 that people like, but they're not adequately resources.
- 8 And so they want to see more support for community-based
- 9 projects. So, for example, the first one talks about
- 10 Neighbourhoods Alive! It's a provincial initiative that is
- 11 held in quite high regard in the, in communities. It's
- 12 very much focused on inner-city communities. They've,
- 13 they've been, past years, expanded that program, but they
- 14 haven't increased the amount of money. So it's expanded to
- 15 more neighbourhoods, but it's less monies per
- 16 neighbourhood. And so that, those sorts of -- again, just
- 17 needs to be greater investment in, in those sorts of
- 18 organizations.
- 19 Increasing the number of adult learning centres,
- 20 those are centres such as Urban Circle Training Centre and
- 21 there are others. But the idea that the -- it is a common
- 22 trajectory for aboriginal people to drop out of school and
- 23 go back as adults. They seem to like to, when they go
- 24 back, to go to a smaller environment, where they, they
- 25 have, you know, it's, it's more comfortable, they're around

- 1 other people with similar experiences and they seem to do
- 2 better in those sorts of environments and so more of those
- 3 sorts of models need to be available for people.
- 4 Q So adult aboriginal education --
- 5 A Right.
- 6 Q -- centres?
- 7 A Yeah --
- 8 Q Okay.
- 9 A -- in smaller settings for people to back and
- 10 learn and then, again, looking at how to establish those,
- 11 where there's childcare available. So, for example,
- 12 there's been one recently established in Lord Selkirk Park,
- 13 which is a --
- 14 Q Right.
- 15 A -- housing development; right? And so they have
- 16 childcare available, as well as ability to get their grade
- 17 12.
- 18 And again, people talked a lot about the idea of
- 19 parent-child centres in high needs schools being available
- 20 as well. So we -- there was a target on that. As far as I
- 21 know, there hasn't been -- I, I can't speak to that one for
- 22 sure, in terms of what's been done in that area.
- 23 But there's been a few more adult learning
- 24 centres developed, such as the Lord Selkirk Park, but more
- 25 of that needs to be done yet.

1 Q Okay. Moving on, transportation:

2

3 "Ensure that accessible and

4 affordable public transportation

5 is available to all Manitobans."

- 7 A This is one that comes up a lot for people,
- 8 again, just the, the inability to get around. It's
- 9 something that we take, take for granted, not having access
- 10 to, you know, not having sufficient money to take the bus,
- 11 for example. So we talked about having it possible for
- 12 people to have, to, to have free bus service in off-
- 13 peak hours. That hasn't been done. It's something that
- 14 has been done in other places and Brandon had it at one
- 15 point. I'm not sure if it's still available in Brandon.
- 16 But the idea to give people, you know, the ability to get
- 17 around and, and take advantage of, you know, different
- 18 recreation opportunities around town, so that would be a
- 19 very helpful thing which we haven't yet seen.
- 21 allowance for bus passes?
- 22 A No, they'll provide bus passes for people if
- 23 they're looking for work and, or bus tickets and that, for,
- 24 but they're not, people don't get a bus pass on social
- 25 assistance.

Disability supports: 1 Q 2 3 "Ensure that all persons with disabilities in Manitoba achieve 4 5 full inclusion in the social, cultural, political and economic spheres of society" 7 8 So what, what's the specific recommendation? 9 This was one that was raised again by the groups 10 11 that we were involved with at, involved in disability 12 organizations, again, you know, the continuing barriers 13 that exist for people with disabilities. I can't speak to 14 what -- there has -- there is something -- there has been 15 some progress in this regard and I'm not specifically clear 16 about what it is. It's not an area that I'm, have expertise in. But you know, it's ongoing, continues to be 17 18 an ongoing theme, nonetheless, for people, disabilities, that barriers continue to exist. 19 20 So one of the barriers that contributes to, to 21 poverty issues? 22 Α Absolutely, yes.

25

24

23

0

Health:

And inclusion issues. And then the last one,

- 1 "Ensure that publicly funded
- 2 physical and mental health
- 3 services are accessible to all
- 4 Manitobans."

- 6 A This too is an ongoing issue. I mean, and I
- 7 can't remember, there's --
- 8 Q Can we scroll down please?
- 9 A -- if we outline specifically. You, you mean,
- 10 one of the issues, for sure, is people with mental health
- 11 issues and families with mental health issues, is it, and
- 12 is an ongoing issue, not, not recognized. And I know that
- 13 there's been some work done, in terms of housing, which I'm
- 14 sure you'll hear about, making housing more accessible to
- 15 people with mental health issues.
- But generally speaking, access to health is a
- 17 challenge for people who are living in poverty.
- 18 Q Why is that?
- 19 A Pardon?
- Q Why is that?
- 21 A Well, I mean, the people that we've talked to,
- 22 when we did our social determinants of health book, we
- 23 talked about a lot, a lot of this issue. People are often,
- 24 you know, less likely to talk to their physicians, or their
- 25 medical professionals about what their issues are, or

- 1 they're, they're not, they're not going to be as assertive
- 2 about what their health concerns are. They're often just,
- 3 you know, pushed through more quickly, more likely to be
- 4 given medication to get them through, out the door quicker.
- 5 People will talk about the number of -- how easy it is, on
- 6 Main Street, for example, to go in and get prescriptions.
- 7 And so, this, this continued resistance to look at, again,
- 8 all of the determinants of health and treat them
- 9 appropriately. So looking at, you know, if somebody comes
- 10 in, presenting with an illness, what's going on with their
- 11 housing? What's going on -- you know, there's, there's
- 12 often other things going on. Do they have a proper bed to
- 13 sleep in, on, is that why they have, you know, is their
- 14 back pain as a result of that? So, you know, people just
- 15 aren't -- all the challenges for people living in poverty
- 16 aren't, aren't looked at, when it comes to the presenting
- 17 symptoms of --
- 18 Q So practically --
- 19 A -- health.
- 20 Q -- speaking, what would, what could be done to
- 21 address that kind of accessibility issue?
- 22 A You know, there are some excellent physicians in
- 23 this city, for sure, who do look at the social determinants
- 24 of health in, in, in their clinics and so more of that is,
- 25 is really required. They're -- increasingly, I think that,

- 1 in medical school, they are looking at the social
- 2 determinants of health. But it still tends to be, you
- 3 know, more the medical model that is the focus. So part of
- 4 that is really an education for medical profession, more
- 5 than, you know -- and, and so I don't know how that
- 6 would actually be a, you know, something that could
- 7 be prescribed. But certainly, it does go, get back to
- 8 the education of people who are providing medical
- 9 services.
- 10 Q So even having an awareness of, of these --
- 11 A Absolutely.
- 12 Q -- various issues is important --
- 13 A Absolutely.
- 14 Q -- for service providers?
- 15 A Absolutely. And we are increasingly seeing that
- 16 more generally and there are, again, some people and some
- 17 clinics in the city that are really good, but, you know,
- 18 it's just not as -- we're not doing as, as well as we could
- 19 be.
- 20 Q In making these seven recommendations, was any
- 21 thought given to the lives of children in particular? Were
- 22 their needs taken into account in formulating these
- 23 recommendations?
- 24 A Yeah, I would say that in all that we do, we, we
- 25 think about families more broadly, so children in the

- 1 context of families and their parents. We didn't -- you
- 2 know, we certainly looked at education in terms of specific
- 3 things, in terms of early learning, but I would say, more
- 4 generally, that we looked, we looked, we put our
- 5 recommendations forward in the context that, you know,
- 6 children are poor because their parents are poor and so we
- 7 need to look at, look at how we, we address poverty more
- 8 generally.
- 9 MS. WALSH: Okay. There is -- Mr. Commissioner,
- 10 you identified that we didn't file the 2011 state of the
- 11 inner-city report and I think we should, actually. I did
- 12 want to refer the witness to one aspect of it --
- 13 THE COMMISSIONER: That --
- MS. WALSH: -- so that would be our next exhibit.
- 15 THE COMMISSIONER: That'll be Exhibit 89.
- 16 THE CLERK: That's correct.
- 17 THE COMMISSIONER: Well, before -- while we're
- 18 doing that, witness, the, this one we've just been
- 19 discussing, the call for a poverty reduction plan, who,
- 20 who, who, who did you give that to? Where -- what was the,
- 21 what was the circulation?
- 22 THE WITNESS: We provided that to government, so
- 23 to, certainly to the premier and to the appropriate
- 24 ministers and you know, to, we also always provide things
- 25 to the opposition parties and so we generally, you know,

- 1 try to distribute it broadly.
- 2 THE COMMISSIONER: It was mainly directed to the
- 3 Provincial Government?
- 4 THE WITNESS: To -- that's right, yes. It was
- 5 very much focused on the Provincial Government, the is
- 6 particular document.
- 7 THE COMMISSIONER: And they did react to the
- 8 point of passing legislation?
- 9 THE WITNESS: Yeah, they did react and they did,
- 10 there are a few things that they did move forward on,
- 11 specifically the housing targets.
- 12 THE COMMISSIONER: Yes.
- 13 THE WITNESS: Lots more to do, but they certainly
- 14 have done some things.
- 15 THE COMMISSIONER: Right.
- 16 THE CLERK: Exhibit 89.
- 17 THE COMMISSIONER: Exhibit 89.

- 19 EXHIBIT 89: STATE OF THE INNER
- 20 CITY REPORT, NEOLIBERALISM "WHAT A
- 21 DIFFERENCE A THEORY MAKES"

22

- MS. WALSH: So that's number 43, if you want to
- 24 pull that one up on your screen, please.

1 BY MS. WALSH:

- 2 Q Dr. MacKinnon, when you were talking earlier
- 3 about assessment, you said that, that you had a, an
- 4 appreciation for qualitative assessment, or evaluation and
- 5 talked about the significance of that. And I know that
- 6 there is one aspect of -- there's a quote from this report
- 7 that stuck with you.
- If we can turn to page 38 please, of the report?
- 9 It'll say page 38 at the bottom, so I think maybe --
- 10 THE CLERK: (Inaudible).
- 11 MS. WALSH: There we go. There. If you can go
- 12 back up to the top of the page? There we go.
- THE COMMISSIONER: What page is that?
- 14 MS. WALSH: It's, it's page 38 --
- THE COMMISSIONER: Thirty-eight?
- MS. WALSH: -- on the actual report.
- 17 THE COMMISSIONER: Thank you.
- MS. WALSH: The second column, at the top, Mr.
- 19 Commissioner.
- THE COMMISSIONER: Yes.

21

22 BY MS. WALSH:

- 23 Q So Dr. MacKinnon, if you can identify the, the
- 24 aspect of this quote and, and the significance of it that
- 25 was profound for you?

I think what's significant about this quote is 1 2 this is an individual who went to Urban Circle Training. Earlier in here, there's a quote from her that talks about 3 the significance of her learning about her culture and her 4 5 history and feeling proud to be an aboriginal woman, as a 6 result of that. And then this quote speaks to what 7 happened to her after. She got her grade 12 at Urban 8 Circle Training Centre. She went on and got her, her Bachelor's degree -- or, well, she continued on, after she 9 got her grade 12, and took another course there. And then 10 11 she went on and got her Bachelor of Social Work degree at 12 the University of Manitoba ACCESS program, in the inner 13 city. And then since then, she talks about other family 14 members that went back, as a result. And so what she says 15 is, you know, she then had, you know, children, her, her, 16 her sibling went back to university, her children went on to, to school, went back to school and got, were in 17 university and then she talked about how now she has 18 19 grandchildren that are in school and are talking about 20 going on to university. So the, sort of the breaking of 21 the cycle for this family and she talks about it, it being 22 the norm now, going to school and being educated and, and seeing that, that there's, there's opportunities out there 23 24 for, for, for them. So it's, it took, you know, seven 25 years for this woman to, to go back and get her grade 12

- 1 and, and eventually, but there's a whole family now for
- 2 whom the cycle of poverty is, has likely been broken. So I
- 3 think that is what all of this is about, is recognizing the
- 4 benefit of investing over the long term in people and
- 5 recognizing that, you know, the payoff will come for, for,
- 6 for the next generation.
- 7 Q And that concept of, of seeing the cycle of
- 8 poverty being broken is, is extremely hopeful to see,
- 9 because, of course, these are issues of longstanding and,
- 10 and it's easy to be cynical about whether they can be
- 11 addressed?
- 12 A Absolutely, and so this is a good example of how
- 13 they absolutely can.
- 14 Q So finally, do you have any other
- 15 recommendations, suggestions, for the Commissioner, to
- 16 address the, the results of the, the many studies that
- 17 you've done, looking at the state of inner-city life and
- 18 aboriginal people living in the inner city? Anything that
- 19 we haven't covered?
- 20 A There's one more that I'd just like to point out,
- 21 because it is one that we've been working with a lot of
- 22 organizations with more recently and, and have, have done
- 23 some preliminary work on. But it really is based on what
- 24 we're, we know and it's common, again, knowledge in our
- 25 province, that the, the, the labour market of our

futures, it's aboriginal people. There's a growing 1 2 population. It's a younger population and, and you know, you know, this is being talked about at, at, at several 3 levels. But one of the challenges is that, because we have 4 5 this continued barriers, the reality that for many, not all, but for many aboriginal people who have had no 6 7 attachment to the labour market, that the idea of work is, 8 is, is something that they're not, you know, that they're 9 not always used to. So the idea of having a, a, an, an ability to transition people into employment and to support 10 11 people through that, that, through that transition and I 12 don't just mean the people who have gotten some, have 13 received training and, and are now seeking work, because 14 also employers. Because there's a whole, you know, there's 15 expectations often for employers that people will have received training and they will come to work and you know, 16 they will, you know, adapt to the culture of work. But 17 that's not a, a simple transition for many people to make. 18 And so we really need to do more and that's another thing 19 20 that there's absolutely no funding for, this sort of 21 transition through employment. And so the, the -- often 22 what happens is, is work, work breaks down and people end up either quitting their jobs, or losing jobs. So that's 23 24 another really important piece that we need to take 25 seriously. But again, it requires funding from government

- 1 to make that happen.
- 2 Q So does that, is that a sort of, like a, a
- 3 mentoring program or something?
- 4 A The model that we talk about is called a labour
- 5 market intermediary and it's been done in other places.
- 6 It's, it's been fairly successful in the U.S. We, we've
- 7 been talking about it specifically to, to, to try doing
- 8 this with a, the aboriginal population, so a labour -- an
- 9 aboriginal focused labour market intermediary. It would be
- 10 a community-based organization that the governance
- 11 structure would be, would involve employers, training
- 12 organizations, government. But it would be outside of
- 13 government. It would be a place where people would feel
- 14 comfortable to go to that have not worked before. But
- 15 also, it would have on staff that would continue to be the
- 16 liaison between, to work with the, the trainee as they sort
- 17 of establish themselves in the workplace. So there
- 18 currently isn't anything like that and there seems to be
- 19 resistance, again, to support something like that.
- 20 Q Resistance from employers?
- 21 A From the -- no, no, from the government, just in
- 22 terms of supporting, putting resources towards. I think
- 23 the, I think it'd be fair to say that they would argue that
- 24 they can do that themselves. We would argue that it needs
- 25 to be done at the community level, again, supported by

- 1 employers, with government people at the table as well.
- 2 Q So would that address issues, for instance, if,
- 3 if you've never seen anyone in your family go to work, I
- 4 would think that it would be hard to get up and go every
- 5 day?
- 6 A Absolutely, yeah. I mean, and, I mean, and
- 7 again, this is something that, you know, we, we take for
- 8 granted. But many of us, if we look back at our own work
- 9 histories, we, you know, we saw somebody going to work
- 10 every day, or we often got our first job because of someone
- 11 that we knew, that was able to connect us to a job. And
- 12 people who live in poverty, especially those in inter-
- 13 generational poverty, don't have those sorts of networks
- 14 and often, you know, just don't have, haven't had exposure
- 15 to that world. So we, you know, we need to recognize that
- 16 there's a transition that needs to happen and individuals
- 17 have to be supported. But as to employers --
- 18 Q Right.
- 19 A -- who have committed to hire, hiring them.
- MS. WALSH: Thank you, that's very helpful.
- 21 Mr. Commissioner, those are my questions.
- 22 THE COMMISSIONER: All right. Thank you.
- 23 Anyone out in the gallery wish to ask questions?
- No, it would appear not.
- 25 All right, witness, thank you very much for

```
1 coming --
 2
             THE WITNESS: Thanks.
 3
                 COMMISSIONER: -- and you've been
              THE
                                                            of
   assistance to us and I appreciate --
 4
5
              THE WITNESS: Thank you.
 6
              THE COMMISSIONER: -- your attendance.
 7
              THE WITNESS: Thank you.
 8
             MS. WALSH: Thank you.
 9
10
                  (WITNESS EXCUSED)
11
12
            MS. WALSH: So we'll call our next witness, Lyna
13
   Hart.
14
             THE CLERK: All right. If you could just stand
15
  for a moment please?
16
             THE WITNESS: Sure.
17
              THE CLERK: Is it your choice to swear on the
   Bible or affirm without the Bible.
18
19
             THE WITNESS: Oh, I'm okay.
20
              THE CLERK: Either way, which would you like, the
21 Bible or no Bible?
             THE WITNESS: It doesn't matter.
22
23
              THE CLERK: It's up to you.
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THE WITNESS: Yeah, the Bible's good.

THE CLERK: Okay.

24

L. HART May 27, 2013

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1 THE WITNESS: Thank you.
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- 2 THE CLERK: Just take the Bible in your right
- 3 hand right there and just state your full name to the
- 4 court.
- 5 THE WITNESS: My name is Lyna Hart.
- 6 THE CLERK: And just spell us your first name.
- 7 THE WITNESS: L-Y-N-A, Hart, H-A-R-T.
- 8 THE CLERK: Thank you.

9

- 10 **LYNA HART**, sworn, testified as
- 11 follows:

- 13 THE CLERK: Thank you, you may be seated.
- 14 THE WITNESS: You're welcome.
- MS. WALSH: Sorry, just trying to organize the,
- 16 the documents that I'm going to file as exhibits with Ms.
- 17 Hart's examination. So before we, we begin, I have a
- 18 number of documents to file that we will be referring to as
- 19 exhibits.
- 20 And Ms. Hart, they're going to appear -- whenever
- 21 I refer to them, they'll appear on the monitor in front of
- 22 you and if you feel that you want to have a hard copy, if I
- 23 refer to something, we can give you the hard copy.
- 24 THE WITNESS: All right.
- MS. WALSH: The, the next document would be the

```
ombudsman's report on Manitoba's employment and income
1
2
    assistance program, dated May 2010.
 3
              THE CLERK: That's Exhibit 90.
              THE COMMISSIONER: All right. Exhibit 90.
 4
 5
              THE COMMISSIONER: Thank you.
              THE CLERK: Exhibit 90.
 6
 7
                  EXHIBIT 90: OMBUDSMAN'S REPORT ON
 8
 9
                  MANITOBA'S EMPLOYMENT AND INCOME
                  ASSISTANCE PROGRAM, DATED MAY 2010
10
11
12
             MS. WALSH: And then the 2012 Report Card on Goal
13
    20/20, Half the Hunger, Winnipeg Harvest Inc., Fighting
14
    Hunger and Feeding Hope.
15
             THE CLERK: Exhibit 91. Exhibit 91.
16
              THE COMMISSIONER: Exhibit 91, 212 (sic) report
   card on Goal to 2020, Half the Hunger.
17
18
19
                  EXHIBIT 91: THE 2012 REPORT CARD
                  ON GOAL 2020, HALF THE HUNGER,
20
21
                  WINNIPEG HARVEST INC., FIGHTING
22
                  HUNGER AND FEEDING HOPE
23
24
             MS. WALSH: Then the next exhibit: A More
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25 Inclusive and Generous Canada, the 2012 Acceptable Living

```
1 Level.
2
             THE CLERK: Exhibit 92.
 3
             THE COMMISSIONER: Ninety-two. Thank you.
 4
5
                  EXHIBIT 92: A MORE INCLUSIVE AND
                  GENEROUS CANADA,
                                         THE 2012
                  ACCEPTABLE LIVING LEVEL
 7
8
             MS. WALSH: Next is the Special Rapporteur's
9
    report on the right to food, May 2012, from the United
10
11
  Nations.
12
             THE CLERK: Exhibit 93.
             THE COMMISSIONER: Exhibit 93. Thank you.
13
14
             THE CLERK: Exhibit 93.
15
16
                  EXHIBIT 93: REPORT ON THE RIGHT
17
                  TO FOOD, PREPARED BY
                                             SPECIAL
18
                  RAPPORTEUR, OLIVIER DE SCHUTTER
19
             MS. WALSH: And finally, Hunger Count 2012, a
20
21
   Comprehensive Report on Hunger and Food Bank Use in Canada
22
  and Recommendations for Change.
23
             THE COMMISSIONER: Exhibit 94.
24
             THE CLERK: Exhibit 94.
25
             THE COMMISSIONER: Thank you.
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1 THE CLERK: Exhibit 94.

2

- 3 EXHIBIT 94: HUNGER COUNT 2012, A
- 4 COMPREHENSIVE REPORT ON HUNGER AND
- 5 FOOD BANK USE IN CANADA AND
- 6 RECOMMENDATIONS FOR CHANGE

- 8 DIRECT EXAMINATION BY MS. WALSH:
- 9 Q So we'll start, Ms. Hart, by going through a bit
- 10 of your background, so that the Commissioner knows who you
- 11 are and, and where you speak from.
- 12 A Okay.
- 13 Q You are an elder?
- 14 A Yes, I am.
- 15 Q And you're employed by Southeast Resource
- 16 Development Council as the acting tribal nursing officer --
- 17 A Yes.
- 18 Q -- is that right? You also work as the tribal
- 19 home and community care HIV, AIDS and aboriginal diabetes
- 20 initiative coordinator?
- 21 A Right.
- 22 Q That's quite a mouthful. You've worked in the
- 23 University of Manitoba's ACCESS program as nursing ACCESS
- 24 program coordinator?
- 25 A Yes, I, I have.

- 1 Q Okay. And you've worked as a health care aide
- 2 instructor through Red River College's distance education?
- 3 A Yes.
- 4 Q Okay. You also work as a, you describe yourself
- 5 as a facilitator and counsellor with aboriginal women?
- 6 A Yes.
- 7 Q And you are a board member of the food bank,
- 8 Winnipeq Harvest?
- 9 A Yes.
- 10 Q What are some of the other boards that you are
- 11 involved with?
- 12 A Oh, my goodness, the, the Assembly of Manitoba
- 13 Chief (sic) Health Information Research Governance
- 14 Committee that governs all of research in First Nation
- 15 communities. I'm the southern co-chair.
- 16 Q You're involved with the Nursing Leadership
- 17 Council of First Nations and Inuit Health Canada?
- 18 A Yes.
- 19 O You're a member of which Cree Nation?
- 20 A Nisichawayasihk Cree Nation, formerly called
- 21 Nelson House.
- 22 Q You're also a survivor of residential schools?
- 23 A Yes, I am.
- Q Okay. And you were recently featured in a film
- 25 about residential schools?

- 1 A Yes, it was about my life in residential school.
- 2 Q That was the film called, We Were Children?
- 3 A Yes.
- 4 Q You graduated from Red River College's Southern
- 5 Nursing Program in 1990?
- 6 A Yes, I did.
- 7 Q Have I missed anything about how you want to
- 8 describe yourself?
- 9 A I'm a grandmother and a great-grandmother.
- 10 Q Okay. Now, you -- you're on the board of
- 11 Winnipeg Harvest?
- 12 A Yes, I am.
- 13 Q I also understand that, that you've had personal
- 14 experience with using a food bank?
- 15 A Yes, I have.
- 16 Q And --
- 17 A In --
- 18 Q -- how did that happen?
- 19 A -- in 1990, I went through a separation with my
- 20 partner. I always firmly believed that, you know,
- 21 relationships last forever, but it doesn't happen that way,
- 22 life happens and rather than, you know, fight for, you
- 23 know, dividing up everything, I just thought I didn't want
- 24 to bother with it. Like, all of the articles, you know,
- 25 between his and hers, that wasn't important at the time. I

- 1 needed to be away and I became homeless and I lived in my
- 2 van. I didn't have a place to go and I didn't want to go
- 3 and impose on my mother, because she's an elder and she has
- 4 limited amount of funding. And somehow, a friend, another
- 5 nurse, heard about my predicament and she asked me to come
- 6 and stay with her. And she was through the situation that
- 7 I was in and so she was fully aware of, you know, what it
- 8 feels like not to have anything except, you know, the, your
- 9 clothes and your personal belongings.
- 10 Q And so that, that was the time period in which
- 11 you relied on the food bank?
- 12 A Yes, I did. It was very difficult, but I had to
- 13 hold my head up high and I had to go present myself to the
- 14 food bank and I did and I received the package of food that
- 15 I needed in order to survive for a little while and
- 16 thinking in my mind with the promise that I would give
- 17 back. And a lot of people, you know, have a lot of
- 18 misconceptions as to who uses the food bank. There's
- 19 people from all walks of life. You know, when a
- 20 predicament happens, or something happens in their life and
- 21 you know, they're without income, that they need to rely on
- 22 the food bank. So it's just not, you know, people that are
- 23 suffering from poverty.
- 24 Q So when we talk about the food bank, from its
- 25 website, which is a, a public document, Winnipeg Harvest

25

Q

insecurity means, means what?

has its mission statement, where it describes that, itself 1 2 as: 3 "... a non-profit, community-based 4 5 organization committed to providing food to people who 7 struggle to feed themselves and their families." 8 9 10 And it says: 11 12 "We are also committed to 13 maximizing public awareness 14 hunger while working towards long-15 term solutions to hunger 16 poverty." 17 18 And I want to spend some time today with you, talking about Winnipeg Harvest and the work it does. What, 19 20 what is food security? 21 Food security is that all people, at all times, 22 will have access to food. And I really believe that people 23 have the right to food.

And then to be, to have insecurity, food

- 1 A Well, for me, when I take a look at food
- 2 insecurity and I'm just going to give an example, in terms
- 3 of First Nation communities, people in First Nation
- 4 communities, food travels from a long way, like, sometimes
- 5 you get, you know, food from Chile, or you get food from
- 6 Mexico. So what happens is, by the time that it reaches a
- 7 First Nation community, what happens is that it's not, it's
- 8 nutritionally deficient and it's put on the shelf and
- 9 that's what people have access to. And when you talk about
- 10 that food insecurity, if a person is suffering from a
- 11 chronic disease, such as diabetes or cancer, then they
- 12 don't have adequate nutrition for their bodies to heal.
- 13 Q Okay. In terms of Winnipeg Harvest, as an
- 14 organization, again, its website talks about the fact that
- 15 it runs with the help of, of volunteers and that it had
- 16 more than 347,000 volunteer hours in the year April 2011 to
- 17 March 2012, which is the equivalent of a hundred and
- 18 seventy full time jobs.
- 19 A Um-hum.
- 20 Q How does that compare to the size of its staff?
- 21 A It compares in a ration about seven to one, which
- 22 means for every seven volunteers who have -- we, Winnipeg
- 23 Harvest has one paid staff member. This hope that has
- 24 touched countless people and explains why so many of our
- 25 current and former recipients are fiercely loyal volunteers

- 1 and that's, you know, where I fit in as well.
- 2 Q So that's an interesting point, is that it has,
- 3 as an organization, it relies heavily on volunteers --
- 4 A Um-hum.
- 5 Q -- I think it's fair to say that a good
- 6 proportion of its volunteers are former clients, or current
- 7 clients?
- 8 A Yes.
- 9 Q What does that signify to you?
- 10 A What it signifies for me that it's very holistic
- 11 when people have healed from whatever it is that they're
- 12 suffering from, like, when you take a look at all walks of
- 13 life of people, a lot of people have historical trauma that
- 14 is associated with their lives and you know, for some
- 15 unfortunate reason, they end up in poverty. People come
- 16 from all over the place to Winnipeg and I'm talking not
- 17 just about aboriginal people that need to come here in
- 18 order to take, to get their medical needs met, but people
- 19 that are, you know, fleeing from war torn countries. And
- 20 when you take a look at all those things and you -- it's
- 21 reciprocal, in terms of Winnipeg Harvest. They get, but
- 22 they also give back.
- 23 Q And is that important?
- 24 A Yes, it's very important, in order to be healthy,
- 25 in terms of your, your body, mind, spirit and emotions.

- 1 Q Tell us about the, the numbers of people that
- 2 Winnipeg Harvest is feeding?
- 3 A Oh my goodness, on an average, 63,482 individuals
- 4 a month, with nearly 50 percent of them being children.
- 5 Q So what was that number? Over 64,000?
- 6 A Sixty-three four eighty-two.
- 7 Q Almost, almost 64,000 --
- 8 A Yeah.
- 9 Q -- 63,000 --
- 10 A Um-hum.
- 11 Q -- a month?
- 12 A Yes, a month.
- 13 Q And almost half of them are children?
- 14 A Yes.
- 15 Q That represents an increase from previous years?
- 16 A Yes, it has.
- 17 Q How significant an increase?
- 18 A I'll give an example. We have a parent-child
- 19 assistance program within our tribal council and it was, it
- 20 now translated itself as the Star program. And within the
- 21 Southeast Tribal Councils, there's fly-in communities and
- 22 there's drive-in communities. And within the fly-in
- 23 communities, it's very difficult to find -- to be able to
- 24 purchase baby formula. And with the (inaudible) program,
- 25 like, what they do is that they want to increase

- 1 breastfeeding, but sometimes it's difficult when you suffer
- 2 from chronic disease and you're unable to breastfeed your
- 3 child. And then you take a look at the Northern Store that
- 4 supplies the baby formula, it's very, very expensive. And
- 5 so when taking a look at that, Winnipeg Harvest, through
- 6 their baby formula program, Hunger for Hope provides the,
- 7 the baby formula to the people in the north.
- 8 Q So that's an example of, of one of the solutions,
- 9 or one of the ways in which Harvest is supporting the
- 10 population, at least in terms of emergency food?
- 11 A Yes.
- 12 Q So if you say over 30,000 children and I'm,
- 13 again, I'm referring back to their website, over 30,000
- 14 children are clients of the food bank on a monthly basis?
- 15 A Yes.
- 16 Q And Winnipeg Harvest also supplies food to over
- 17 300 agencies?
- 18 A Yes.
- 19 Q So that would include daycares and school
- 20 programs and other food banks across the province; is, is
- 21 that right?
- 22 A Yes, it is right. And what I like about the food
- 23 that it, it provides the schools also, in turn, have a, you
- 24 know, access to Winnipeg Harvest, where they come and they
- 25 help sort out the food and they take tours. I had my

- 1 grandchildren, as part of Mulvey School, come with me into
- 2 the food bank and they've helped sort food out.
- 3 Q And, and that's, that's another thing that
- 4 happens at Winnipeg Harvest, is not only does it have
- 5 volunteers, but many of their volunteers are children?
- 6 A Yes.
- 7 Q Which leads me to, to the next question, Harvest
- 8 often says it's more than just a food bank; what does it
- 9 mean when it says that?
- 10 A There's a lot of mentorship and apprenticeship
- 11 programs at Harvest that are offered to the volunteers and
- 12 clients, to give them life skills and tools that they need
- 13 to become employable. Training opportunities include safe
- 14 food handling certification course, forklift training,
- 15 computer, cooking classes, nutrition classes, gardening,
- 16 non-violence crisis intervention, hunger and poverty
- 17 awareness and, and more.
- 18 Q So those are all in addition to, to providing
- 19 emergency food to individuals and food to agencies, Harvest
- 20 has a number of training programs and, and some of them, or
- 21 many of them related to employment?
- 22 A Yes.
- 23 Q And how is Harvest funded?
- 24 A Harvest is, gets its revenue in terms of grants
- 25 and donations, no government funding, per se and does not

- 1 receive any money from the United Way. It relies strictly
- 2 on donations to keep trucks moving and the food flowing to
- 3 the hunger. For each dollar donated, Winnipeg Harvest can
- 4 distribute \$20 worth of food.
- 5 Q And that's because it is able to rely on so many
- 6 volunteer hours?
- 7 A Yes.
- 8 Q That's, that's where that 20 -- where that
- 9 formula, one dollar translates into \$20 comes from?
- 10 A Yes.
- 11 THE COMMISSIONER: Plus, I assume that you get
- 12 food, besides donations, at a reduced price from grocery
- 13 stores and so on; is that --
- 14 THE WITNESS: Yes.
- 15 THE COMMISSIONER: -- yes. That, then that comes
- 16 into the equation that you just mentioned.
- 17 THE WITNESS: Yes.
- 18 THE COMMISSIONER: Yeah.

20 BY MS. WALSH:

- 21 Q Going back to, to talking about Harvest being a
- 22 place where you can see children actually making a
- 23 difference and, and volunteering, you know that I've, I've
- 24 spent a fair bit of time there and would you agree that,
- 25 that there's a, a spirit at Harvest that belies the, the

- 1 underlying reason for its existence?
- 2 A Yes. Previously to my being at Harvest, Dave
- 3 Courchene was there and in taking a look at all of the work
- 4 that we were doing within Harvest, myself, you know, being
- 5 a spiritual advisor, is trying to -- and also with my
- 6 background in health and nursing and nutrition and all of
- 7 that, when you take a look at, at Harvest, from my point of
- 8 view, I, I believe that it takes a look at all of this
- 9 (inaudible) in terms of holistically. That's how I feel
- 10 when I'm in there, it takes a look at body, mind, spirit
- 11 and emotions.
- 12 I've had a chance to educate people on a
- 13 PowerPoint presentation on residential schools. I educate
- 14 the board on my film, We Were Children, and about the
- 15 residential school era. So it's just much more than that
- 16 and they're always willing to provide a listening ear and
- 17 want to, you know, take a look at everything from a, more
- 18 than a general perspective. It's looking at everything in
- 19 terms of more than just Winnipeq. And when I take a look
- 20 at that, like, Food Banks Canada, I went to the first AGM
- 21 and I was really amazed at all the food banks coming
- 22 together and I never ate so much chocolate. That's just
- 23 another aspect of it that I found that people really cared.
- 24 I, I didn't find that, you know, with my presenting myself
- 25 as an aboriginal people, that there was any thought other

- 1 than what we needed to do as a people. Like, there was no
- 2 racism. Everybody was vying for the same thing and you
- 3 know, if they saw you, like, coming in for lunch, they
- 4 would invite you to a table and then we'd talk about all
- 5 the different work that we do. And I'm always learning,
- 6 not just from, you know, the board or the staff. I'm
- 7 learning from the volunteers as well and it's, you know,
- 8 good to sit with them and have a meal to, to say, okay, you
- 9 know, what's their perspective and what's their take?
- 10 Q And --
- 11 A And to me, that's, that's holism and holistic
- 12 approach.
- 13 Q -- the holistic approach creates an environment
- 14 that is, I guess you've described it as, as a welcoming
- 15 environment, or --
- 16 A Oh, yes.
- 17 Q Having said that, is having to rely on the food
- 18 bank, as nice as Harvest might be, what is that like? Is,
- 19 is that a, an attractive thing to have to do?
- 20 A Well, I said I had to hold my head up high in
- 21 order to go in there because, you know, there was a lot of
- 22 different emotions, but I knew I needed help and I didn't
- 23 have a income at the time. So I had to be able to feed
- 24 myself in order to go and apply for a job that I needed.
- 25 And I was, I was in between jobs, because I had just

- 1 finished a contract, but I didn't have any income coming in
- 2 when I went through the difficulty.
- 3 Q I'm thinking more in terms of how, how does going
- 4 to Winnipeg Harvest to, to get food, compare to the
- 5 experience of being able to go to the grocery store?
- 6 A It's a very difficult thing to do and when I
- 7 think back to when I went to Harvest, I felt shame when I
- 8 first went there and when I took a look at the other people
- 9 that were there, I said I'm, I'm no different and I think
- 10 that's, that's the biggest -- it's an eye opener.
- 11 Q Um-hum.
- 12 A And I realized that it impacts a lot of people,
- 13 not just people living in poverty.
- 14 Q And when you go to Winnipeg Harvest, can you
- 15 just, like, shop as though you're shopping at a grocery
- 16 store?
- 17 A No.
- 18 Q So how, how do you get something?
- 19 A You get your, you get your, the packages that are
- 20 sorted out and since I've been there, serving as a board
- 21 member, I make sure that, you know, there's food there that
- 22 has to help somebody that, you know, is suffering from
- 23 chronic disease and that they have the adequate nutrition
- 24 that they need. But at the time that I received my little
- 25 package, I had my break, I had my peanut butter and I had,

- 1 you know, cans of soup and you know, it's not looking at
- 2 all the four groups like they, they tell you, in terms of
- 3 public awareness that you need to eat from the four groups
- 4 in order to remain healthy.
- 5 Q And you can't go very week --
- 6 A No.
- 7 O -- to the food bank?
- 8 A No.
- 9 You can only go, I think, twice, twice a month?
- 10 A Yes.
- 11 Q And is there much in the way of choice, or you
- 12 have to take what, what's offered?
- 13 A You have to take what's given to you.
- 14 Q Okay.
- 15 A People are getting more knowledgeable too, in
- 16 terms of what to give to the food bank, because a lot of
- 17 times, there's a call that's put out on what kind of food
- 18 is needed.
- 19 Q In terms of reasons why people need the food
- 20 bank, we've heard about, from the previous witness, she
- 21 talked about people using their food budget to pay for
- 22 rent?
- 23 A Exactly.
- 24 Q And that, that's something that, that you're
- 25 aware of through your experience with the food bank?

- 1 A Yes. But also happens in First Nation
- 2 communities, because they don't receive adequate social
- 3 assistance and they have to use their money for other
- 4 things that come up, like, emergencies and that and you
- 5 know, when you take a look at the income assistance, it
- 6 doesn't factor in all of those.
- 7 Q Certain costs in a person's life are fixed?
- 8 A Yes.
- 9 Q So then the food, the food budget becomes the
- 10 source of discretionary income?
- 11 A Yes.
- 12 Q And I know that Harvest has worked with the
- 13 ombudsman's office on this issue.
- If we can pull up Exhibit 90 please? Document
- 15 19, and go to page 4, the executive summary.
- This report from the ombudsman's office sets out
- 17 findings and conclusions of an investigation that the
- 18 ombudsman did into the Employment and Income Assistance
- 19 Program. The report contains 68 recommendations for
- 20 administrative improvement and it says that it was:

- "... undertaken in response to a
- 23 complaint from twelve community
- 24 organizations, many of whom have
- 25 clients who are also participants

```
1
                        the [Employment Income
                  in
2
                  Assistance] Program."
 3
4
             And I gather that Winnipeg Harvest was one of
    those organizations who participated?
5
 6
        Α
             Yes.
             THE COMMISSIONER: Is your sole involvement in
7
    Harvest, at the moment, as a volunteer on the board?
8
9
             THE WITNESS: Yes.
10
             THE COMMISSIONER: Yes.
11
12
    BY MS. WALSH:
13
             And if we go to page 66 of the report, the
    findings, the recommendation is:
14
15
16
                  "... that the department institute
17
                  a formal documented process for
18
                                  and
                  reviewing
                                             making
19
                  recommendations for periodically
2.0
                  updating basic and shelter rates,
21
                  income and asset exemptions, and
2.2
                  other income assistance allowances
23
                  in a logical and equitable manner.
24
                  It is recommended that in that
25
                  process, program staff be
```

1 consulted."

- And that, that's based on the finding of the
- 4 adequacy of, of rates, relating to income assistance and,
- 5 and shelter rates?
- 6 A Yes.
- 7 Q What are some of the other reasons that leave
- 8 people insecure when it comes to, to food?
- 9 A An example of that is if a, there was a house
- 10 fire and the people are, you know, without lodging. If
- 11 people are suffering, like, say, from cancer and oftentimes
- 12 they have to transition into palliative care. And when
- 13 they're in palliative care then, you know, they lose their,
- 14 their house as a result of it, because they're not there to
- 15 be able to make the payment.
- 16 Q Are there transportation issues associated with,
- 17 with food insecurity?
- 18 A Yes, there are.
- 19 Q Can you tell us a bit about that?
- 20 A People have to travel a long distance. Extra
- 21 Foods just had recently closed on Main and you have the
- 22 local corner stores, but often, oftentimes, what happens is
- 23 that they set their own food prices and oftentimes you're
- 24 faced with a glass and you can go and look at the food and
- 25 look at the expiry dates and all of that.

- 1 And there's an organization and I can't think of
- 2 its name off the top of my head, but Tara (phonetic), from
- 3 that organization, takes a look at food security and is
- 4 part of the group that's working in the inner city to take
- 5 a look at all of those things.
- 6 So what they do is they provide the
- 7 transportation and they used to the Extra Foods, but now
- 8 they have to go further away to be able to purchase their,
- 9 their food that they need. And what happens is that
- 10 they'll have to go to Wal-Mart, or they have to go to
- 11 Sobey's, or they have to go to Safeway. And I know, beside
- 12 Extra Foods, there is a, a Safeway there. And when you
- 13 take a look at all of that, it's very difficult to get
- 14 around. So what happens is that they have to either pay
- 15 somebody to take them for food shopping, or they have to
- 16 use a cab. And so the money that they have to use, they'll
- 17 use it from their food money in order to be able to do the
- 18 things that I stated that, in order to go to further, to
- 19 Wal-Mart --
- 20 Q Because something like Wal-Mart --
- 21 A -- which is on --
- 22 Q -- is not in the inner city?
- 23 A No.
- 24 Q Let's look at the ALL report, the Acceptable
- 25 Living Level report, which is Exhibit 92.

- 1 It's number 34 on your list.
- Now you, you had an opportunity to participate in
- 3 this, in the preparation of this report?
- 4 A Yes, I did.
- 5 Q Tell us what this report is?
- 6 A I'll tell you from the example, in terms of a
- 7 First Nation community called Little Grand Rapids, which is
- 8 a fly-in community. And the Northern Store is located on
- 9 one island and the community is located on a different
- 10 island. And I had, I was lucky to get a, a student, a
- 11 nutritionist from the University of Manitoba, so I grabbed
- 12 her when I needed to. And I, since I started working at
- 13 the tribal council in 2002, I always took a look at the
- 14 food prices and took pictures and the price of food is
- 15 very, very expensive in the Northern Store. And in order
- 16 to get there, to the Northern Store, people have to rely on
- 17 other people providing transportation, in terms of a
- 18 vehicle to get from point A to point B and then they have
- 19 to rely on a cab, which is a boat, to get across to the
- 20 Northern Store. So, you know, you're spending maybe \$50 in
- 21 order to do that and go to the Northern Store and shop.
- 22 And the times that they have to go shopping in
- 23 Winnipeg, that takes a toll, in terms of the weight on a
- 24 plane that you're allowed to carry food. So a lot of the
- 25 people from those fly-in communities, they use the winter

- 1 roads and that's when they start, you know, stockpiling
- 2 their foods and they help each other out.
- 3 Other than that, you know, it's just relying on
- 4 the things that I had stated, in terms of the example.
- 5 Carrie Spence (phonetic), which is the U of M
- 6 student, what she did is, I, I gave her a, a case study and
- 7 I told her, you know, you're a single parent, you're
- 8 suffering from diabetes and you can't breastfeed your child
- 9 and you have three children all under the age. And I told
- 10 him, I, what I told her to do is research, in terms of what
- 11 she got in, in allowance, social allowance and what she got
- 12 in child tax. And I said, what I want you to do is see if
- 13 you can adequately go and shop at the Northern Store and
- 14 compare it to what you'd receive in Winnipeg. And in doing
- 15 that, you know, she started taking pictures, because it was
- 16 a long time between 2002 until 2011 or '12, that, when she
- 17 came to work with us, she was able to log everything down,
- 18 so we were able to get the comparison between purchasing
- 19 food in Winnipeg and purchasing food in the Northern Store.
- 20 And --
- Q What was the result?
- 22 A -- the prices were very high and she could not
- 23 use what she was receiving, in order to be able to provide
- 24 for her and her children. A lot of people think that, you
- 25 know, housing is free in First Nation communities and it's

- 1 not. Like, you know, you have to pay your rent and then
- 2 you have to pay for, you know, your utilities and all that,
- 3 so nothing is free.
- 4 Q In terms of, of this Acceptable Living Level
- 5 Report, it looks at how much disposable income a family
- 6 needs to buy certain goods and services?
- 7 A Yes.
- 8 Q And looking at page 9 of the report, it says that
- 9 it's:
- 10
- "... real measure of living costs,
- 12 based on a realistic understanding
- of the actual cost of living in
- Winnipeg."
- 15
- 16 A Yes.
- 17 Q So my understanding is that, from the report, is
- 18 that participants looked at what it takes to reach a
- 19 certain level of, of living, how much that costs and they
- 20 have a number of categories. If we want to go to page 8 of
- 21 the report, that shows the budgets and the categories. So
- 22 this shows, this graph, I think it's a little too big now,
- 23 because I don't think -- can you see the whole thing? No.
- 24 This --
- 25 A I need it --

- 1 Q -- shows the acceptable living level for a family
- 2 of three?
- 3 A -- oh, I was just telling her I need it just a
- 4 little bit bigger, because --
- 5 Q A little bigger?
- 6 A -- I don't have my reading glasses.
- 7 Q Ah hah, okay. So this shows from the period '97
- 8 to 2012, because it was measured on four separate
- 9 occasions, every three years there's been a measurement
- 10 done. Well, except there was a gap between '03 and, and
- 11 2012. But the categories that are looked at include the
- 12 cost of food, personal care, clothing, shelter, health
- 13 care, childcare, transportation, household operations,
- 14 education, communications, risk management, banking,
- 15 household furnishings and recreation. So it shows that for
- 16 a family of, if we can just scroll down, one adult, two
- 17 children, the acceptable living level has increased, if you
- 18 want to go down to the, the chart below, you can see the,
- 19 the increases. For instance, one adult, two children, has
- 20 increased from \$26,945 in '97, to just over \$38,000 in
- 21 2012.
- 22 So what this report is, is doing, if I'm correct,
- 23 is showing what, what it costs to live, including all those
- 24 categories that, that we looked at, and then the increases
- 25 since they've started measuring these goods and services --

- 1 A Yes.
- 2 Q -- is that a fair description of what the report
- 3 is doing?
- 4 A Yes.
- 5 Q And if we go to page 23, in terms of the
- 6 conclusions, it says:

- 8 "Not having enough money for basic
- 9 necessities, or enough money for
- 10 activities which encourage social
- inclusion, is a primary factor in
- 12 creating a cycle of homelessness
- that has touched generations of
- 14 people living in Winnipeg."

- 16 A Yes.
- 17 Q And is that, is that something you, you agree
- 18 with as a --
- 19 A I agree.
- 21 U.N. Special Rapporteur, which is number 36 on the
- 22 documents. It's Exhibit 93.
- Last May, in May 2012, Olivier De Schutter, the
- 24 U.N. Special Rapporteur, on the Right to Food, came to, to
- 25 Canada?

- 1 A Yes.
- 2 Q And he visited, among other places, Winnipeg
- 3 Harvest?
- 4 A Yes.
- 5 Q You were there?
- 6 A Yes, I was, I lobbied for him to come. I knew
- 7 that in sitting on some of the committees here, in the
- 8 province of Manitoba, that it wouldn't address the needs
- 9 that I needed, so I made my way to Food Secure Canada. The
- 10 only aboriginal people that was with Food Secure Canada at
- 11 the time, they are guided by, by an elder, but he wasn't
- 12 involved when we sat together. And all of the people
- 13 wanted him to, you know, go to different parts of Canada
- 14 and I had to make a stance and I said, you know, there are
- 15 a lot of issues that are, that are affecting the people
- 16 here in the province of Manitoba. So I stood up and I said
- 17 that, you know, we need the U.N. Special Rapporteur to come
- 18 to Manitoba, because we have a lot of issues and I gave
- 19 them the examples of the fly-in communities and I had all
- 20 the pictures of the food prices and what it takes for a
- 21 person even just to get access to food. And I was really
- 22 happy that he came and with the, with the Assembly of
- 23 Manitoba Chiefs, it became very political for him to go to
- 24 different areas and I wanted to make sure that he went to
- 25 the four arrows, which is, you know, St. Therese,

- 1 Wasagamack, Red Sucker and Garden Hill, that he had a
- 2 chance to visit there, because of all of the things, the
- 3 issues that affect the people like being able to access
- 4 clean water. And I wanted him to see that. And then he
- 5 was supposed to go to the flooded communities and he didn't
- 6 get a chance to go. He went to Turtle Lodge and then he
- 7 went to Peguis. And so, I thought, okay, I need to make
- 8 sure that I'm focusing the work that I'm doing and I live
- 9 here in the city of Winnipeg and I had to make sure that he
- 10 was involved with the work that I was doing because food
- 11 insecurity involves everyone and I was really happy that he
- 12 came to Winnipeg Harvest, you know, that made me -- it
- 13 touched my soul, the, the very depths of my soul, because
- 14 he needed to see, firsthand, what was happening in the
- 15 urban area, but also in the communities that I had named.
- And as Winnipeg Harvest does, it, you know, makes
- 17 an invitation to all organizations that work in the city of
- 18 Winnipeg and to be able to present and part of our
- 19 presentation had to do with chronic disease and disability
- 20 and then you know, the rest of the people that are
- 21 mentioned, like Ka Ni Kanichihk and some of the aboriginal
- 22 organizations in Winnipeg, but taking a look at, at it from
- 23 a larger lens.
- 24 Q And then he prepared the report that we see on
- 25 the screen, that we've marked as Exhibit 93?

1 A Yes. 2 And I think you told me that, that when he came to Winnipeg Harvest, one of the things he commented on was 3 4 that this was his first mission to a rich country? 5 Α Yes. 6 And if we look at page 5 of the report, for instance, one of his findings, under the heading Social 7 8 Protection, the last sentence of that first paragraph, he 9 says: 10 11 "Poverty affects some 3 million 12 Canadians, of whom more than 13 600,000 are children. In First 14 Nations families, one in four 15 children live in poverty." 16 17 And then if we scroll down, he says: 18 "Fifty per cent of those living on social assistance are 19 food insecure." 20 21 22 And he talks about his concern: 23 24 "... that the levels of social 25 assistance are insufficient to

- 1 meet basic goods and services for
- an adequate standard of living."

- 4 Is that finding consistent with the findings
- 5 from, for example, the, the ALL report?
- 6 A Yes.
- 7 Q At page 8 of his report, he talks about concerns
- 8 that you've identified, with respect to indigenous people
- 9 having poor access to nutrition in isolated communities and
- 10 accessing traditional and country foods.
- 11 What are, what does that mean to have access to
- 12 traditional foods?
- 13 A Before contact, we were very healthy people and
- 14 after suffering historical intergenerational trauma and you
- 15 know, all the policies related, like, you know, the Indian
- 16 Act and all of that, it affected -- somebody else was
- 17 always the decision maker, not the people. And a lot of
- 18 them that, a lot of the decision makers, like, were an
- 19 Indian agent or INAC, making the decisions, living with the
- 20 effects of residential school, it was always somebody else
- 21 making the decisions, so you didn't have time to, you know,
- 22 adequately think about what it is that you needed to do in
- 23 order to have access to the traditional foods. Like,
- 24 people started putting up fences that they didn't want any
- 25 trespassers and that, to go through their lands. So

- 1 oftentimes, you had to ask for permission, just to be able
- 2 to pick up, sage and be able to go berry picking. And of
- 3 course, you know, the parks, you can't go in there and take
- 4 what you want.
- 5 So in taking a look at all of these things, it
- 6 was, it's difficult for our people now to have access to
- 7 hunting, you know, there's policies and places to, the
- 8 numbers of, you know, catch that you have, in terms of
- 9 fish. And right now, there's a ban on moose hunting,
- 10 because you know, there is, the moose population was very
- 11 minute and in order to have that no hunting, they have to
- 12 be able to make sure that, you know, there's plenty of
- 13 moose. And in many First Nation communities, like, they
- 14 have all their, you know, little, like, their fish camps
- 15 and their, excuse me, their trap lines. When you go
- 16 further north, it's a lot easier, but when you come further
- 17 south, it's difficult. Like, you have to go in a, into a
- 18 First Nation community and you have to be able to ask
- 19 permission to go hunting or fishing, or anything like that.
- 20 And if you live in the urban area, you can't do those
- 21 things that, you know, you have to have a licence and of
- 22 course, you have to have all the equipment to go hunting
- 23 and, and fishing and all of that. And if you don't have an
- 24 adequate income level, you can't purchase the equipment you
- 25 need to be able to do that. So you have to factor in all

- 1 these things. And of course, you have to have
- 2 transportation, or depend on somebody, or give somebody
- 3 money in order to go hunting or fishing.
- 4 Q So then, then what you've described, people
- 5 living in urban areas, with limited resources, are not
- 6 going to have access to traditional foods?
- 7 A No, unless it's donated. Because a lot of the
- 8 fisherman, like, in both Lake Manitoba and Lake Winnipeg, a
- 9 lot of times, you know, when they have their quota, they
- 10 end up throwing the fish on the shore and a lot of that
- 11 should be coming, like, to the food banks and all of that.
- 12 And they want to be able to problem solve, rather than you
- 13 know, letting the fish go to waste. And so, when you take
- 14 a look at these things, you have to have, you know,
- 15 partnership and linkages and to be able to problem solve
- 16 what the issues are.
- 17 Q The last document that I wanted to pull up on the
- 18 screen, Exhibit 94, is the Hunger Count 2012.
- That's number 35.
- Now this document talks about food bank use in
- 21 Canada generally, based on statistics from March 2012 and
- 22 if we go to page 23, it shows a detailed look at the
- 23 numbers in Manitoba.
- 24 Now, can we --
- THE COMMISSIONER: What page did you say?

- 1 MS. WALSH: Page 23, Mr. Commissioner.
- 2 Can we make that bigger? Oh, well done.

- 4 BY MS. WALSH:
- 5 Q So looking, for instance, at the, this is the
- 6 Manitoba focus, key hunger count findings, it shows food
- 7 banks reporting an increase of 59 percent, 59.1 percent in
- 8 2012, that 47.6 percent of the people using food banks are
- 9 under 18. It shows that, of the households receiving food,
- 10 13 percent of them were receiving assistance for the first
- 11 time. And that overall, the food bank is assisting five
- 12 percent of the provincial population.
- 13 It also shows things like household type and
- 14 primary source of income. So if we can look, for instance,
- 15 just at the primary source of income table, if we can
- 16 scroll down a bit please?
- So that shows that -- and these are for clients
- 18 of, of the food bank; is that right?
- 19 A Yes.
- 20 Q So 13 percent of them have income from a job?
- 21 A Yes.
- 22 Q And yet they still need to rely on the food bank.
- 23 A Do you want me to give you an example of that?
- Q Sure.
- 25 A Okay. I, like, I had mentioned that I'm an

- 1 acting tribal nursing officer. I don't make the income of
- 2 a graduate student, less than an LPN, and in order to be
- 3 full time employed, I have all of these other duties that I
- 4 have to do. So when you take a look at those things,
- 5 that's the reason why the people rely on the food bank.
- 6 Q And is it fair to say that that's, that's a myth
- 7 that, that needs to be dispelled, that everybody --
- 8 A Yes.
- 9 who uses the food bank is unemployed?
- 10 A Yes.
- 11 Q Another primary source of income, almost 50
- 12 percent of the people who rely on the food bank, are
- 13 receiving social assistance?
- 14 A Yes.
- 15 Q So what does that say?
- 16 A What it, what I feel that it, it states is that
- 17 our people are not receiving the adequate amount in order
- 18 to meet, meet their basic needs.
- 19 Q From social assistance?
- 20 A Yes.
- 21 Q So finally, can you tell us about some of the
- 22 ways that Winnipeg Harvest is looking to provide solutions
- 23 for people who rely on the food bank, or if you have any
- 24 specific recommendations, based on your experience?
- 25 A What I've talked to David about is that, in terms

of the gardening, you know, when you -- it's like going 1 2 back to look at the Bible and you know, how they divided up the, the fish. But if you teach somebody how to fish, 3 then, you know, they'll be able to provide for their 4 5 family. So in looking at the gardening methods, like, we have to have a lot of partnerships in place and that 6 7 requires a lot of meetings to happen. So we take a look 8 at, like, Fort Whyte. It's a good training centre. 9 Harvest Moon in Clearwater, having access to them and what 10 they do, they do a lot of education and the people in the 11 inner city as well, working with Tara, that I mentioned, 12 there's a, a lot of gardens within the core area and in the 13 North End of Winnipeg and it's just getting people actively 14 involved with gardening and being able to provide seeds, so 15 that you know, lot of people had that way back when. And 16 I'll talk about, like, some of the gaps, in terms of residential school survivors. That was taken away from 17 them. A lot of the effects, in terms of Manitoba people in 18 19 First Nations and, and utilizing the effects of the 20 Churchill River diversion, in order to get hydro down south 21 and how all the water was affected. And people had gardens 22 all the way down to the river and how they can't water 23 their plants, as a result of the pollution involved. 24 when you factor in all those things, that's what Harvest 25 tries to take a look at, take a look at the bigger picture

- 1 and teaching people what they need to do and supporting
- 2 them.
- 3 So one of the things that we talked about is a
- 4 greenhouse and how to make that cost-effective and I told
- 5 him, I, I said, David, you know, we do ceremonies and you
- 6 take a look at them, a day lodge, you know, you use willows
- 7 and it's easy to put a plastic over it and it's very cost-
- 8 effective. And when you take a look at that, in different
- 9 homes around the, the city that I mentioned, within the
- 10 core and within the, the North End, it's being able to
- 11 change people's thinking that they don't need something
- 12 like steel in order to put up a greenhouse.
- 13 Q So --
- 14 A So it's --
- 15 Q -- enabling gardening and, and growing
- 16 opportunities?
- 17 A Yes.
- 18 Q And then, of course, the work that you, that the
- 19 organization has done with showing what an acceptable
- 20 living level amounts to?
- 21 A Yes.
- 22 Q Anything else that you want to tell the
- 23 Commissioner?
- 24 A We're always looking for ways to be able to help
- 25 the people and we've created a big network and partnership,

- 1 and linkages, with a lot of people, corporations,
- 2 organizations, to be able to help us, because you know, I
- 3 can't think of everything, so I need all these partnerships
- 4 in place to be able to say okay, this is what I need to
- 5 contribute and it's a learning process in itself, because I
- 6 don't have all the answers, as a board member. And then I
- 7 hear all these ideas being thrown back and forth and I
- 8 thought, oh, okay, you know, you have those aha moments and
- 9 you learn. It's always reciprocal and I like that.
- 10 MS. WALSH: Thank you. Those are my questions.
- 11 THE WITNESS: You're welcome.
- 12 THE COMMISSIONER: Anybody in the audience want
- 13 to question?
- It would appear not, so witness, thank you very
- 15 much for your attendance here. You've been of assistance
- 16 and put out some good ideas and some factual background
- 17 that will be of assistance to us, I know.
- 18 THE WITNESS: Okay. Thank you.
- 19 THE COMMISSIONER: Thanks kindly.
- MS. WALSH: Thank you.

22 (WITNESS EXCUSED)

- THE COMMISSIONER: So are we adjourned until 9:30
- 25 tomorrow morning?

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1 MS. WALSH: Yes.
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THE COMMISSIONER: All right.

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4 (PROCEEDINGS ADJOURNED TO MAY 28, 2013)